Mansfield District Council

Local Plan Consultation Draft

Duty to Cooperate - Progress Statement

December 2015

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1 Executive summary

This paper has been prepared to accompany the public consultation on the emerging draft local plan. It provides a summary of the progress made so far by Mansfield District Council to address the duty to cooperate ('the duty').

1.1 Section 2 briefly sets out the purpose of the statement. Section 3 outlines a summary of the legal and national policy background which sets the context for how the council should progress the duty. Section 4 gives a brief commentary on how the duty relates to Mansfield District. Sections 5 to 7 provide brief summary of the engagement that has taken place as part of the Regulation 18 consultation stage leading up to the publication of the consultation draft plan. Section 8 outlines the next steps the council will take to ensure compliance with its duty to cooperate obligation in the subsequent stages of the plan making process.

1.2 It should however be noted that this paper is a summary at a point in time i.e. as at December 2015, and cooperation will continue in the lead-up to the publication draft plan. A detail record of this cooperation undertaken in relation to the local plan including informal discussions, meetings etc. will be presented as part of the council's submission to the planning inspectorate and will be available for public view before submission i.e. at the publication draft plan stage.

1.3 Other technical papers are available which provide more detail on the strategic planning issues affecting the area identified in this statement, for example, in relation to planned housing, employment and retail growth.



2 Introduction

What is the Purpose of this Statement?

2.1 The purpose of this statement is to set out the council's approach to date in meeting the requirements of the duty to cooperate. It outlines the actions the council has taken, and will be taking to cooperate with neighbouring local authorities and other organisations to address the cross boundary issues of strategic planning significance for the local plan.

2.2 The statement is a record of progress made up to the stage of publishing the Mansfield District Local Plan - Consultation Draft. The nature of the duty to cooperate is that it is a continuous process of engagement. Discussions between the council and its neighbouring local authorities and other organisations is therefore on-going, and these will continue alongside the preparation of the local plan.

2.3 This statement will therefore be reviewed and updated, as appropriate, and will form part of the council's evidence base to be submitted at the examination stage. Consequently, an update of this statement which will be issued at the publication draft stage will present all the necessary evidence to demonstrate the council's compliance with the relevant legislation relating to the duty.

3 Legal and National Policy Context

3.1 In order to replace the regional planning structure the government enacted through the Localism Act 2011 the 'duty to cooperate' (the duty) which now makes strategic planning the responsibility of local councils. The act inserted a new section 33A into the Planning and Compulsory Purchase Act 2004. This placed a legal duty on all local authorities and public bodies (as defined in regulations) to 'engage constructively, actively and on an ongoing basis' to maximise the effectiveness of local plan preparation relating to strategic planning.

3.2 In the act, relevant planning issues identified for consideration under the duty relate to the development or use of land that would have a 'significant impact' on at least two planning areas or on a planning matter that falls within the remit of the county council.

3.3 The two main separate aspects in relation to effective strategic planning are:

• the legal requirement under the duty – this involves the council providing sufficient evidence to the planning inspectorate at the examination stage to demonstrate that the duty has been undertaken in accordance with planning law; and

• the soundness test – if the planning inspectorate consider that the legal requirement has been met but there is disagreement about the policy outcome (for example, the proposed level of housing), then this will need to be resolved through the examination process based on the evidence.

3.4 The National Planning Policy Framework (NPPF) expands on how strategic planning matters should be addressed in local plans (paragraphs 178-181). It expects local planning authorities to work 'collaboratively with other bodies to ensure that strategic priorities across local authority boundaries are properly coordinated and clearly reflected in local plans' (paragraph 179).

3.5 'Strategic priorities' to which local planning authorities should have particular regard are set out in paragraph 156 of the NPPF. These are:

• the homes and jobs needed in the area;

• the provision of retail, leisure and other commercial development;

• the provision of infrastructure for transport, telecommunications, waste management, water supply, wastewater, flood risk and coastal change management, and the provision of minerals and energy (including heat);

• the provision of health, security, community and cultural infrastructure and other local facilities; and

• climate change mitigation and adaptation, conservation and enhancement of the natural and historic environment, including landscape.



3.6 More specific guidance on how the duty should be applied is included in the National Planning Practice Guidance (NPPG). This makes it clear that the duty requires a proactive, ongoing and focused approach to strategic planning matters. Constructive cooperation must be an integral part of the process of plan preparation.

3.7 Duty to cooperate is not a 'duty to agree'. But local planning authorities are expected to provide evidence of having successfully cooperated to plan for issues with cross-boundary impacts when their plan is submitted for examination. The important requirement is to present clear 'outcomes' emerging from the 'process' of cooperation that has taken place.

4 How The Duty applies to the District

4.1 The Local Plan is being prepared in line the Government's policies in the NPPF and the requirements of the DtC. In due course it will be examined against these requirements and a Planning Inspector will consider whether the Duty is legally complied with both in terms of the procedures and processes of plan making, and if the arrangements have led to a sound plan.

4.2 The following table lists the 'strategic partners' which we have sought to engage with to ensure that the key strategic issues of cross boundary significance issues are fully addressed in the preparation of the Local Plan.

4.3 The following are those local planning authorities, county councils and prescribed bodies as set out in the (Local Planning) (England) Regulations 2012 which are relevant in the context of the Duty to Cooperate for the District:

Type of Organisation / Body	Name
County Councils	Nottinghamshire County Council (NCC)
	Derbyshire County Council (DCC)
Neighbouring Local Authorities	Ashfield District Council (ADC)
	Bassetlaw District Council (BLAWDC)
	Bolsover District Council (BOLDC)
	Newark & Sherwood District Council (N&SDC)
Other Prescribed Bodies	Environment Agency (EA)
	English Heritage (EH)
	Natural England (NE)
	Highways Agency (HA) now Highways England (HE)
	Homes and Communities Agency (HCA)
	Civil Aviation Authority
	Office of Rail Regulation
	Mansfield and Ashfield Clinical Commissioning Group
	National Health Service Commissioning Board

Table 4.1 Prescribed Bodies

4.4 In addition, the Council have engaged and cooperated with the Derby and Derbyshire and Nottingham and Nottinghamshire Local Enterprise Partnership (D2N2 LEP), and the Lowland Derbyshire and Nottinghamshire Local Nature Partnership (LNP) as the Council recognises the importance of having regard to LEPs and LNPs under the Duty to Cooperate requirements.



