Mansfield District Council

Mansfield Long Term Rough Sleeping

Action Plan 2026/27

1. Introduction

This Action Plan supports delivery of Mansfield District Council's Homelessness and Rough Sleeping Prevention Strategy 2024–2029.

The Strategy sets out the Council's long-term vision for preventing homelessness, reducing rough sleeping and ensuring that residents can access the accommodation and support they need. This Action Plan sets out the key actions that will be taken during 2026/27 to deliver the Strategy's priorities and contribute to the national ambition to end homelessness.

The Action Plan has been developed in line with MHCLG's Local Performance and Accountability Toolkit and should be read alongside the Homelessness Review and Homelessness and Rough Sleeping Prevention Strategy, which provide detailed evidence on local need, trends and priorities.

MDC Homelessness Strategy Review 2019-24

Homelessness and Rough Sleeping Strategy

Many of the issues influencing homelessness extend beyond district boundaries and some can be addressed more effectively by working together across Nottinghamshire. Alongside the actions we will take locally, the seven Nottinghamshire district and borough councils have agreed a shared programme of action focusing on the things we can achieve more effectively together.

The shared Nottinghamshire actions form part of this Action Plan. They sit alongside the Nottinghamshire Local Supported Housing Strategy and East Midlands Combined County Authority (EMCCA) Homelessness Action Plan.

The Council has traditionally reviewed and updated its homelessness action plan on an annual basis. This approach will continue, ensuring that actions remain responsive to changing local needs, performance information, stakeholder feedback and national policy developments.

2. Local Context

Demand for homelessness assistance in Mansfield has increased in recent years, reflecting wider pressures on households and housing markets. While the nature and scale of homelessness locally differs from some larger urban areas, homelessness remains a significant issue for the residents and communities affected.

The Homelessness Review identified a number of factors contributing to homelessness in Mansfield, including access to affordable housing, loss of private rented accommodation, domestic abuse, relationship breakdown, poor mental health and wider cost of living pressures. The Review also highlighted the importance of early intervention, access to settled accommodation, effective partnership working and tailored support for people experiencing multiple disadvantage.

Recent data shows that homelessness demand remains at elevated levels and that continued focus is required to improve prevention outcomes, reduce rough sleeping and ensure that residents can access appropriate accommodation and support.

The Council recognises that the policy and operating environment will continue to evolve, including through implementation of the Renters' Rights Act, ongoing reform of homelessness services nationally and Local Government Reorganisation. This Action Plan focuses on those areas where Mansfield District Council can lead, influence or contribute to change during 2026/27.

This Action Plan brings together the actions we will take locally in Mansfield and the actions we have agreed to take forward collectively with the other Nottinghamshire district and borough councils. It focuses on those areas where we can lead, influence or contribute to change during 2026/27.

3. Governance and Accountability

The Council will use existing governance arrangements wherever possible to oversee delivery of this Action Plan. Governance will operate at the level most appropriate to the decisions being made, recognising that preventing homelessness requires coordinated action across the Council and with partner organisations.

Delivery will also be supported through:

Scrutiny Committee – annual review of delivery and progress against Local Outcomes Framework targets.

Nottinghamshire Health and Wellbeing Board – annual progress report on delivery of the Nottinghamshire actions (subject to agreement).

Nottinghamshire Strategic Housing Partnership – annual progress report on delivery of the Nottinghamshire actions (subject to agreement).

Internal Homelessness Strategy Group – meeting every six to eight weeks to review progress against actions and Local Outcomes Framework targets, identify risks and barriers, oversee service improvement and coordinate the annual refresh of the Action Plan.

Annual Homelessness Stakeholder Event – providing an opportunity to review progress, share learning, engage partners and people with lived experience, and identify priorities for future action.

The shared Nottinghamshire programme is collectively owned by the seven district and borough councils. The Nottinghamshire Strategic Housing Partnership provides strategic leadership and oversight.

These arrangements will monitor delivery, review performance, identify recurring barriers, agree corrective action where required and ensure the Action Plan remains responsive to changing need, performance and national policy developments.

Performance Monitoring

Progress against the Local Outcomes Framework targets and other agreed homelessness measures will be monitored through the Homeless Strategy Group.

Progress against the actions contained within this Plan will be reported through annual reviews of the Action Plan which will be shared on the Council's website and at annual stakeholder engagement events.

Stakeholder Engagement

The Council will continue to engage partners, stakeholders and people with lived experience through an annual homelessness stakeholder event. This will provide an opportunity to review progress, share learning and identify priorities for future action.

