



Mansfield Local Plan (MLP)

Statement of Common Ground

As agreed between

Mansfield District Council and

Nottinghamshire County Council

Date 14 December 2018

Reference: SoCG MDC/ NCC

#### 1. Introduction

- 1.1 This Statement of Common Ground (SoCG) has been developed in order to address Strategic Planning matters between the parties consisting of Mansfield District Council and Nottinghamshire County Council.
- 1.2 The Statement sets out the confirmed points of agreement between the parties with regard to:
  - Transport mitigation and delivery of key infrastructure;
  - Provision of sites for Gypsies & Travellers;
  - Education provision and contributions arising from proposed growth;
  - Minerals and Waste matters;
  - Waste Disposal; and
  - Public Health matters.
- 1.3 The purpose of the Statement of Common Ground is to inform the Inspector of the Mansfield Local Plan and other parties about the areas of agreement between Mansfield District Council and Nottinghamshire County Council in relation to key strategic matters contained in the Mansfield District Local Plan (2013-2033). Duty to Cooperate engagement been in a consideration in the development of the policies, supporting explanatory text and Infrastructure Delivery Plan within the Local Plan.

## 2. Background

- 2.1 Mansfield District Council is the Local Planning Authority (LPA) for its administrative area. Nottinghamshire County Council is the Local Planning Authority in relation to Minerals and Waste for Nottinghamshire including Mansfield District and is also the Local Education Authority and Local Highway Authority. Both parties are prescribed Bodies for the purposes of the Duty to Cooperate. Nottinghamshire County Council has a statutory role and corresponding duty to improve the health of the people that live in Nottinghamshire.
- 2.2 This Statement of Common Ground reflects the agreed position between Mansfield District Council and Nottinghamshire County Council for submission to the Inspector of the Mansfield Local Plan Examination.

#### 3. Areas of Common Ground

- 3.1 Transport mitigation and delivery of key infrastructure
- 3.1.1 Mansfield District Council has produced evidence that seeks to identify the transport impacts and implications of the growth proposed in the Local Plan within the District. Evidence has mainly used the 'Mansfield Transport Model'

(MTM) a SATURN model<sup>1</sup> that extends beyond the administrative boundary of Mansfield and seeks to assess impacts on the local and wider highway network.

- 3.1.2 The parties have agreed that:
- 3.1.3 The 'Mansfield Transport Model' (MTM) is an appropriate model to understand the implications of growth on the highway network;
- 3.1.4 Mansfield District Council have cooperated with Nottinghamshire County Council (the Local Highway Authority) and Highways England in gathering evidence to assess the impacts of growth;
- 3.1.5 The findings of the transport model and associated reports have appropriately identified impacts on links and junctions including the identification of 19 junctions that would be above their operating capacity in 2033 (with development)<sup>2</sup>.
- 3.1.6 Mitigation measures have been identified that seek to minimise impacts of growth to a level that would have been expected as a result of background growth without development (2033 reference case);
- 3.1.7 Mitigation measures that minimise the transport impacts of growth include:
  - Junction widening where appropriate to improve capacity;
  - Linking traffic signals to the urban traffic control centre using CCTV;
  - Optimising the layout and operation of traffic signal junctions so as to maximise capacity;
  - The installation of bus priority measures to promote modal shift;
  - Seeking to maximise sustainable travel take-up; and
  - Technology upgrades.

3.1.8 Transport modelling has identified that some junctions in Mansfield District would still be operating above capacity even with mitigation as a result of the policies and proposals contained within the Mansfield Local Plan. However,

<sup>&</sup>lt;sup>1</sup> Simulation and Assignment of Traffic in Urban Road Networks