4.5 In addition, the Council will seek to engage at an early stage with a range of other bodies not prescribed by the Regulations such as utilities providers, transport operators, emergency services, and other organisations with social, economic and environmental responsibilities to provide a check on the key strategic issues affecting the District.

The Context to Cooperation

4.6 Mansfield District is strategically located at the heart of the East Midlands in the centre of the UK. The district is largely urban in nature and dominated by the Mansfield urban area in the southern half of the District.

4.7 The diagram below shows the District's geographical location in its sub-regional context, and the connectivity of Mansfield, and Market Warsop urban areas by road and rail to nearby towns and cities.



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4.8 As the largest urban area outside of Nottingham City, Mansfield provides homes, jobs, shops and services for a wide area outside the district boundaries, and has close connections with communities in the adjoining Nottinghamshire districts of Ashfield, and Newark & Sherwood, and Bolsover district over the county border in Derbyshire. As a centre of sub-regional significance the Mansfield urban area has good road and rail connections linking it with nearby main towns in the adjoining authorities, and beyond to the city of Nottingham to the south.

4.9 Market Warsop is the district's other urban area. Although much smaller than Mansfield, this secondary urban area plays an important role for the smaller communities in the northern part of the District. Whilst Market Warsop has strong functional relationships with Mansfield, its



residents also looks towards some of the facilities and services located at Worksop in Bassetlaw, and the town has close connections with Shirebrook which abuts the Bolsover District's border to the west.

4.10 In economic terms, the district has a particularly strong functional and physical relationship with the adjoining district of Ashfield to the west, with people working in Mansfield and living in the nearby towns of Sutton-in-Ashfield, and Kirkby-in-Ashfield, and vice versa. The current picture is that the area acts as a single functional economic area which is relatively self-contained with 70% of workers commuting to and from work within the Mansfield / Ashfield area. Similarly, there are well established commonalties in the key economic challenges and opportunities that exist across the two districts arising out of the areas geographical location and its industrial past.

4.11 Together the Mansfield / Ashfield area, with a population of around 225,000 people, makes up a distinct urban conurbation that is a key driver of economic growth in the region. Not only is this recognised in the D2N2 Local Economic Partnership Strategic Economic Plan, but this is firmly embedded in the joint approach to achieving local economic growth, and retaining and attracting investment, that both District Councils share through the adoption of the Ashfield and Mansfield Joint Economic Masterplan and its joint working as part of the shared economic regeneration service.

4.12 Whilst much joint working is being done, the policy outcome to date has been that there has been no need for Mansfield to contribute to Ashfield's employment land requirements, or vice versa. However, further work is on-going to understand and predict future requirements for employment land across the functional economic area through a new joint Employment Land Forecasting Study.

4.13 The geographic market for housing also overlaps with administrative areas. In Mansfield's context the pattern of the local housing market extends to cover parts of Ashfield, and Newark & Sherwood. Historically, this has been recognised through the grouping of Mansfield with these neighbouring authorities as part of the Sherwood Forest Housing Market Area (or known as the Nottingham Outer HMA). This relationship has recently been reconsidered as part of the 2015 SHMA, which concluded that the three local authorities did form a suitable geographical grouping to be considered as a HMA.



4.14 Although largely urban in nature and tightly bounded to the south west, the district has historically been able to accommodate its future housing growth needs within its own administrative boundaries. Again this is the outcome reached to date with other local authorities within the HMA in the context of the meeting the objectively assessed need for housing arising from the 2015 Strategic Housing Market Area Assessment (SHMA).

4.15 Similarly, the town of Mansfield acts a sub-regional shopping and service destination that depends upon both people and expenditure from a wide catchment area which straddles local authority boundaries. Current shopping patterns highlight that some 65% of comparison trade is contained within the catchment area and that centres outside attract 35% of trade away. Although the city of Nottingham exerts by the far the largest trade draw of around 10%, the latest Retail Study highlights that this represents a relatively limited aggregate trade draw, and one which suggests that centres within the catchment area are trading effectively.

4.16 A key strategic priority for the Local Plan is to strengthen Mansfield town centre's role as a sub-regional shopping, service and business destination, with high quality well designed new developments on a number of key strategic mixed use regeneration opportunity sites. In this regard the Plan's retail strategy will aim for the town centre to at least maintain its market share in order to sustain it sub-regional role and position in the retail hierarchy of centres.

4.17 In terms of environmental issues, one of the most important environmental constraints affecting the sub-region is the presence of the internationally recognised Birklands and Bilhaugh SAC which falls within Newark & Sherwood, and the possible future potential Special Protection



Area within Sherwood Forest which affects Mansfield District, Newark & Sherwood, and Ashfield. The impact of development sites on these interests is a strategic matter that is shared by adjoining authorities.

4.18 In addition, whilst most of the effects of planned growth in terms of traffic, transport, water supply, waste water treatment and water quality, flooding, education, health and other community infrastructure may be felt locally, there is potential for wider than local impacts that cut across administrative boundaries. For example, the evidence from the latest Transport Study shows that there will be increases in traffic flows along the strategic routes through Ashfield, and Bolsover towards the M1 motorway, although this is unlikely to be a major 'showstopper' to planned growth in the District.

5 Cooperation in the Preparation of the Local Plan

5.1 Throughout the preparation of the local plan the council has worked with local authorities in Nottinghamshire along with other strategic partners such as the Environment Agency. There has also been extensive joint working with Nottinghamshire County Council as the district is part of a two tier authority. This has taken forward much of the well established relationships forged across the county and the wider sub-region during the preparation of previous Nottinghamshire Structure Plan's and the East Midlands Regional Plan.

5.2 The district also has a relationship with Bolsover District in Derbyshire as both areas have similar challenges which revolve around changing economies, and shared ambitions for growth and regeneration. The urban area of Shirebrook with a large industrial area at Brook Park as well as the smaller settlements of New Houghton, and Pleasley lie close to the district boundary and have linkages to Mansfield. In this regard, the council has sought to cooperate with Bolsover DC, along with the county council over the county boundary in Derbyshire where relevant to the strategic planning of the area.