4. Partnership Working

Preventing homelessness requires coordinated action across housing, health, adult social care, children's services, criminal justice agencies, domestic abuse services, housing providers and the voluntary and community sector.

The Council's partnership approach operates at three complementary levels. Together, these partnership arrangements provide opportunities to coordinate activity, share intelligence, identify emerging issues and learn from delivery. This helps ensure that the Action Plan remains informed by operational experience and that wider system issues are identified early and considered through the most appropriate partnership arrangements.

5. Strategic Partnerships

Countywide and regional partnerships shape strategy, commissioning and service development, recognising that many of the services supporting people experiencing homelessness are planned and commissioned across Nottinghamshire rather than within individual districts.

Key strategic partnerships include:

- Nottinghamshire Strategic Housing Partnership
- Nottinghamshire Housing Group
- Nottinghamshire Safeguarding Adults Board
- Nottinghamshire Domestic Abuse Partnership Board
- Nottinghamshire Health and Wellbeing Board
- Nottinghamshire Mental Health Partnership Board
- Nottinghamshire Substance Use Partnership Board
- Nottinghamshire Youth Homelessness Forum
- Nottinghamshire MEAM Systems Change Group
- Nottinghamshire Multiple Disadvantage Commissioners Alliance
- Nottinghamshire local authority and MHCLG Adviser meetings
- EMCCA homelessness and inclusion partnerships and task groups.

Operational Partnerships

Operational partnership working is supported through a range of established arrangements, including colocation of partner agencies in multi-agency hubs, Rough Sleeper Action Groups, Prison Release Panels, Duty to Refer arrangements and multi-disciplinary case conferences.

These arrangements enable partners to coordinate support around individuals, identify barriers to positive outcomes, share expertise and respond quickly to emerging risks.

Learning from operational partnership working is reported through the Internal Homelessness Strategy Group to identify recurring themes, inform delivery of this Action Plan and support wider service improvement.

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Priority Cohorts

The Council works with partners to provide coordinated responses for groups at increased risk of homelessness or requiring support from multiple agencies. Current partnership arrangements for these groups are summarised below.

The Council recognises that many individuals will fall within more than one priority cohort. Partnership arrangements therefore focus on coordinating support around the individual rather than individual services, ensuring that support is tailored to need and delivered in a coordinated way.

Learning from these partnership arrangements helps identify barriers to positive outcomes, informs service improvement and commissioning decisions, and supports the development of future strategic priorities.

Priority Cohort	Current Partnership Arrangements
People leaving prison	Nottinghamshire Prison Release Protocol supported by fortnightly Prison Release Panel meetings involving housing, probation and prison partners to coordinate accommodation and support before release, complemented by commissioned criminal justice-focused support within the Street Outreach and Substance Use and Treatment services.
Young people leaving care	Joint working protocol with Nottinghamshire County Council Children's Services, supported by the Nottinghamshire Youth Homelessness Forum and the Nottinghamshire Care Leaver Offer. Care leavers receive enhanced housing support and priority within the Council's Housing Allocations Scheme where eligible.
People leaving hospital	Duty to Refer arrangements supported by joint working with hospital discharge teams, complemented by commissioned community-based nursing services for people experiencing severe multiple disadvantage to support successful discharge and reduce the risk of readmission. Close working with Disabled Facilities Grant and adaptation services where housing adaptations can support hospital discharge, independent living and the prevention of homelessness.
Refugees and people granted leave to remain	Duty to Refer arrangements supported by joint working with local charities who support this cohort.
Veterans	Referral pathways into specialist veteran support organisations where housing or support needs are identified, supported by the

	Council's commitment to the Armed Forces Covenant and partnership working with relevant veteran support services.
People experiencing domestic abuse	Domestic Abuse Housing Alliance (DAHA) accredited to provide survivor led support across the whole authority. Partnership working with Nottinghamshire's commissioned domestic abuse services alongside delivery of the Council's Sanctuary Scheme.
People experiencing multiple disadvantage	Coordinated support through multi-agency support planning arrangements that enable partners to identify a lead worker to coordinate support around the individual and provide a more joined-up response across housing, health, criminal justice, substance use, domestic abuse and voluntary sector services. The Nottinghamshire MEAM systems change partnership supports partners to test and learn improved responses, embed effective practice and influence wider systems to better meet the needs of people experiencing severe multiple disadvantage.

6. Mansfield Action Plan

The below action plan outlines the Mansfield led and funded projects that align with the six priorities within the strategy.

