# Self-assessment – February 2024

This self-assessment form should be completed by the complaints officer and it must be reviewed and approved by the landlord’s governing body at least annually.

Once approved, landlords must publish the self-assessment as part of the annual complaints performance and service improvement report on their website. The governing body’s response to the report must be published alongside this.

Landlords are required to complete the self-assessment in full and support all statements with evidence, with additional commentary as necessary.

We recognise that there may be a small number of circumstances where landlords are unable to meet the requirements, for example, if they do not have a website. In these circumstances, we expect landlords to deliver the intentions of the Code in an alternative way, for example by publishing information in a public area so that it is easily accessible.

Summary of current compliance – February 2024

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| --- | --- | --- | --- | --- | --- | --- |
| Number of recommendations | Non-compliant(no’s) | Non-compliant(%) | Partially Compliant(no’s) | Partially compliant(%) | Compliant(no’s) | Compliant(%) |
| 72 | 28 | 38 | 22 | 30 | 22 | 30 |

#  Section 1: Definition of a complaint

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| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 1.2 | A complaint must be defined as:*‘an expression of dissatisfaction, however made, about the standard of service, actions or lack of action by the landlord, its own staff, or those acting on its behalf, affecting a resident or group of residents.’*  | No |  | Current definition:‘‘*When you tell us that a Council service you expected either wasn’t delivered at all, or wasn’t delivered to your satisfaction’’*. |
| 1.3 | A resident does not have to use the word ‘complaint’ for it to be treated as such. Whenever a resident expresses dissatisfaction landlords must give them the choice to make complaint. A complaint that is submitted via a third party or representative must be handled in line with the landlord’s complaints policy. | No |  | Not made explicit in current policy and no reference as to how we treat complaints made via a third party or representative |
| 1.4 | Landlords must recognise the difference between a service request and a complaint. This must be set out in their complaints policy. A service request is a request from a resident to the landlord requiring action to be taken to put something right. Service requests are not complaints, but must be recorded, monitored and reviewed regularly. | Partially | “It is important for us to determine whether your dissatisfaction about a particular service is a complaint or a service request. For some of our services (for example street cleansing or missed bin collections) we rely on our customers to tell us when something has gone wrong. These initial requests for service will not normally be treated as complaints, as we would like the opportunity to try to resolve the matter | No clear definition of what is considered a service request in the policyService requests are however recorded on Jadu but not monitored and reviewed regularly |
| 1.5 | A complaint must be raised when the resident expresses dissatisfaction with the response to their service request, even if the handling of the service request remains ongoing. Landlords must not stop their efforts to address the service request if the resident complains.  | No |  | Not made explicit in the policy |
| 1.6 | An expression of dissatisfaction with services made through a survey is not defined as a complaint, though wherever possible, the person completing the survey should be made aware of how they can pursue a complaint if they wish to. Where landlords ask for wider feedback about their services, they also must provide details of how residents can complain.  | No |  | Not made explicit in the policyResponders to surveys who express dissatisfaction are not provided with details of how to complain |