Approach to Cooperation

5.3 The cooperation undertaken during the early preparation stages of the local plan has taken various forms and has involved a number of different groups and bodies. The cooperation can be summarised as follows:

- Joint evidence base studies
- Regular officer level meetings between other local authorities and with other strategic partners
- Specific duty to cooperate meetings with neighbouring local authorities and other strategic partners to discuss the duty
- Workshops with local authorities and other strategic partners

5.4 In relation to some of the identified strategic planning issues, specific events have been held for Members. An example of such an event was the presentation of the emerging findings of the SHMA in June 2015.

5.5 A summary of the various groups and forums that have been involved in cooperating on strategic and cross boundary issues are listed in 5.1.

Group/Body	Members ⁽¹⁾	Format	Subject Matter
Nottinghamshire Chief Planning Officers Group	MDC, ADC, BDC, BBC, GBC, N&SDC, NCitC, RBC, and	Quarterly meetings.	Forum to discuss cross boundary issues and other strategic planning matters relevant to all districts at
Nottinghamshire Policy Officers Group	NCC MDC, ADC, BDC, BBC, GBC, N&SDC, NCitC, RBC, and NCC	Quarterly meetings.	a high level officer meeting. Forum to discuss cross boundary issues and other strategic planning matters relevant to all districts such as housing needs modelling across the HMA's
Nottinghamhire Joint Sustainability Appraisal Partnership	MDC, ADC, BDC, BBC, GBC, N&SDC, NCitC, RBC, and NCC	Monthly meetings.	Forum to develop a common appraoch and framework towards the Sustainability Appraisal of Local Plans including the baseline data gathering exercise, and

Table 5.1 - Summary of Duty to Cooperate Groups or Bodies



Group/Body	Members ⁽¹⁾	Format	Subject Matter
			review of plans, poicies and programnmes which cut across lpa areas.
Nottinghamshire Conservation Officers Forum	MDC, ADC, BDC, BBC, GBC, N&SDC, NCitC, RBC, and HE	Quarterly meetings.	Forum to discuss cross boundary conservation issues, exchange information and ideas, keep up to date with recent developments in legislation/policy and operational activities within districts.
The Pleasley Park and Vale Conservation Area Advisory Committee	MDC, BolDC, Pleasley Residents Group	Bi-annual meetings	Cross boundary issues relating to the preservation and enhancement of the conservation area which spans both districts.
Purple Flag Steering Group (Purple flag is an accreditation which recognises excellence in the management of town centres at night)	MDC, Mansfield BID, NP, MPAC, and MALV	Bi-monthly meetings	Group focused upon retaining Purple Flag status for the town centre. The local plan's town centre vision and policies have been informed by this group.
Mansfield Town Team	MDC, Mansfield BID, Four Seasons Shopping Centre, Mansfield 2020 (business forum)	Bi-annual meetings	To agree and set up town centre projects that help improve footfall, image, environment etc. (free wi-fi, new signage etc). The local plan's town centre vision and policies have been informed by this group.
Welbeck Colliery the future	NCoC (councillors and officers), BDC (councillors and officers), N&CP, WPC along with other interested parties	Quarterly meetings	To promote the redevelopment of the former colliery site with the aim to provide replacement jobs for those lost due to the mine closure and to improve the environment for Meden Vale and surrounding villages.
Nottinghamshire Ecological and Geological Data Partnership (NEGDP)	MDC, NCC, ADC, N&SDC, BDC, BBC, RBC, NCitC, GBC, NBGRC	Bi-annual meetings	NEGDP supports ecological data collection, management and dissemination in the county. It supports the schedule of locally designated Local Wildlife Sites and Local Geological Sites. Partnership support includes shared communication, joint funding and pooling of knowledge and expertise by planning officers and ecologists.
Greenwood Community Forest Partnership	MDC, NCC, ADC, N&SDC, BBC, GBC, GCF, Friends of Greenwood, Groundwork	Quarterly meetings	Supports and promotes community projects within the Greenwood Community Forest in Nottinghamshire, through shared communication, joint funding and pooling of knowledge. Attendees includes councillor and officer representatives from the local authorities listed.
Nottinghamshire Biodiversity Action Group - Delivery Group	Nottinghamshire BAG partners	Quarterly meetings	Supports action for national priorities identified in the UK Biodiversity Action Plan, as well as for species and habitats which are particularly cherished or valued in local areas.
Sherwood Habitats Strategy Group	EA, NFU, Notts BAG, NE, NT, WT, GCF, RSPB, NCC, NWT, FC, MDC, ADC, BDC, N&SDC, NBGRC	Quarterly meetings	This partnership group supports and progresses various strategic and and project work for the Sherwood area aimed at the enhancement, management and monitoring of Sherwood habitats.

1. MDC - Mansfield District Council; ADC - Ashfield District Council; N&SDC - Newark & Sherwood District Council; BDC - Bassetlaw District Council; BBC - Broxtowe Borough Council; GBC - Gedling Borough Council; NCitC - Nottingham City Council; RBC - Rushcliffe Borough Council; NCoC - Nottinghamshire County Council; AVBC - Amber Valley Borough Council; EBC - Erewash Borough Council; NEDDC - North East Derbyshire District Council; BolDC - Bolsover District Council; RMBC - Rotherham Metropolitan Borough Council; DCC - Derbyshire County Council; EA - Environment Agency; NWT - Nottinghamshire Wildlife Trust; HE - Highways England; STW - Severn Trent Water; CCG - Ashfield and Mansfield Clinical Commissioning Group; ORR -Office of Rail Regulation; NR - Network Rail; NP - Nottinghamshire Police; MPAC - Mansfield Partnership Against Crime; MALV - Mansfield Association of Licensed Venues; Mansfield BID - Mansfield Business Improvement District; WPC - Warsop Parish Council; N&CPC - Norton and Cuckney Parish Council; NBGRC - Nottinghamshire Biological and Geological Records Centre; GCF - Greenwood Community Forest; NFU -National Farmers Union; Notts BAG - Nottinghamshire Biodiversity Action Group; RSPB - Royal Society for the Protection of Birds; FC - Forestry Commission; SFT - Sherwood Forest Trust; NT - National Trust; WT -Woodland Trust

5.6 A summary of the joint evidence studies which have informed the local plan are listed in Table 5.2. The subject areas, such as housing need is expanded upon in more detail in section 6 and 7 of the paper.