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Priority 1 - Early intervention through effective partnership working

Action	Lead	Projects / Progress	Meetings	Timescale	Pillar
Intervene and communicate with partners at an earlier stage to prevent homelessness wherever possible	Engagement & Development Officer Housing Solutions Team Leader	Host multi-disciplinary meetings with partners through Rough Sleeper Action Group (RSAG) Deliver an enhanced Sanctuary Scheme offer Challenge incorrect notices served by landlords and provide support to keep tenants in their homes (Renters Rights Act) Continue partnership working to identify those at risk of homelessness at earliest stages; Adult social care, prison release, hospital / housing & mental health discharge group, Youth & Leaving Care team, Ukraine support group, Maun Refuge referral pathway	RSAG. Safe Accommodation. Call B4 U Serve steering group. NCC monthly joint huddle. Prison Release meetings. Youth Homeless Forum. Ukraine Housing Group. Housing & Mental Health Discharge group Maun Refuge support meetings	March 2027	2,3,5
Continue partnership working to embed the duty to refer / duty to collaborate process	Housing Solutions Team Leader Engagement & Development Officers	Continue to strengthen partnership working bonds with public, charity and voluntary services to promote and embed each process, promoting services & contact methods	NCC monthly joint huddle Prison Release meetings Youth Homeless Forum Ukraine Housing Group	March 2027	2,3,5

			Housing & Mental Health Discharge group Homeless Network & Feeding Mansfield Network		
Continue to fund prevention projects with external and internal partners – Framework Hidden Homeless Outreach Worker, Healthy Homes Hub, Jigsaw Hoarding Support, Call Before You Serve, The Furniture Project, Modern Day Slavery Team	Housing Operations & Safeguarding Manager Engagement & Development Officers	Continue to develop and promote each service to ensure the maximum reach and benefit for our customers	Hidden Homeless monthly review meetings Healthy Homes Hub Working Group Hoarders Panel Joint working with Private Sector Housing Team Furniture Project quarterly meetings SERAC Nottinghamshire Safeguarding Adults Board	March 2027	2,3,5
Continue the Domestic Abuse Housing Alliance (DAHA) work to support survivors of domestic abuse - Case review internally to ensure compliance with the DAHA framework	Engagement & Development Officer	Monthly strategic and operational groups to continue the standards. Monthly audits on cases for enhanced accreditation. Action plan in place to secure reaccreditation in April 2026. Ongoing quarterly monitoring meetings with DAHA.	DAHA Strategic and Operational Meetings. DAHA Regional Meetings.	March 2027	2,3

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Work with NCC to identify Homes for Ukraine cases at risk of homelessness	Engagement & Development Officer	Obtain list of early cases for case work.	MDT meetings		2,3

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Priority 2 - The provision of an accessible, agile and responsive homelessness service

Action	Lead	Projects / Progress	Meetings	Timescale	Pillar
Continue to develop inter-agency networking to share best practice and service updates	Engagement & Development Officers	NCC joint training events and monthly surgery / catch up Promote service to Social Prescribers Homeless Prevention campaign	Monthly NCC joint meeting, 6 monthly training sessions Feeding Mansfield Network	March 2027	2
Continuation of Rough Sleeper Homeless Officer role to provide specialist support and advice at outreach services	Engagement & Development Officer Housing Solutions Team Leader	Continuation of Rough Sleeper Homeless Officer role and drop in at The Beacon, Arena Church & Feeding Mansfield Network. Hidden Homeless Officer	Feeding Mansfield Network Meetings Weekly drop in sessions in the community	March 2027	2,3,5
Continue to develop a robust communication plan for the service to advertise projects and advise services.	Engagement & Development Officer	Re-new communication plan for 2026-27, promoting homelessness & housing related services.	Manager Meetings	March 2027	2,5

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Priority 3 - Access to affordable, quality and sustainable accommodation across all sectors

Action	Lead	Progress	Meetings	Timescales	Pillar
Assist with tenant and landlord relationship difficulties	Housing Solutions Team Leader	ongoing	Call B4 U Serve	March 2027	1,2,3
Continue to implement legislation changes as part of the Supported Housing (Regulatory Oversight) Act and develop a supported housing needs assessment that feeds into a supported housing strategy.	Housing Operations & Safeguarding Manager, Engagement & Development Officers (SHIP)	Secured funding for SHIP team for 2026 -27. Commissioned Homeless Link County Supported Housing needs assessment and PPL Single homeless pathway review completed December 2025. Findings of these reports will be integrated in service delivery.	SHIP LA Network Meeting. Housing Sub Group Housing Assistant Directors Group Countywide SHIP steering group	March 2027	1
Continuation of refurbishment of MDC temporary Accommodation and additional dispersed units to support decant programme and demand on service.	Housing Operations Manager, Accommodation Manager	Refurbishment underway, to be completed by Autumn 2026.	Internal Design Services	Complete	4
Continue to obtain the Dogs Trust Endorsement Scheme for dispersed temporary accommodation units	Temporary Accommodation Manager	Yearly assessment	As and when		2,3
Continue to ensure Homefinder provides an efficient service that is reflective of the current need in the local area. Review the Homefinder	Housing Operations & Safeguarding Manager,	New policy complete in partnership with Ashfield DC.	Working Group joint with Ashfield District Council	March 2027	1