# Section 2: Exclusions

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| Code provision | Code requirement | Comply: Yes / No | “Evidence | Commentary / explanation |
| 2.1 | Landlords must accept a complaint unless there is a valid reason not to do so. If landlords decide not to accept a complaint they must be able to evidence their reasoning. Each complaint must be considered on its own merits | Partially | This policy will not usually apply to complaints that are already being dealt with through other more appropriate channels as follows: • where an appeal body has been set up to deal with the issue (e.g. a planning appeal) • data protection • disputes between neighbours (dealt with separately through the respective anti-social behaviour procedure) • complaints about Councillors • internal complaints by staff” | Policy not explicit in how we will respond when we do not accept a complaintPolicy not explicit in explaining that complaints will be considered on its own merits thereby depicting a blanket ban on those complaints identified in the policy |
| 2.2 | A complaints policy must set out the circumstances in which a matter will not be considered as a complaint or escalated, and these circumstances must be fair and reasonable to residents. Acceptable exclusions include:* The issue giving rise to the complaint occurred over twelve months ago.
* Legal proceedings have started. This is defined as details of the claim, such as the Claim Form and Particulars of Claim, having been filed at court.
* Matters that have previously been considered under the complaints policy.
 | Partially | See above“We would usually expect a complaint to be lodged within 12 months of the event which is being complained about.” | The policy does not make reference to “matters that have previously been considered under the complaints policy  |
| 2.3 | Landlords must accept complaints referred to them within 12 months of the issue occurring or the resident becoming aware of the issue, unless they are excluded on other grounds. Landlords must consider whether to apply discretion to accept complaints made outside this time limit where there are good reasons to do so.  | Partially | “We would usually expect a complaint to be lodged within 12 months of the event which is being complained about.” | The policy does not make reference as to whether discretion will be applied to accept complaints outside of the time limit |
| 2.4 | If a landlord decides not to accept a complaint, an explanation must be provided to the resident setting out the reasons why the matter is not suitable for the complaints process and the right to take that decision to the Ombudsman. If the Ombudsman does not agree that the exclusion has been fairly applied, the Ombudsman may tell the landlord to take on the complaint.  | Yes | “If we consider that a complaint is unreasonable it will be passed to the relevant Director, who will consider whether further investigation of the complaint will be carried out.”“If your complaint is considered unreasonable you will be informed in writing and advised of any action to be taken or right of appeal” “The list below will not usually apply to this policy and customers will be advised why their issue isn’t covered by the policy and any other action they can take including the right to take that decision to the Ombudsman” |  |
| 2.5 | Landlords must not take a blanket approach to excluding complaints; they must consider the individual circumstances of each complaint. | Partially |  | Current policy not explicit in how we will consider individual circumstances |

# Section 3: Accessibility and Awareness

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| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 3.1 | Landlords must make it easy for residents to complain by providing different channels through which they can make a complaint. Landlords must consider their duties under the Equality Act 2010 and anticipate the needs and reasonable adjustments of residents who may need to access the complaints process.  | Partially | you can make a complaint in whichever way is easiest for you:- • Online at https://www.mansfield.gov.uk/complain • Email us at mdc@mansfield.gov.uk • Call us on 01623 463463 • Write to, or visit us at Civic Centre, Chesterfield Road South, Mansfield, Nottinghamshire NG19 7BH | No reference in current policy as to any support / reasonable adjustments we will make |
| 3.2 | Residents must be able to raise their complaints in any way and with any member of staff. All staff must be aware of the complaints process and be able to pass details of the complaint to the appropriate person within the landlord. | Partially | All staff are made aware of the complaints process and are able to pass details of the complaint to the appropriate person to be recorded and assigned i.e. Customer Services  | Not made explicit in current policy that residents can raise complaints directly with any member of staff |
| 3.3 | High volumes of complaints must not be seen as a negative, as they can be indicative of a well-publicised and accessible complaints process. Low complaint volumes are potentially a sign that residents are unable to complain. | Noted | Currently high volumes of complaints are seen as a negative |  |
| 3.4 | Landlords must make their complaint policy available in a clear and accessible format for all residents. This will detail the two stage process, what will happen at each stage, and the timeframes for responding. The policy must also be published on the landlord’s website. | Partially | Two stage process with timeframes for dealing with those complaints | Current policy does not explain fully what will be considered through the investigative stage |
| 3.5 | The policy must explain how the landlord will publicise details of the complaints policy, including information about the Ombudsman and this Code. | No |  | No details in current policy as to how we will publicise the complaint, the code or details of the appropriate ombudsman although those details are provided on the website |
| 3.6 | Landlords must give residents the opportunity to have a representative deal with their complaint on their behalf, and to be represented or accompanied at any meeting with the landlord.  | No |  | No reference made in current policy as to the circumstances where residents have the opportunity to have a representative deal with their complaint |
| 3.7 | Landlords must provide residents with information on their right to access the Ombudsman service and how the individual can engage with the Ombudsman about their complaint. | Yes | Details of the relevant ombudsman are provided on the website and residents are informed in the stage two response of how they can access the relevant ombudsman |  |