Study	Who was involved	Subject	What part of the local plan has it informed
Strategic Housing Market Assessment (2015)	MDC, ADC, N&SDC	Joint study assessing housing needs the Nottingham Outer Housing Market Area comprising all three local authorities.	Policy S2: Scale of development Policy S4: Distribution of development
Nottingham and Nottinghamshire Traveller Accommodation Needs Assessment Methodology (2013)	MDC, ADC, N&SDC, BDC, BBC, GBC, NCitC, RBC	Joint methodology to enable the partner authorities to derive locally set targets for travellers' pitches and plots to be addressed though the development plan process	Policy S8 Accommodation for Gypsies, Travellers and travelling showpeople
Gypsy & Traveller Accommodation Needs Assessment and Strategy (2015)	MDC, ADC, BDC, N&SDC	An assessment of gypsy and traveller accommodation across the district based upon the agreed joint methodology.	Policy S8 Accommodation for Gypsies, Travellers and travelling showpeople
Employment Land Forecasting Study (2015)	MDC, ADC, N&SDC, BBC, EBC, GBC, NCitC, RBC	Joint study assessing employment land needs across across the whole of the county but with particular emphasis on the functional economic market areas covering the Nottingham Outer Housing Market Area and the Nottingham Core Housing Market Area.	Policy S2: Scale of development Policy S4: Distribution of development
Nottinghamshire Local Transport Plan - LTP3 (2011)	NCoC led LTP3 prepared in consultation with all districts & boroughs	This plan sets out the county's strategy and policy for transport delivery up to 2026. It will be used as a guide for transport investment and considered by other agencies when determining planning or delivery decisions.	Policy ST1 Protecting and improving our sustainable transport network Policy ST2 Encouraging sustainable transport Policy MCA3 Accessing the town centre

Table 5.2 - Joint Evidence Studies



Study	Who was involved	Subject	What part of the local plan has it informed
Mansfield Transport Study - Stage 1: Baseline & Reference Case (2014)	MDC, NCoC, HA	Study to establish the impact of committed growth and development on the strategic highway network	Mansfield District Infrastructure Delivery Plan
Mansfield Transport Study - Stage 2: Local Plan Growth (2015)	MDC, NCoC, HA	Study to establish the impact of the local plan growth on the strategic highway network. Due to changes related to the delivery of possible housing allocations new urban edge sites are included in the plan which were not a factor in the modelling.	M2 - Mansfield infrastructure and environmental resources MCA3 - Accessing the town centre ST1 - Protecting and improving our sustainable transport network ID1 - Infrastructure delivery Mansfield District Infrastructure Delivery Plan
Humber River Basin Management Plan (2009)	EA	Plan about the pressures facing the water environment in the Humber River Basin District and the actions to address them. It has been prepared under the Water Framework Directive, and is the first of a series of six-year planning cycles.	M2 - Mansfield infrastructure and environmental resources CC1 - Climate change and new development CC3 - Flood risk CC4 - Impact of development on water
Water Cycle Study - Scoping Report (2009)	MDC, EA, STW	Study to assess the issues concerned with the water environment including water supply, sewage treatment and flood risk.	M2 - Mansfield infrastructure and environmental resources CC1 - Climate change and new development CC3 - Flood risk CC4 - Impact of development on water
Strategic Flood Risk Assessment (2008) & Addendum (2015)	MDC, NCoC, EA, STW, NWT	Study to assess the flood risk across the district.	M2 - Mansfield infrastructure and environmental resources CC1 - Climate change and new development

Study	Who was involved	Subject	What part of the local plan has it informed
			CC3 - Flood risk
			CC4 - Impact of development on water
East Midlands Low Carbon Energy Opportunities Study (2011)	EMC & all local planning authorities across the East Midlands	Study to assess the technical potential for the deployment of renewable energy technologies including opportunities for district heating within identified heat priority areas	M2 - Mansfield infrastructure and environmental resources
			CC2 - Standalone and community wide energy generation
Draft Infrastructure Study & Delivery Plan	MDC, NCoC, DCC, EA, STW, HA, CCG & other infrastructure providers	Study to assess the infrastructure requirements to support the planned levels of growth in the district.	M2 - Mansfield infrastructure and environmental resources
			MCA6 - Mansfield cultural hub
			W1 - Warsop parish
			ST1 - Protecting and improving our sustainable transport network
			ID1 - Infrastructure delivery
			Mansfield District
			ID2 - Planning obligations
			Planning Obligations SPD
Landscape Character Assessment (2010) & Addendum (2015)	MDC, led by NCoC landscape team	Study to assess the landscape character of the district using updated guidelines	NE1 - Landscape character
			NE 2 - Green infrastructure



6 Potential Strategic Issues for the Local Plan

6.1 In January 2015, the council published for targeted consultation the document called 'Approach to the Duty to Cooperate and Strategic Issues'. At the time, the council sought to engage with those relevant neighbouring authorities and other prescribed bodies to ascertain what the strategic matters might be for them in relation to the emerging local plan. This statement has taken into account the comments received to the consultation to update the progress on the strategic matters. One notable addition has been the inclusion of the latest progress in relation to the strategic matters for the historic environment.

6.2 In the spirit of the Duty, the council has continued to engage with those bodies where it has been important to keep in close contact during the intervening period up to the lead-in to the draft local plan consultation stage. To this end, the council has been keeping a record of all meetings and discussions held with prescribed bodies and local authority neighbours. This detailed record will be provided in due course as the council moves towards the examination stage.

6.3 In the lead up to this Regulation 18 consultation stage, the council has sought to update the strategic matters that may have implications for the local plan. Table 6.1 below sets out a summary of the bodies the council engaged with. Further explanation on how the council has worked, and will continue to work, with the other relevant organisations on the relevant strategic issues is set out in Section 7.