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policy, procedures and processes and ensure regular review of applicant's banding.	Housing Solutions Team Leader	Training & implementation plan to be rolled out during 2026			
Continuation of Private Rented Access (PRS) Scheme to offer financial incentives to landlords to match properties to homeless applicants.	Temporary Accommodation Manager PRS Officer	Continuation of project in 2026-27 with cash incentives for landlords	Mid Notts Landlord Forum	March 2027	1

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Priority 4 - Tackle rough sleeping by developing and improving pathways

Action	Lead	Projects / Progress	Meetings	Timescale	Pillar
Expand our Housing First offer for rough sleepers with complex needs. Regularly review our Housing First service to ensure it is fit for purpose and connect with Homeless Link to deliver a Housing First project which is based on up-to-date evidence and learning from the wider Housing First community	Engagement & Development Officer	Co-ordination and delivery of Housing First project by MDC Regular audits of Housing First fidelity checks. Re-training with Homeless Link on Housing First for all staff. Partner engagement on Housing First principles.	MHCLG Monitoring meetings. Housing First monitoring meetings	March 2027	1,2,5
Continue to fund First Steps Project for rough sleepers	Engagement & Development Officer	Continuation of 40 commissioned spaces for rough sleepers with Action Housing First Steps project	First Steps monitoring meetings	March 2027	1,5
Continue to work with the Nottinghamshire districts and boroughs to continue county-wide services	Housing Operations & Safeguarding Manager, Engagement & Development Officer	Continue to fund county Street Outreach Team Yearly participation in Women's Census to explore and influence future funding opportunities PPL Single Homelessness review completed December 2025	MHCLG Monitoring meetings. RSPARG Steering Group	March 2027	1,2,4,5

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Priority 5 - Linking health, well-being and housing together to improve the life chances and aspirations of those affected

Action	Lead	Progress	Meetings	Timescale	Pillar
Engage with Health colleagues to strengthen the link between health and housing	Health – Independent Care Board Engagement & Development officers Housing Solutions Team Leader	Shared contact list and pathway to support between partners	Hospital & Mental Health discharge group NCC adult social care joint meetings	March 2027	2,3,5
Continue the Healthy Homes Hub & Hoarders Support scheme	Engagement & Development Officers	Ongoing	Healthy Homes working group meetings Hoarders Panel	March 2027	2,3,5
Heath & Wellbeing team – Feeding Mansfield Network	Engagement & Development Officer	Ongoing	Feeding Mansfield Network meetings (each 6 weeks)	March 2027	2,3,5
Promote medical access to rough sleepers – SMD nursing team	Engagement & development Officer	Ongoing	RSAG	March 2027	2,3,5
Link with wellbeing services and develop projects for people staying in temporary accommodation. Co-ordinate and map the temporary accommodation pathway for the county as part of the Just Life funding project	Temporary Accommodation Manager Strategic Temporary Accommodation Officer	Enhance the skills of customers in temporary accommodation to sustain accommodation Outside areas remodelled during	Health and Wellbeing Team meetings	March 2027	1,4,5

		refurbishment, develop outdoor projects with Health & Wellbeing department.			

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Priority 6 - Delivering holistic support solutions to sustain long term tenancies and prevent homelessness and rough sleeping

Action	Lead	Project / Progress	Meetings	Timescale	Pillar
Work with registered providers to identify opportunities for prevention and support including identifying opportunities for tenancy sustainment	Housing Operations & Safeguarding Manager Housing Solutions Team Leader Engagement & Development Officers	Introduction of MDC tenant pre-eviction panel, partner agencies invited including NCC. MDC Special Cases panel Feed in to, attend and promote Supported Housing Pre-eviction panel (run by County Rough Sleeper Co-ordinator) Healthy Homes & Hoarders Support Scheme	MDC Pre-eviction panel MDC Special Cases panel Supported Housing Pre-eviction panel Hoarders Panel Healthy Homes working group	March 2027	2,3,5