# Section 4: Complaint Handling Staff

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| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 4.1 | Landlords must have a person or team assigned to take responsibility for complaint handling, including liaison with the Ombudsman and ensuring complaints are reported to the governing body (or equivalent). This Code will refer to that person or team as the ‘complaints officer’. This role may be in addition to other duties.  | Yes  | The policy refers to the Head of People and Transformation as having overall responsibility for the policy with service managers responsible for the operational delivery The Head of People and Transformation provides a quarterly report to OSC (Corporate) on performance against the current policy |  |
| 4.2 | The complaints officer must have access to staff at all levels to facilitate the prompt resolution of complaints. They must also have the authority and autonomy to act to resolve disputes promptly and fairly. | Yes | As above |  |
| 4.3 | Landlords are expected to prioritise complaint handling and a culture of learning from complaints. All relevant staff must be suitably trained in the importance of complaint handling. It is important that complaints are seen as a core service and must be resourced to handle complaints effectively | Partially | All relevant staff that deal with complaints have been trained on the current policy | No formal process of documenting learning form complaints is provided internally or externally to customers |

# Section 5: The Complaint Handling Process

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| --- | --- | --- | --- | --- |
| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 5.1 | Landlords must have a single policy in place for dealing with complaints covered by this Code. Residents must not be treated differently if they complain.  | Yes | One single policy for all services areas to ensure a consistent approach to complaint handling |  |
| 5.2 | The early and local resolution of issues between landlords and residents is key to effective complaint handling. It is not appropriate to have extra named stages (such as ‘stage 0’ or ‘informal complaint’) as this causes unnecessary confusion.  | Partially |  | The current policy refers to “frontline resolution” at stage 1 which could cause unnecessary confusion |
| 5.3 | A process with more than two stages is not acceptable under any circumstances as this will make the complaint process unduly long and delay access to the Ombudsman. | Noted | The current policy is a 2 stage process | As above |
| 5.4 | Where a landlord’s complaint response is handled by a third party (e.g. a contractor or independent adjudicator) at any stage, it must form part of the two stage complaints process set out in this Code. Residents must not be expected to go through two complaints processes. | No |  | Current policy makes no reference to complaints handled by a third party (although this would be rare) |
| 5.5 | Landlords are responsible for ensuring that any third parties handle complaints in line with the Code.   | No |  | See above |
| 5.6 | When a complaint is logged at Stage 1 or escalated to Stage 2, landlords must set out their understanding of the complaint and the outcomes the resident is seeking. The Code will refer to this as “the complaint definition”. If any aspect of the complaint is unclear, the resident must be asked for clarification.  | No |  | Current policy makes no reference to how we will set out our understanding of the complaint definition |
| 5.7 | When a complaint is acknowledged at either stage, landlords must be clear which aspects of the complaint they are, and are not, responsible for and clarify any areas where this is not clear.   | Yes  | (provide example) |  |
| 5.8 | At each stage of the complaints process, complaint handlers must:  1. deal with complaints on their merits, act independently, and have an open mind;
2. give the resident a fair chance to set out their position;
3. take measures to address any actual or perceived conflict of interest; and
4. consider all relevant information and evidence carefully.
 | No |  | Whilst this may happen in practice it is not made explicit in current policy and therefore not applied consistently across the organisation |
| 5.9 | Where a response to a complaint will fall outside the timescales set out in this Code, the landlord must agree with the resident suitable intervals for keeping them informed about their complaint. | Partially | If we cannot deal with the complaint, in agreement with the resident we will set the complaint to “delay” on Jadu | Delayed cases are not monitored and there is a lack of consistent communication between the service and the resident |
| 5.10 | Landlords must make reasonable adjustments for residents where appropriate under the Equality Act 2010. Landlords must keep a record of any reasonable adjustments agreed, as well as a record of any disabilities a resident has disclosed. Any agreed reasonable adjustments must be kept under active review.   | No |  | The current policy makes no reference to any reasonable adjustments we will make |
| 5.11 | Landlords must not refuse to escalate a complaint through all stages of the complaints procedure unless it has valid reasons to do so. Landlords must clearly set out these reasons, and they must comply with the provisions set out in section 2 of this Code.  | No |  | The current policy makes no reference to any reasons where we would not escalate a complaint through all the stages |
| 5.12 | A full record must be kept of the complaint, and the outcomes at each stage. This must include the original complaint and the date received, all correspondence with the resident, correspondence with other parties, and any relevant supporting documentation such as reports or surveys.   | Yes | All complaints are recorded on Jadu along with any correspondence and supporting documentation |  |
| 5.13 | Landlords must have processes in place to ensure a complaint can be remedied at any stage of its complaints process. Landlords must ensure appropriate remedies can be provided at any stage of the complaints process without the need for escalation.   | No |  | Current policy not explicit in terms of the remedies offered |
| 5.14 | Landlords must have policies and procedures in place for managing unacceptable behaviour from residents and/or their representatives. Landlords must be able to evidence reasons for putting any restrictions in place and must keep restrictions under regular review. | Yes  | Unacceptable Behaviour Policy[Unreasonable Behaviour Policy (mansfield.gov.uk)](https://www.mansfield.gov.uk/downloads/file/1243/unreasonable-behaviour-policy-august-2019) | Current policy 2019 and requires review |
| 5.15 | Any restrictions placed on contact due to unacceptable behaviour must be proportionate and demonstrate regard for the provisions of the Equality Act 2010.  | No |  | Current policy 2019 and requires review |