Duty to Cooperate Body	Potential Strategic Planning Issue
Ashfield DC	Housing
	Gypsy and Traveller Accommodation
	Economic Development and Employment Land
	Retail and Leisure Needs
	Transport Infrastructure
	Water Related Infrastructure
	Flood Risk
	Social Infrastructure
	Biodiversity incl. possible pSPA
	Landscape Character
	Green Infrastructure
	Playing Pitch and Recreational Needs
Newark & Sherwood DC	Housing

Table 6.1 - Summary of Cooperation

Duty to Cooperate Body	Potential Strategic Planning Issue
	Gypsy and Traveller Accommodation
	Economic Development and Employment Land
	Retail and Leisure Needs
	Transport Infrastructure
	Water Related Infrastructure
	Biodiversity incl. possible pSPA
	Green Infrastructure
	Playing Pitch and Recreational Needs
Bassetlaw DC	Housing
	Gypsy and Traveller Accommodation
	Economic Development and Employment Land
	Retail and Leisure Needs
	Transport Infrastructure
	Water Related Infrastructure
	Flood Risk
	Social Infrastructure
	Biodiversity incl. possible pSPA
	Landscape Character
	Green Infrastructure
	Playing Pitch and Recreational Needs
Bolsover DC	Housing
	Gypsy and Traveller Accommodation
	Economic Development and Employment Land
	Retail and Leisure Needs
	Transport Infrastructure
	Water Related Infrastructure
	Flood Risk



Duty to Cooperate Body	Potential Strategic Planning Issue
	Social Infrastructure
	Biodiversity incl. possible pSPA
	Landscape Character
	Green Infrastructure
	Playing Pitch and Recreational Needs
Gedling BC	 Housing Gypsy and Traveller Accommodation Retail and Leisure Needs
Broxtowe BC	 Housing Gypsy and Traveller Accommodation Retail and Leisure Needs
Nottingham CC	 Housing Gypsy and Traveller Accommodation Retail and Leisure Needs
Rushcliffe BC	 Housing Gypsy and Traveller Accommodation Retail and Leisure Needs
Nottinghamshire CC	 Housing Gypsy and Traveller Accommodation Economic Development and Employment Land Retail and Leisure Needs Transport Infrastructure Water Related Infrastructure Flood Risk Social Infrastructure Biodiversity incl. possible pSPA Landscape Character Green Infrastructure Playing Pitch and Recreational Needs Waste Minerals
Chesterfield BC	Retail and Leisure Needs
North East Derbyshire DC	Retail and Leisure Needs
Derbyshire CC	 Transport Infrastructure Landscape Character
Warsop PC	Housing
	Gypsy and Traveller Accommodation
	Economic Development and Employment Land

Duty to Cooperate Body	Potential Strategic Planning Issue
	Retail and Leisure Needs
	Transport Infrastructure
	Water Related Infrastructure
	Flood Risk
	Social Infrastructure
	Biodiversity incl. possible pSPA
	Landscape Character
	Green Infrastructure
	Playing Pitch and Recreational Needs
Environment Agency	 Flood risk Wastewater infrastructure
Historic England	Heritage AssetsConservation Areas
Natural England	Biodiversity incl. possible pSPA
	Landscape Character
	Green Infrastructure
Civil Aviation Authority	Agreed position that no strategic matters exist
Homes and Communities Agency	Housing incl. affordable housing
Mansfield and Ashfield Clinical Commissioning Group	Social Infrastructure (health related infrastructure provision)
National Health Service Commissioning Board	Social Infrastructure (health related infrastructure provision)
The Office of Rail Regulation	Transport Infrastructure
D2N2 Local Enterprise Partnership	Housing
	Gypsy and Traveller Accommodation
	Economic Development and Employment Land
	Retail and Leisure Needs
	Transport Infrastructure
The Lowland Derbyshire and Nottinghamshire Local Nature Partnership	Biodiversity incl. possible pSPA

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Duty to Cooperate Body	Potential Strategic Planning Issue	
	Landscape Character	
	Green Infrastructure	
Highways England (previously the Highways Agency)	Transport Infrastructure	
Sport England	Green Infrastructure	
	Playing Pitch and Recreational Needs	
Severn Trent Water	Wastewater infrastructure	

7 Engagement up to the Consultation Draft Local Plan stage

7.1 The cooperation the council has undertaken in addressing the strategic issues of cross boundary significance is summarised in the following section. This includes a series of tables which set out:

- How the strategic priority relates to the cross boundary issues
- Which strategic partners are affected and obliged to cooperate on each issue
- How this cooperation has been achieved
- What is the result or policy outcome of this cooperation

7.2 The abbreviations used in the following section are the same as those in Table 5.1 in section 5.

Meeting Housing Needs

7.3 A summary of the cooperation which has been undertaken in meeting the districts housing need is set out in Table 7.1.

NPPF Strategic Priority	Homes and Jobs	
MDC Strategic Priority	Housing need	
Nature of the Strategic Priority	Delivery of housing to meet objectively assessed needs in the district having regard to the spatial pattern of housing markets.	
Local Plan Policy	S2 and S4	
Who is affected / obliged to cooperate?	MDC and neighbouring authorities of ADC, and NSDC, along with relevant adjoining authorities, the HCA, and the D2N2 LEP	
What has the cooperation involved, and what is the outcome to date?	In March 2012 the National Planning Policy Framework was published which required local authoritie to set their own local housing target based on the objectively assessed need for housing in the are drawing upon the evidence compiled through a Strategic Housing Market Assessment (SMHA).	
	MDC have cooperated with neighbouring authorities and with other relevant authorities within Nottinghamshire to prepare a joint Strategic Housing Market Assessment (SHMA) during 2014/15.	
	Outcome: MDC agreed to work jointly with neighbouring authorities to undertake a new SHMA.	
	All authorities along with the HCA & D2N2 LEP were invited to a stakeholder event on 11 December 2014 to discuss the methodology for the new SHMA. This involved a review of the definition of the Nottingham Outer HMA using analysis of available evidence and guidance, including migration trends, commuting patterns and other contextual data.	
	Outcome: Consensus that the Nottingham Outer HMA which comprises MDC, ADC and N&SDC still represents the most appropriate grouping of authorities across which to assess housing needs.	
	The Nottingham Outer HMA group of authorities held a stakeholder event to discuss the draft findings from the new SHMA on 22 June 2015. The SHMA (2015) concluded that the objectively assessed need for housing in the district is 376 dwellings per annum (340 dwellings per annum at Mansfield, and 36 dwellings per annum at Market Warsop). The housing target proposed in the consultation draft local plan at 7,520 dwellings for the twenty year period between 2013 - 2033 meets in full the districts objectively assessed housing need.	