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Funded projects

Rough Sleeper Projects	Homeless Prevention Projects	Other projects
Housing First	Hoarders Panel & Hoarders Support scheme in partnership with Jigsaw	Resettlement Schemes
First Steps	Healthy Homes Hub	Strategic Temporary Accommodation Officer (Just Life Project)
Rough Sleeper Early Intervention Officer	Call B4 You Serve	
Rapid Rehousing Pathway	Sanctuary Scheme	
Single Homeless Pathway Review	Modern Day Slavery Team (County)	
	Domestic Abuse Housing Alliance (DAHA) Accreditation	
	Supported Housing Improvement Programme (SHIP)	
	Private Rented Access Scheme	
	Dogs Trust endorsement scheme	
	Hidden Homeless outreach worker	

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7. Local Outcomes Framework Targets

The Local Outcomes Framework measures whether this Action Plan is delivering improved outcomes for residents experiencing or at risk of homelessness.

The Framework has been developed in line with the Ministry of Housing, Communities and Local Government's Local Performance and Accountability Toolkit and provides a consistent approach to monitoring progress against local and national priorities. It has been informed by evidence from the Homelessness Review, local performance data, recent trends, benchmarking information, stakeholder feedback and knowledge of local housing market conditions and service pressures.

Targets have been set to balance ambition with realism, recognising both the progress already achieved locally and the challenges that continue to affect homelessness services and housing markets. In setting targets, the Council has considered:

- Historic and current homelessness performance.
- Recent trends in homelessness demand.
- Local housing market conditions and housing supply pressures.
- Benchmarking information where available.
- Planned service improvements and partnership initiatives.
- National policy priorities and Government ambitions.

Each measure includes a baseline position, annual milestones and an end-of-Parliament target. The accompanying delivery narratives explain why each target has been selected, the foundations already in place and how actions within this Plan will contribute to achieving improved outcomes.

The Council recognises that performance can be influenced by wider economic conditions, housing market changes, welfare reforms and national policy developments. Progress against the Framework will therefore be monitored through the governance arrangements and reviewed annually alongside the Action Plan to ensure targets remain appropriate and responsive to local circumstances.

Outcome Measure	Baseline (2025-26)	2026/27 Milestone	2027/28 Milestone	End of Parliament Target

Households with children in temporary accommodation per 1,000 households	0.18%	Below 0.30	Below 0.30	Below 0.30
Households with children in B&B over 6 weeks	0	0	0	0
% of duties owed where homelessness was prevented or relieved	66%	69%	72%	66%
% duties owed where homelessness was prevented or relieved for households experiencing multiple disadvantage (3 or more needs)	38%	42%	45%	48%
People sleeping rough over the month who are long term	21	Below 15	Below 10	Below 6
People sleeping rough on a single night	25	Below 20	Below 18	Below 15

8. **Delivery Narratives**

<u>Successful Prevention and Relief Accommodation Outcomes</u>

Why this target?

The Homelessness Review identified some successful projects for identifying people at risk of homeless earlier and the figures show this. The target has therefore been set to deliver sustained year-on-year improvement, helping more households secure or retain accommodation before homelessness occurs.

How the target will be achieved

Progress will be supported through actions to strengthen early intervention and homelessness prevention, including:

- Delivering more homeless preventions events in key targeted areas.
- Improved identification of households at risk through better use of housing and partner data including pre-eviction panels.
- Strengthened prison release arrangements.
- Exploration of additional tenancy sustainment and floating support provision.
- Continued partnership working with Call before You Serve

- Wider comms campaign to provide early homeless advise.

Working together across Nottinghamshire, we will also:

- Build a shared evidence base on the causes of homelessness and repeat homelessness and use it to identify, test and grow earlier and more targeted prevention.
- Strengthen housing and homelessness pathways for groups at increased risk of homelessness, including people leaving prison, care leavers, veterans and people leaving institutional settings.
- Improve access to accommodation and reduce barriers preventing homeless households accessing social and affordable housing.
- Build a shared picture of the housing needed to prevent and resolve homelessness and use this to influence local, regional and national housing priorities and investment.

Partnerships, risks and dependencies

Delivery is dependent on effective partnership working across housing, community safety, Children's Services, advice agencies, probation services and accommodation providers. Performance may also be influenced by wider housing market conditions, affordability pressures and availability of suitable housing options.

Successful Prevention and Relief Accommodation Outcomes for Households Experiencing Multiple Disadvantage

Why this target?