<sup>&</sup>lt;sup>2</sup> These included Chesterfield Road / Debdale Lane, 2. A60 Nottingham Road / Berry Hill Lane; 3. Carter Lane / Southwell Road / Windsor Road; 4. A617 MARR / A6191 Southwell Road; 5. A60 Leeming Lane / Peafield Lane 6. A60 Leeming Lane / A6075 Warsop Road; 7. Kings Mill Road / Beck Lane / B6014 Skegby Lane / Mansfield Road; 8. A6191 Ratcliffe Gate / A60 St. Peters Way; 9. A6117 Old Mill Lane / B6030 Clipstone Road West; 10. A38 Sutton Road / B6014 Skegby Lane / Sheepbridge Lane; 11. A60 / Old Mill Lane / Butt Lane; 12. A6191 Adams Way / Oak Tree Lane; 13. A60 / New Mill Lane; 14. A60 Church Street / Wood Street. (Market Warsop);15. A6117 Oak Tree Lane - Mansfield;16. Southwell Road/Berry Hill Lane;17. Southwell Road/Bellamy Road; 18. A38/Rosemary Street;19. Coxmoor Road/Hamilton Road.

- the policies in the plan would deliver viable options to mitigate impacts including measures to encourage modal shift.
- 3.2 Provision of sites for Gypsies & Travellers (G&T)
- 3.2.1 The requirement for Gypsy & Traveller accommodation in Mansfield District between 2013 and 2033 is for 3 permanent pitches and 1 transit pitch.
- 3.2.2 Mansfield District Council is unable to identify deliverable pitches to meet the identified G&T need resulting in unmet needs. MDC has requested assistance from Nottinghamshire County Council and its HMA partners to help meet the unmet need.
- 3.2.3 The parties have agreed that:
- 3.2.4 Mansfield District Council is unable to identify deliverable pitches to meet the identified G&T need;
- 3.2.5 Mansfield District Council has held discussions with Nottinghamshire County Council in order to identify potential sites and has requested NCC to assist in helping MDC deliver unmet needs through assessing their land holdings to identify any suitable sites. Following assessment, NCC are unable to identify any suitable land for G&T pitches at this point in time;
- 3.2.6 The most appropriate solution is for MDC to prepare a separate Gypsy and Traveller Development Plan Document which will give more time to identify suitable options for site delivery and consider the potential to pursue a Compulsory Purchase Order;
- 3.2.7 The Local Plan should include a suitable 'enabling' policy for provision of G&T pitch provision consistent with the DCLG 'Planning policy for traveller sites (August 2015)'.
- 3.3 Education provision and contributions arising from proposed growth
- 3.3.1 The housing development proposed in the Mansfield Local plan will require commensurate growth in social infrastructure including local schools. The provision of education facilities can be delivered through financial contributions to increase capacity at existing facilities or provision of new schools infrastructure. Mansfield District Council has held discussions with NCC in its role as Local Education Authority.
- 3.3.2 The parties have agreed that:

- 3.3.3 The housing requirement between 2013 and 2033 will be 6,500 with a residual requirement for some 4,950<sup>3</sup> as at 1<sup>st</sup> April 2018<sup>4</sup>;
- 3.3.4 The notional yield rates for new primary school places will be 21 per 100 new dwellings and for secondary school places 17 per 100 new dwellings. Detailed analysis will be required depending on housing mix;
- 3.3.5 The agreed proposed additional infrastructure and financial contribution requirements are set out in table 1 below (subject to viability assessments). The table details the agreed infrastructure improvements for increasing capacity at primary and secondary schools and likely timescale for delivery.

Planning Area	Infrastructure Required	Timescale for Delivery
Forest Town	1.5FE (315 place) primary School	2022/23
Mansfield East	2FE (420 place) Primary School	2021
	1FE (210 place) Primary School	2022/23
Mansfield West	1FE (210 place) Primary School	2022/23
Pleasley	7 Classroom Extension to Crescent Primary School	2021
Mansfield Woodhouse	Contributions towards improvements in primary school catchment area. Based on assessment of capacity in catchment primary school	As required based on assessment at time of planning application submitted
Rainworth	Contributions towards improvements in primary school catchment area. Based on assessment of capacity in catchment primary school	As required based on assessment at time of planning application submitted
Warsop	2 new classrooms art Birklands Primary School	2021
Secondary Education	Contributions towards improvements at the school in whose catchment the development is required. Based on assessment of capacity in catchment school	As required based on assessment at time of planning application submitted

Table 1: Agreed additional infrastructure and timescale for delivery.