Table 7.1 - Summary of Cooperation on Housing Need



NPPF Strategic Priority	Homes and Jobs	
	In addition, subsequent follow up meetings and discussions have been held with other neighbouring authorities about potential housing targets. All of these local authorities have indicated that they are likely to have the capacity within their planning boundaries to meet their own housing needs.	
	Outcome: No issues raised to MDC's proposed housing target from other relevant authorities, including requests for any unmet housing need to be met within the local plan area.	
What is the impact on neighbouring authorities / prescribed bodies?	Mansfield District Council has the capacity to meet is own housing need through suitable and deliverable housing sites in the local plan. It does not have to meet any of its neighbouring authorities needs as they are meeting their own identified housing needs in full within their own planning boundaries. At this stage therefore there is no outstanding issue to be resolved over any unmet housing need across the Nottingham Outer HMA.	

Provision of Sites for Gypsies and Travellers

7.4 A summary of the cooperation which has been undertaken in relation to the districts housing need for travellers is set out in Table 7.2.

NPPF Strategic Priority	Homes and Jobs	
MDC Strategic Priority	Provision for gypsies and travellers	
Nature of the Strategic Priority	Delivery of sites for gypsies and travellers to meet identified needs	
Local Plan Policy	S8	
Who is affected / obliged to cooperate?	MDC, ADC, BDC, BBC, GBC, N&SDC, NCitC, RBC, NCoC	
What has the cooperation involved, and what is the outcome to date?	The government's planning policies for gypsies and travellers are set out in the Planning Policy for Travellers Sites (PPTS, DCLG, 2012) which should be read alongside the general policies of the NPPF.	
	In summary, local authorities are required to assess the accommodation needs of gypsies and travellers alongside the settled population, and develop a strategy that addresses any unmet need that is identified. In the absence of regional planning, it is now therefore the responsibility of local authorities to identify the number of travellers' pitches/plots that will be required based on local needs assessments.	
	MDC has cooperated with other local authorities across Nottinghamshire to prepare a joint methodology to be used in the assessment of traveller accommodation needs.	
	Outcome: MDC agreed a joint methodology in October 2013 to be used to undertake a Gypsy and Travellers Accommodation Assessment (GTAA's).	
	All neighbouring authorities along with other stakeholders were invited to make comment on the draft methodology through a technical consultation on the draft document in July 2013.	
	Outcome: All the Nottinghamshire authorities agreed and signed up to the joint methodology in 2013/14.	
	MDC along with ADC, BDC and N&SDC held a stakeholder workshop in November 2013 to help provide qualitative information about the accommodation needs of travellers and to help gain understanding of local issues across the four districts.	

Table 7.2 - Summary	of Cooperation on Meeting	g Housing Need for Gypsies	and Travelling Showneenle

NPPF Strategic Priority	Homes and Jobs
	Outcome: All authorities agreed to undertake its own individual GTAA as it would be impractical due to the different stages each authority has reached in the plan making process to undertake a joint assessment.
	Based on the jointly agreed methodology the council undertook the Mansfield Traveller Accommodation Needs Assessment in April 2015. This assessment found no substantive need for accommodation for travellers in the district which would justify the allocation of a site. MDC shared the results of the GTAA for Mansfield with neighbouring authorities along with NCoC, and relevant organisations including representatives of the traveller community. In addition, the strategic issue of meeting the needs of travellers has been the subject of discussion at individual meetings between MDC and its neighbouring authorities.
	Outcome: No issues raised to MDC's findings of the GTAA and the resultant proposed criteria based policy approach in the local plan. In addition, no issues have been raised by neighbouring authorities regarding their capacity to meet any identified needs arising within their planning boundaries.
What is the impact on neighbouring authorities / prescribed bodies?	There is no identified need for accommodation for travellers in Mansfield District which would justify the allocation of a site in the local plan. In addition, indications are that any identified needs for travellers accommodation in neighbouring local authorities are likely to be met where the need arises.

Meeting Employment Needs

7.5 A summary of the cooperation which has been undertaken in meeting the districts employment land needs is set out in Table 7.3.

NPPF Strategic Priority	Homes and Jobs	
MDC Strategic Priority	Employment land and jobs delivery	
Nature of the Strategic Priority	Delivery of employment land to stimulate economic growth and provide new jobs	
Local Plan Policy	S2 and S4	
Who is affected / obliged to cooperate?	MDC and neighbouring authorities of Ashfield DC, and N&SDC, along with relevant adjoing authorities, and the D2NS LEP	
What has the cooperation involved, and what is the outcome to date?	In March 2012 the National Planning Policy Framework was published which expects local authoritie to work jointly with other authorities to set local employment targets based upon up to date assessments of business needs.	
	MDC have cooperated with neighbouring authorities and with other relevant authorities within Nottinghamshire and Derbyshire in setting the employment land targets in the local plan drawing upon the evidence compiled through the joint Employment Land Forecasting Study.	
	Outcome: MDC agreed to work jointly with neighbouring authorities to undertake a new ELFS in 2014.	
	All authorities along with the D2N2 LEP were invited to the stakeholder workshop on 30 January 2015 to discuss the emerging findings of the new ELFS which concluded that the needs of business will create a requirement for about 42 hectares of industrial land, together with 26,000 square metres of office floorspace in the district up to 2033. This involved discussions about whether the area meets the FEMA tests based upon analysis of commuting patterns and whether each authority would be likely to have the capacity to meet its own employment land needs.	



NPPF Strategic Priority	Homes and Jobs
	It was concluded that the Nottingham Outer HMA grouping of authorities does form a reasonable Travel to Work Area, and hence, Functional Economic Market Area (FEMA). In addition, no issues were raised by authorities regarding the issue of any unmet need across the FEMA. In addition, discussions with BolDC have revealed no particular issues over their likely capacity to meet employment land needs. At this stage, therefore, there is no outstanding issue to be resolved over any unmet employment land needs across the FEMA.
	Outcome: Consensus that the Nottingham Outer HMA which comprises MDC, ADC and N&SDC represents a reasonable FEMA across which to assess employment land needs. No issues raised to MDC's proposed employment land targets from other relevant authorities, including requests for any unmet employment land needs to be met within the local plan area.
What is the impact on neighbouring authorities / prescribed bodies?	Mansfield District Council has the capacity to meet is own employment land needs through suitable and deliverable employment sites in the local plan. No issues have been raised by other local authorities about any unmet needs and the indications are that they will be meeting their own identified employment land needs in full within their own planning boundaries.