People experiencing severe multiple disadvantage often face additional barriers to securing and sustaining accommodation and are more likely to require support from multiple agencies. As this is an emerging measure based on a relatively small local cohort, performance may fluctuate between reporting periods. The target has been informed by regional benchmarking and local circumstances, with the aim of improving housing outcomes for residents experiencing the highest levels of exclusion.

How the target will be achieved

Progress will be supported through:

- Recommissioned rough sleeping prevention and support services.
- Multi-agency support planning arrangements and lead worker approaches.
- Delivery of learning from the Nottinghamshire MEAM systems change partnership.

- Community-based nursing support and specialist services.
- Continued use of case reviews, performance information and service-user learning to inform service improvement.

Working together across Nottinghamshire, we will also:

- Improve outcomes for people experiencing severe multiple disadvantage through coordinated partnership working, No Wrong Door principles and system change approaches.
- Improve coordination between housing, health, care, safeguarding, criminal justice and voluntary sector partners so that people receive more joined-up support and are less likely to fall through gaps between services.
- Increase the involvement of people with lived experience in shaping services and strategic priorities.
- Strengthen alignment between commissioning and investment decisions to reduce duplication, address gaps in provision and improve outcomes.
- Work collectively with regional and national partners to address barriers that affect people experiencing homelessness and multiple disadvantage where solutions sit beyond the control of individual organisations.

Partnerships, risks and dependencies

Delivery depends upon effective collaboration between housing, health, probation, substance use treatment services, domestic abuse services and voluntary sector organisations. Given the relatively small number of households included within this measure, performance may fluctuate between reporting periods and targets will be reviewed annually as the local evidence base develops.

Households with Children in Temporary Accommodation

Why this target?

The Council has historically maintained comparatively low levels of family temporary accommodation. However, the Homelessness Review identified increasing pressures on families and increasing recognition of the impact homelessness and temporary accommodation can have on children's health, wellbeing and educational outcomes. The target has therefore been set to reduce the need for family temporary accommodation through earlier intervention, effective homelessness prevention and improved move-on into settled housing.

How the target will be achieved

Progress will be supported through:

- Implementation of local actions arising from the Families in Temporary Accommodation programme.
- Improved identification of households at risk of homelessness.
- Strengthened support for families experiencing relationship breakdown.
- Improved move-on from temporary and supported accommodation.

Working together across Nottinghamshire, we will also:

- Build a shared picture of the housing needed to prevent and resolve homelessness and use it to influence housing strategy, development and investment locally, regionally and nationally.
- Improve access and reduce barriers preventing homeless households accessing social and affordable housing.
- Strengthen joint approaches to improving outcomes for children, young people and families affected by homelessness and temporary accommodation, using learning from families and frontline services to inform service improvement.

Partnerships, risks and dependencies

Delivery relies on close partnership working between Housing Options, Children's Services, accommodation providers and family support services. Wider housing supply pressures and affordability challenges may affect performance.

Households with Children in Bed and Breakfast Accommodation Beyond Six Weeks

Why this target?

The Council is committed to eliminating the use of Bed and Breakfast accommodation beyond the statutory limit for households with children. Mansfield has consistently maintained performance against this measure and has not exceeded the statutory threshold in recent years. The target reflects the Council's commitment to sustaining this performance and maintaining suitable alternatives for families who require temporary accommodation.

How the target will be achieved

Performance will be maintained through:

- Continued focus on preventing homelessness at the earliest opportunity.
- Effective management of temporary accommodation placements.

- Close monitoring of households in temporary accommodation to support timely move-on into settled housing.
- Implementation of learning from the Families in Temporary Accommodation programme.

Partnerships, risks and dependencies

Delivery relies on effective partnership working between Housing Options, Children's Services and accommodation providers, alongside continued access to suitable temporary accommodation. While the Council has a strong track record in this area, increasing homelessness demand and wider housing market pressures may create additional challenges that require ongoing monitoring.

People Sleeping Rough on a Single Night

Why this target?

Although the Autumn 2025 snapshot recorded 25 people sleeping rough on a single night, this was significantly higher than levels typically recorded in Mansfield and reflected specific local circumstances at the time. Historically, rough sleeping counts in Mansfield have generally been between fifteen and twenty people. The target therefore seeks to return performance to historic levels in the short term and achieve further reductions over the life of the Action Plan.

How the target will be achieved

Progress will be supported through:

- Review and recommissioning of rough sleeping prevention and support services.
- Continued delivery of Street Outreach provision.
- Use of rough sleeping intelligence, case learning and performance data to identify risks and opportunities for intervention.
- Stronger links between outreach, accommodation and support pathways.