# Section 6: Complaints Stages

Stage 1

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| --- | --- | --- | --- | --- |
| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 6.1 | Landlords must have processes in place to consider which complaints can be responded to as early as possible, and which require further investigation. Landlords must consider factors such as the complexity of the complaint and whether the resident is vulnerable or at risk. Most stage 1 complaints can be resolved promptly, and an explanation, apology or resolution provided to the resident.  | Yes | Stage 1 – Frontline resolution |  |
| 6.2 | Complaints must be acknowledged, defined and logged at stage 1 of the complaints procedure **within five working days of the complaint being received**.  | Partially | Automatic responses sent via Jadu scheduled to comply with this timescale | Whilst this is procedure it is not made explicit in the policy |
| 6.3 | Landlords must issue a full response to stage 1 complaints **within 10 working days** of the complaint being acknowledged.   | Yes | Section 7 of the current complaints policy |  |
| 6.4 | Landlords must decide whether an extension to this timescale is needed when considering the complexity of the complaint and then inform the resident of the expected timescale for response. Any extension must be no more than 10 working days without good reason, and the reason(s) must be clearly explained to the resident.   | No |  | Not made explicit in current policy |
| 6.5 | When an organisation informs a resident about an extension to these timescales, they must be provided with the contact details of the Ombudsman.  | No |  | Not made explicit in current policy |
| 6.6 | A complaint response must be provided to the resident when the answer to the complaint is known, not when the outstanding actions required to address the issue are completed. Outstanding actions must still be tracked and actioned promptly with appropriate updates provided to the resident.    | Partially | Complaints are closed whist actions are still outstanding | Action are not tracked and progress is not communicated with residents in a pro-active way |
| 6.7 | Landlords must address all points raised in the complaint definition and provide clear reasons for any decisions, referencing the relevant policy, law and good practice where appropriate.  | Partially | Example of complaints response |  |
| 6.8 | Where residents raise additional complaints during the investigation, these must be incorporated into the stage 1 response if they are related and the stage 1 response has not been issued. Where the stage 1 response has been issued, the new issues are unrelated to the issues already being investigated or it would unreasonably delay the response, the new issues must be logged as a new complaint.  | No |  | Not made explicit in the current policy |
| 6.9 | Landlords must confirm the following in writing to the resident at the completion of stage 1 in clear, plain language:  1. the complaint stage;
2. the complaint definition;
3. the decision on the complaint;
4. the reasons for any decisions made;
5. the details of any remedy offered to put things right;
6. details of any outstanding actions; and
7. details of how to escalate the matter to stage 2 if the individual is not satisfied with the response.
 | Yes  | Example of complaints response | Not made explicit in the current policy the response required and therefore open to inconsistencies |