Meeting Retail and Leisure Needs

7.6 A summary of the cooperation which has been undertaken in meeting the districts retail and lesiure needs, and relating to the role and capacity of Mansfield town centre is set out in Table 7.4.

NPPF Strategic Priority	Retail, leisure and other commercial development	
MDC Strategic Priority	Retail and leisure provision and the hierarchy of centres.	
Nature of the Strategic Priority	Meeting the district's retail and leisure needs, and maintaining and sustaining Mansfield's role as a centre of sub-regional significance.	
Local Plan Policy	S2, S4, S11, MCA1 along with policies MWDC3 and WDC3 (which set out the retail sites in Mansfield Woodhouse and Market Warsop).	
Who is affected / obliged to cooperate?	MDC with the local authorities of ADC, N&SDC, BDC, GBC, BolDC, AVBC, NEDDC, and RMBC along with other relevant authorities outside the Mansfield study area including NCitC (the area used as the basis for assessing retail needs).	
What has the cooperation involved, and what is the outcome to date?	In relation to retail matters the NPPF in paragraph 161 states that the evidence base for the local plan should assess the need for retail and leisure development, the role and function of town centres, and the capacity of these centres to accommodate new town centre development.	
	In 2011 the council undertook a retail and leisure study to assess the need for retail and leisure floorspace over the plan period. In 2014 the study was refreshed through an addendum report to provide up to date retail capacity forecasts based upon up to date information on expenditure growth, and the claim on expenditure from 'special forms of trading' such as on-line shopping.	
	Based upon analysis of people's shopping and leisure patterns it is clear from this work that the Mansfield town centre draws trade from a wide catchment area (Mansfield Study Area – or MSA) which extends beyond the district boundary to include parts of Ashfield, Newark & Sherwood, Bolsover and Bassetlaw and even further afield.	
	Current shopping patterns highlight that the majority of comparison trade (65%) is contained within the MSA, with 29% of trade drawn to Mansfield Town Centre, and 9% to the Mansfield's retail parks. Centres outside of the MSA draw 35% of trade away. Of this, just under one third of expenditure flows to Nottingham to the south of the district. Locally, 46% of comparison goods expenditure from the Mansfield district area is spent within Mansfield district. The figure for convenience goods expenditure is 51%.	

NPPF Strategic Priority	Retail, leisure and other commercial development
	Although the further growth and regeneration of Mansfield town centre as a shopping and leisure destination has the potential to raise strategic issues of cross boundary significance this would only be the case if it is planned to radically change its role and position as a sub-regional centre in the hierarchy of centres.
	The Study recommends floorspace figures which would keep the district's market share of available non-food expenditure at 46% - the 'static retention' scenario, and another set of figures that would increase it to 49% - the 'increasing retention' scenario. In relation to comparison shopping, the local plan takes forward the floorspace targets provided through the static retention scenario to inform our site allocations. Because patterns of shopping are more localised for convenience goods the 'increasing retention' scenario has been taken forward in relation to this type of shopping.
	In October 2015 MDC consulted with all relevant authorities within Mansfield's retail catchment area including those outside the district boundary in Derbyshire, and South Yorkshire on the strategic issue of retail needs and the role of Mansfield town centre. In addition, this consultation was targeted to NCitC as the principal shopping destination outside the MSA.
	Outcome: No objections to the local plan approach to retail provision have been received from other relevant authorities within and outside the MSA.
What is the impact on neighbouring authorities / prescribed bodies?	The Mansfield sub-regional centre draws comparison trade from a wide catchment area extending beyond the district boundary. It therefore has relationships with other local authorities including the Nottingham City to the south regarding comparison retail. However, it is not the intention for the local plan to make Mansfield net self-sufficient in terms of retail and leisure provision and in this regard materially change the balance in the hierarchy between Mansfield sub-regional centre, the Nottingham City centre, and any of other relevant centres within and outside the MSA.

Impact of Growth on Transport Infrastructure

7.7 A summary of the cooperation which has been undertaken on transport infrastructure impacts is set out in Table 7.5.

Table 7.5 - Summary of Cooperation on Managing the Impact of Planned Growth and Development on the Transport Network

NPPF Strategic Priority	Infrastructure for transport
MDC Strategic Priority	Transport infrastructure - highways / public transport networks. Managing the impacts of development on highways.
Nature of the Strategic Priority	 Whilst there will be impacts on the transport network from planned development within the District, there may be impacts on the strategic road network such as the A611/A608, the A38 and the A617 towards the M1 motorway junctions 27, 28 & 29 to the west. Nottinghamshire County Council is currently safeguarding a route for the A617 Pleasley by-pass extension to link with proposals for a Glapwell by-pass to provide a new route to the M1 Junction 29 through Bolsover District. However, there are uncertainties and both schemes are under review. Nottinghamshire County Council is promoting the proposal to re-open the Dukeries Line to Ollerton as a natural extension of the Robin Hood Line from Shirebrook including the re-opening of Market Warsop railway station.
Local Plan Policy	ST1, ID1 and ID2