Working together across Nottinghamshire, we will also:

- Maintain a coordinated approach to reducing rough sleeping, using evidence, lived experience and performance information to drive service improvement.
- Improve outcomes for people experiencing rough sleeping and severe multiple disadvantage through coordinated partnership working and system change.
- Use learning from the Women's Rough Sleeping Census to improve responses to women experiencing rough sleeping and hidden homelessness.

- Strengthen pathways for groups at increased risk of homelessness and rough sleeping.
- Work collectively with regional and national partners to address barriers to preventing and resolving rough sleeping that cannot be addressed by individual organisations acting alone.

Partnerships, risks and dependencies

Delivery relies on partnership working between outreach providers, accommodation providers, health services, probation, substance use treatment services and voluntary sector organisations. Economic pressures and changes in housing availability may affect demand.

People Experiencing Long-Term Rough Sleeping

Why this target?

People experiencing long-term rough sleeping often face the most complex barriers to housing, health and wellbeing and are among those most at risk of poor outcomes. Local data shows that long-term rough sleeping is concentrated within a relatively small cohort of individuals who often require coordinated support from multiple agencies. The Council has set a target to reduce the cohort from 58 (17 accommodated) to 20 people by 2028. This reflects the complexity of the cohort in Mansfield, the accommodation pathways we are developing and the opportunity to align reductions in long-term rough sleeping with wider efforts to reduce overall rough sleeping.

How the target will be achieved

Progress will be supported through:

- Recommissioned rough sleeping services.
- Multi-agency support planning and lead worker arrangements.
- Improved access to accommodation and move-on pathways.
- Learning from individual cases, cohort reviews and partnership working.
- Continued implementation of the Prison Release Protocol and efforts to prevent repeat homelessness.

Working together across Nottinghamshire, we will also:

- Improve outcomes for people experiencing long-term rough sleeping and multiple disadvantage through coordinated partnership working and system change.

- Use learning from the Women's Rough Sleeping Census to improve understanding of repeat rough sleeping, hidden homelessness and barriers to accessing support.
- Use learning from the Mansfield Long-Term Rough Sleeping Partnership Plan to identify and implement changes that improve responses across Nottinghamshire.
- Work collectively with regional and national partners to address barriers preventing people moving away from long-term rough sleeping where solutions sit beyond the control of housing services alone.

Partnerships, risks and dependencies

Delivery depends upon sustained collaboration across housing, outreach, health, probation, substance use treatment and domestic abuse services. Success will also be influenced by access to suitable accommodation and the availability of specialist support services.

9. Temporary Accommodation Suitability

Mansfield District Council will continue to ensure that temporary accommodation placements are suitable for the households placed within them, taking account of household circumstances, support needs, safeguarding considerations, access to education, health services and wider support networks.

The Council will continue to review temporary accommodation demand, supply and quality and will seek to minimise the use of unsuitable accommodation through a continued focus on prevention, timely move-on and effective management of temporary accommodation resources.

Temporary Accommodation Policy 2026

10. Nottinghamshire County Action Plan

The Action Plan is organised around 4 areas of activity, bringing together the actions we will take locally in Mansfield and those we have agreed to take forward collectively with the other Nottinghamshire districts and boroughs.

Each section shows whether an action is being led locally or across Nottinghamshire, the Local Outcomes Framework measure it is primarily intended to influence, who will lead and support delivery, the timescale and how we will know whether the action has been delivered successfully.

The majority of actions within this Plan will be delivered through existing staffing, commissioned services, funded programmes and partnership arrangements. Any proposal requiring additional funding, commissioning activity or dedicated capacity beyond existing

resources will be subject to separate approval through the appropriate governance processes.

The Nottinghamshire actions focus on areas where councils and partners face common challenges and can achieve more by working together. They support ongoing public service reform and stronger partnership working, which will be needed under any future local government arrangements.

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Theme	Nottinghamshire Action	LOF	Lead	Key Partners	Timescale	Success Measure
Prevent homelessness before it occurs	Build a shared evidence base on the causes of homelessness and repeat homelessness and use it to identify, test and grow earlier and more targeted prevention.	P&R	Nottinghamshire Strategic Housing Partnership	MEAM Systems Change Partnership	Ongoing	Shared prevention priorities identified and at least one approach selected for Test, Learn and Grow.
Prevent homelessness before it occurs	Strengthen housing and homelessness pathways for groups at increased risk of homelessness, including people leaving prison, care leavers, veterans and people leaving institutional settings.	P&R / TA / RS	Nottinghamshire Strategic Housing Partnership	MEAM Systems Change Partnership	Ongoing	Improvements to priority pathways identified and implemented where appropriate.
End rough sleeping	Maintain a coordinated approach to reducing rough sleeping, using evidence, lived experience and performance information to inform service	RS	Mansfield DC	MEAM Systems Change Partnership	Ongoing	Provision is regularly reviewed, with services commissioned or adapted in response to changing need, performance and available funding.