Stage 2

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 6.10 | If all or part of the complaint is not resolved to the resident’s satisfaction at stage 1, it must be progressed to stage 2 of the landlord’s procedure. Stage 2 is the landlord’s final response. | yes | Section 7 Complaints process |  |
| 6.11 | Requests for stage 2 must be acknowledged, defined and logged at stage 2 of the complaints procedure within five working days of the escalation request being received.  | Yes | Logged onto Jadu with automated acknowledgement response within the timescale |  |
| 6.12 | Residents must not be required to explain their reasons for requesting a stage 2 consideration. Landlords are expected to make reasonable efforts to understand why a resident remains unhappy as part of its stage 2 response. | Yes | Escalated to a stage 2 on residents request. No reason required for escalation but residents encouraged to explain reasons | Not explicit in current policy |
| 6.13 | The person considering the complaint at stage 2 must not be the same person that considered the complaint at stage 1.  | Yes | Current policy states“Stage 2 complaints are investigated on behalf of the Chief Executive by a nominated officer independent of the service being complained about” | Customer Services Manager currently investigates stage 2 complaints |
| 6.14 | Landlords must issue a final response to the stage 2 **within 20 working days** of the complaint being acknowledged.   | Yes | Current policy states 15 working days |  |
| 6.15 | Landlords must decide whether an extension to this timescale is needed when considering the complexity of the complaint and then inform the resident of the expected timescale for response. Any extension must be no more than 20 working days without good reason, and the reason(s) must be clearly explained to the resident.   | Partially | Current policy states:“If the investigation is likely to take longer, you will be kept up to date throughout” | Not made explicit within current policy the process for agreeing extensions |
| 6.16 | When an organisation informs a resident about an extension to these timescales, they must be provided with the contact details of the Ombudsman.  | No |  | Not made explicit in current policy |
| 6.17 | A complaint response must be provided to the resident when the answer to the complaint is known, not when the outstanding actions required to address the issue are completed. Outstanding actions must still be tracked and actioned promptly with appropriate updates provided to the resident.   | Partially | Complaints are closed whist actions are still outstanding | Action are not tracked and progress is not communicated with residents in a pro-active way |
| 6.18 | Landlords must address all points raised in the complaint definition and provide clear reasons for any decisions, referencing the relevant policy, law and good practice where appropriate. | Yes | Example of complaints response |  |
| 6.19 | Landlords must confirm the following in writing to the resident at the completion of stage 2 in clear, plain language:  1. the complaint stage;
2. the complaint definition;
3. the decision on the complaint;
4. the reasons for any decisions made;
5. the details of any remedy offered to put things right;
6. details of any outstanding actions; and
7. details of how to escalate the matter to the Ombudsman Service if the individual remains dissatisfied.
 | Partially | Example of complaints response | Not made explicit in the current policy the response required and therefore open to inconsistencies |
| 6.20 | Stage 2 is the landlord’s final response and must involve all suitable staff members needed to issue such a response. | Yes | Final response is signed off by Head of Service |  |

# Section 7: Putting things right

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| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 7.1 | Where something has gone wrong a landlord must acknowledge this and set out the actions it has already taken, or intends to take, to put things right. These can include: * Apologising;
* Acknowledging where things have gone wrong;
* Providing an explanation, assistance or reasons;
* Taking action if there has been delay;
* Reconsidering or changing a decision;
* Amending a record or adding a correction or addendum;
* Providing a financial remedy;
* Changing policies, procedures or practices.
 | Partially | Section 4: Our PledgeWhen we have got it wrong, we will apologise and put things right where we canWe will respond to your complaint within the timescales outlined belowWe will keep you updated on progress, and tell you what will happen nextWe will tell you how we make our decisionsWe will learn from what you tell us and use your feedback to improve our service | All remedies are not explicit in current policy |
| 7.2 | Any remedy offered must reflect the impact on the resident as a result of any fault identified.  | No |  | See Above |
| 7.3 | The remedy offer must clearly set out what will happen and by when, in agreement with the resident where appropriate. Any remedy proposed must be followed through to completion. | No |  | Remedies not explicit in current policy |
| 7.4 | Landlords must take account of the guidance issued by the Ombudsman when deciding on appropriate remedies.  | No |  | See above |