<sup>4</sup> The Publication version of the Local Plan identifies an annual housing requirement of 325. Using the Standard methodology would result in some 279 houses per year.

 $<sup>^{3}</sup>$  There were 1,544 completions in Mansfield District since  $\mathbf{1}^{\text{st}}$  April 2013.

- 3.3.6 No insurmountable school capacity issues have been identified as a result of the proposed levels of growth in the Local Plan.
- 3.4 Minerals and Waste Matters
- 3.4.1 The County Council as the Minerals and Waste Planning Authority has a statutory duty to prepare Minerals and Waste Local Plans.
  - Nottinghamshire Minerals Local Plan
- 3.4.2 The Nottinghamshire Minerals Local Plan was adopted in December 2005 and covers the County Council administrative area. Work is underway to prepare a new Minerals Local Plan which will cover the period up to 2036 and is currently at the draft plan consultation stage. The new Minerals Local Plan will need to provide a steady and adequate supply of minerals over the plan period for a range of minerals including sand and gravel, Sherwood Sandstone, crushed rock, clay, gypsum and silica sand.
- 3.4.3 No site specific allocations are identified in the Mansfield District area in the Nottinghamshire Draft Minerals Local Plan consultation document at present.
- 3.4.4 The parties have agreed that:
- 3.4.5 The District Council will take account of the minerals safeguarding areas and consultation areas as set out in the Nottinghamshire Minerals Local Plan to ensure that allocations in the District Local Plan would not sterilise important mineral reserves.
  - Nottinghamshire and Nottingham Replacement Waste Local Plan Part 1: Waste Core Strategy
- 3.4.6 The 'Nottinghamshire and Nottingham Replacement Waste Local Plan Part 1: Waste Core Strategy' was adopted in December 2013 and covers the County and City Council administrative areas over the period to 2031. The strategy sets out the County and City Councils strategic planning policies for the development of future waste management facilities.
- 3.4.7 The parties have agreed that:
- 3.4.8 The District Council will take account of the need to safeguard existing and proposed waste management facilities as set out in the Nottinghamshire and Nottingham Replacement Waste Local Plan Part 1: Waste Core Strategy

- 3.4.9 Financial contributions should be required from new development towards waste recycling where no capacity is available in existing facilities.
- 3.5 Waste Disposal Matters
- 3.5.1 The County Council as the statutory Waste Disposal Authority is responsible for the safe treatment and disposal of household and other Local Authority Waste collected by each of the seven Nottinghamshire district and borough councils including Mansfield District Council. It is also responsible for the provision of one or more household waste Recycling Centres where residents can deposit their waste. The additional housing development proposed in the Mansfield Local Plan will increase the amount of waste deposited at these Recycling Centres.
- 3.5.2 The parties have agreed that:
- 3.5.3 As per the updated Planning Obligations Strategy, where significant additional housing is planned and a catchment site is at or close to capacity it may be necessary to seek developer contributions to support the construction of a new or expanded Recycling Centre site.
- 3.6 Public Health matters
- 3.6.1 Nottinghamshire County Council have a 'Public Health' function and have jointly produced a document "Spatial Planning for the Health & Wellbeing of Nottinghamshire, Nottingham City & Erewash" which seeks to recognise the interrelationships between planning and health. A protocol has also been agreed that seeks to ensure that health is fully embedded into planning processes.
- 3.5.2 The parties have agreed that:
- 3.5.3 The key issues, vision, objectives and key policies in the Mansfield Local Plan including policies relating to air quality, promoting walking & cycling, open spaces and provision of health infrastructure are a proportionate approach to addressing health matters in the Local Plan.

# 4. Map of Strategic Area



## **AGREEEMENT**

Signed on behalf of Mansfield District Council



Hayley Barsby

**Chief Executive** 

Dated: 14 December 2018

Signed on behalf of Nottinghamshire County Council



Sally Gill

Group Leader, Planning

Dated: 11 December 2018