	improvement and commissioning.					
End rough sleeping	Improve outcomes for people experiencing rough sleeping and severe multiple disadvantage through coordinated partnership working, No Wrong Door principles and system change approaches.	RS / SMD	MEAM Systems Change Partnership	MEAM Systems Change Partnership	Ongoing	Partnership working, principles and system change approaches lead to identifiable improvements in services, pathways or commissioning.
End rough sleeping	Continue the annual Women's Rough Sleeping Census and use the findings to make identifiable changes to services, commissioning and the wider response to women experiencing rough sleeping and hidden homelessness.	RS	Framework Housing Association	Nottinghamshire SMD Women's Group	Annual	Census completed annually, with findings translated into agreed actions which result in identifiable changes to services, pathways or commissioning.
End rough sleeping	Use learning from local approaches, including the Mansfield Long-Term Rough Sleeping Partnership Plan, to identify changes that	RS	Mansfield Long-Term Rough Sleeping Partnership	MEAM Systems Change Partnership	Ongoing	Learning from the Mansfield approach captured and shared, with transferable changes identified and taken

	could improve the response to long-term rough sleeping across Nottinghamshire.					forward across Nottinghamshire where appropriate.
Ensure rapid access to settled housing and reduce reliance on temporary accommodation	Build a shared picture of the housing needed to prevent and resolve homelessness and use it to influence housing strategy, development and investment locally, regionally and nationally.	P&R	Nottinghamshire Strategic Housing Partnership	Seven district and borough councils; Registered Providers; Homes England; EMCCA	Ongoing	Agreed Nottinghamshire evidence base used in housing and investment discussions and relevant strategic plans.
Ensure rapid access to settled housing and reduce reliance on temporary accommodation	Improve access and reduce barriers preventing homeless households accessing social and affordable housing.	P&R	Nottinghamshire Strategic Housing Partnership	Seven district and borough councils; Registered Providers; EMCCA	Ongoing	Common barriers identified and agreed changes to access or move-on arrangements taken forward.
Ensure rapid access to settled housing and reduce reliance on temporary accommodation	Strengthen joint approaches to improving outcomes for children, young people and families affected by homelessness and temporary accommodation.	TA	Families in TA Steering Group	Seven district and borough councils; Just Life; relevant partners	Ongoing	Agreed programme improvements implemented, with learning and evidence of impact shared across all seven areas.

Deliver a joined-up, whole-system response through partnership and system reform	Strengthen governance and shared intelligence arrangements for homelessness, rough sleeping and supported housing across Nottinghamshire.	ALL	Nottinghamshire Strategic Housing Partnership	Seven district and borough councils and partners	Ongoing	Governance arrangements support effective partnership working, oversight and collective decision-making.
Deliver a joined-up, whole-system response through partnership and system reform	Improve coordination between housing, health, care, safeguarding, criminal justice and voluntary sector partners to better support people experiencing homelessness and multiple disadvantage.	SMD	MEAM Systems Change Partnership	Relevant partners	Ongoing	Increased evidence of coordinated responses, joint problem solving and improved pathways for people with multiple disadvantage.
Deliver a joined-up, whole-system response through partnership and system reform	Increase the involvement of people with lived experience in shaping homelessness services, partnership activity and strategic priorities.	ALL	MEAM Systems Change Partnership	People with lived experience; relevant partners	Ongoing	Lived experience is routinely used to inform service improvement, partnership activity and strategic decision-making.
Deliver a joined-up, whole-system response through	Strengthen alignment between commissioning and investment	SMD	SMD Commissioning Alliance	Commissioners	Ongoing	Opportunities for joined-up planning, commissioning and

partnership and system reform	decisions that affect homelessness, rough sleeping and multiple disadvantage.					investment are identified and acted upon.
Deliver a joined-up, whole-system response through partnership and system reform	Work collectively with regional and national partners to address barriers to preventing and resolving homelessness that cannot be addressed by individual organisations acting alone.	ALL	Nottinghamshire Strategic Housing Partnership	EMCCA, Government and wider partners	Ongoing	Shared priorities and system barriers are identified, promoted and acted upon through appropriate partnership arrangements.