# Section 8: Putting things right

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| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 8.1 | Landlords must produce an annual complaints performance and service improvement report for scrutiny and challenge, which must include: 1. the annual self-assessment against this Code to ensure their complaint handling policy remains in line with its requirements.
2. a qualitative and quantitative analysis of the landlord’s complaint handling performance. This must also include a summary of the types of complaints the landlord has refused to accept;
3. any findings of non-compliance with this Code by the Ombudsman;
4. the service improvements made as a result of the learning from complaints;
5. any annual report about the landlord’s performance from the Ombudsman; and
6. any other relevant reports or publications produced by the Ombudsman in relation to the work of the landlord.
 | Partially | A quarterly performance3 reports is presented to OSC (Corporate) on the number of complaints received and performance against timescales for respondingA self assessment against the Ombudsma’ns CoP was undertaken in 2022 and a subsequent action plan produced.This was publicised on our website | No other reporting takes place at presentNo formal analysis of complaints is undertaken |
| 8.2 | The annual complaints performance and service improvement report must be reported to the landlord’s governing body (or equivalent) and published on the on the section of its website relating to complaints. The governing body’s response to the report must be published alongside this. | Partially | See Above | See Above |
| 8.3 | Landlords must also carry out a self-assessment following a significant restructure, merger and/or change in procedures. | No | No self-assessment completed since 2022 |  |
| 8.4 | Landlords may be asked to review and update the self-assessment following an Ombudsman investigation. | Noted |  | Not explicit in current policy |
| 8.5 | If a landlord is unable to comply with the Code due to exceptional circumstances, such as a cyber incident, they must inform the Ombudsman, provide information to residents who may be affected, and publish this on their website Landlords must provide a timescale for returning to compliance with the Code. | Noted |  | Not explicit in current policy |

# Section 9: Scrutiny & oversight: continuous learning and improvement

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| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 9.1 | Landlords must look beyond the circumstances of the individual complaint and consider whether service improvements can be made as a result of any learning from the complaint.  | No |  | Limited learning has taken place  |
| 9.2 | A positive complaint handling culture is integral to the effectiveness with which landlords resolve disputes. Landlords must use complaints as a source of intelligence to identify issues and introduce positive changes in service delivery.  | No |  | As above |
| 9.3 | Accountability and transparency are also integral to a positive complaint handling culture. Landlords must report back on wider learning and improvements from complaints to stakeholders, such as residents’ panels, staff and relevant committees.  | No |  | As above |
| 9.4 | Landlords must appoint a suitably senior lead person as accountable for their complaint handling. This person must assess any themes or trends to identify potential systemic issues, serious risks, or policies and procedures that require revision.  | Yes | Head of People and Transformation |  |
| 9.5 | In addition to this a member of the governing body (or equivalent) must be appointed to have lead responsibility for complaints to support a positive complaint handling culture. This person is referred to as the Member Responsible for Complaints (‘the MRC’). | No |  | Whilst OSC (Corporate) has oversight of complaints performance there is no named individual |
| 9.6 | The MRC will be responsible for ensuring the governing body receives regular information on complaints that provides insight on the landlord’s complaint handling performance. This person must have access to suitable information and staff to perform this role and report on their findings. | No |  | As Above |
| 9.7 | As a minimum, the MRC and the governing body (or equivalent) must receive: 1. regular updates on the volume, categories and outcomes of complaints, alongside complaint handling performance;
2. regular reviews of issues and trends arising from complaint handling;
3. regular updates on the outcomes of the Ombudsman’s investigations and progress made in complying with orders related to severe maladministration findings; and
4. annual complaints performance and service improvement report.
 | Partially |  | OSC receives quarterly updates on volumes and complaint handling performance |
| 9.8 | Landlords must have a standard objective in relation to complaint handling for all relevant employees or third parties that reflects the need to: 1. have a collaborative and co-operative approach towards resolving complaints, working with colleagues across teams and departments;
2. take collective responsibility for any shortfalls identified through complaints, rather than blaming others; and
3. act within the professional standards for engaging with complaints as set by any relevant professional body.
 | No |  | Not explicit in current policy |