NPPF Strategic Priority	Infrastructure for transport
Who is affected / obliged to cooperate?	MDC and neighbouring authorities of ADC, N&SDC, BDC, and BolDC along with NCoC and DCC as relevant local highways authorities, and HA, ORR, and NR.
What has the cooperation involved, and what is the outcome to date?	The NPPF in paragraph 162 states that local planning authorities should work with other authorities and infrastructure providers to assess the quality and capacity of infrastructure for transport, and its ability to meet forecast demands.
	Cumulative traffic impacts of local plan growth
	MDC has worked closely with NCoC as the highway authority, along with HA (now HE) on the preparation of the local plan, in particular the assessment of the cumulative traffic impact of the local plan proposals using the SATURN Mansfield Area Traffic Model (the 'model') as part of the Mansfield Transport Study (the 'Study'). MDC in collaboration with NCoC commissioned transport consultants to undertake the Mansfield Transport Study using the SATURN Mansfield Traffic Area Model in July 2012. The SATURN traffic model was updated to a base year of 2012 and reviewed by NCoC as the highway authority, along with HE in October 2012.
	Stage 1 of the Study updated the model to provide a current baseline position upon which to consider the impact of committed developments on the road network i.e. the reference case showing how the transport network could be expected to operate in 2031 taking account of those sites with the benefit of planning permission. NCoC as the highway authority were supportive of the traffic model update, and along with HE agreed the model as a suitable basis from which to develop the forecast year traffic models.
	Outcome: MDC agreed to work in close collaboration with NCoC to prepare the Mansfield Transport Study including update of the Mansfield Area Traffic Model in 2012. NCoC were supportive of the model update, and the HA agreed the model and the reference case in Stage 1 of the Study as a suitable base from which to assess the local plan growth (see - Technical Notes prepared by AECOM on behalf of HA dated 22 October 2012 & 3 May 2013).
	During 2014 this followed up with assessment of the likely cumulative traffic impact of the local plan growth. At this time this growth comprised a range of sites within the existing built-up areas of Mansfield, and Market Warsop urban areas. It should be noted that whilst the overall level of growth has remained broadly the same as that considered within the transport modelling, there is slight difference between the location of some of the proposed allocations included in the consultation draft plan. This means that further work will be required to assess traffic impacts for the next publication draft plan stage.
	MDC has worked closely with NCoC to assess the cumulative traffic impact of the local plan growth and has shared the findings with the HA along with neighbouring authorities. Whilst no issues have been raised by neighbouring authorities, the HA has raised concern that if any of the capacity constrained junctions between Mansfield and the M1 were to be improved, then this could allow more of the local plan development traffic to reach the M1 (see e-mail of 6 February 2015).
	MDC through its transport consultants has provided further information and clarification to show that the results represent a 'worst-case' level of traffic reaching the SRN because the flow data represents the situation where all over-capacity junctions between Mansfield and the M1 would be improved (see e-mail of 27 February 2015). Although this issue has been re-iterated by HE in its response to the local plan scoping report in July 2015 the council has sought to address this issue. MDC also recognises that further work in collaboration with NCoC, along with HE, will be needed to examine the implications of any differences between the spatial distribution of sites used in the transport modelling and the local plan allocations to be included in next stage Publication Draft Plan.
	Outcome: The council will continue to work with NCoC, and engage with neighbouring authorities, along with HE in the lead-up to the publication draft plan stage in order to allow for informed assessment of the potential impacts on transport infrastructure including traffic approaching the M1 motorway.
	As well as the above, on-going engagement has been held with NCoC, along with the neighbouring authorities of ADC, BDC, N&SDC, and BolDC about two major transport schemes affecting the district which have cross-boundary implications namely the proposals for the Pleasley By-pass Extension at Mansfield, and the re-opening of the Dukeries railway line through Warsop Parish.

NPPF Strategic Priority	Infrastructure for transport
	Pleasley By-pass Extension
	On-going dialogue has taken place between NCoC in conjunction with DCC, along with BolDC regarding the prospects for the Pleasley By-pass and the related proposals for the Glapwell By-pass in Derbyshire. The Pleasley By-pass Extension was a major road scheme safeguarded in the Adopted 1998 Mansfield District Local Plan. Its benefits then were identified as twofold – to bring about positive environmental improvements to residents in Pleasley, and to assist regeneration of the district by improving links with the M1 via Jct 29, in conjunction with the possible Glapwell By-pass through neighbouring Bolsover District. Subject to funding being made available it was anticipated the Pleasley scheme would have commenced in 2000/01. Some 15 years on the scheme has not been brought forward and MDC believe the prospect of its delivery is even less so now in the light of the current and future climate of government spending cuts, and in the face of stiff competition from other major schemes across the sub-region. The Glapwell by-pass, upon which the benefits of the Pleasley scheme relies to a degree, has several engineering and environmental challenges, and potential costs are high. Accordingly, in the context of the earlier work done by BolDC on its withdrawn local plan MDC is of the understanding that DCC had advised the Glapwell by-pass should not be a factor in the consideration of the previous BolDC local plan, and has plans to rescind the Glapwell scheme. On this basis, BoldDC had not sought to protect the line of the scheme. In the light of the above, MDC has not safeguarded the line of the route for the Pleasley By-pass Extension in the local plan.
	Outcome: No issues have been raised by BoIDC, and DCC, regarding the approach to the Pleasley By-pass in the local plan, but NCoC have recommended that until such time as it this road scheme is formally rescinded then it is preferable for the line to be safeguarded in the local plan (see e-mail of 9 September 2015).
	Dukeries Line
	NCoC is leading the work on developing a business case for the re-opening of the Dukeries Line to Ollerton as a natural extension of the Robin Hood Line from Shirebrook which would include the re-opening of stations at Warsop, Edwinstowe and a new station at Ollerton.
	Outcome: MDC fully supports the Dukeries Line project, and has safeguarded the part of the route through the district, together with the associated land at the former Market Warsop station from development that would prejudice its use as a railway. No issues to the this infrastructure policy has been received from neighbouring authorities.
What is the impact on neighbouring authorities / prescribed	Whilst the majority impacts on the transport network from the local plan growth will be within the District, there may be some limited increase in flows approaching the strategic road network through neighbouring local authorities such as the A611/A608, the A38 and the A617. It is not considered likely that these changes in traffic flows will have any material impact upon the operation of the M1 motorway including junctions 27, 28 & 29.
bodies?	The proposals for the Pleasley By-pass Extension and the Glapwell By-pass to the M1 J29 are linked, and both NCoC, and DCC acknowledge that the delivery of one of these schemes without the other may not be appropriate. Although the scheme is under review the NCoC has recommended it would be preferable at this stage for the line for the Pleasley By-pass Extension to be safeguarded in the local plan. In line with the previous approach taken by DCC, and BoIDC regarding the Glapwell By-pass, MDC do not consider that the Pleasley By-pass scheme should be a factor for consideration in the local plan.
	The re-opening of the Dukeries Line is supported by NCoC, along with other local authorities. Although the growth in the local plan is not dependent upon this rail infrastructure project coming forward it is a long standing aspiration of authorities that is seen as important to the economic regeneration of the Sherwood area.



Impact of Growth on Water Supply, Sewage Infrastructure and Water Quality

7.8 A summary of the cooperation which has been undertaken on water supply and wastewater is set out in Table 7.6.

Table 7.6 - Summary of Cooperation o	on Water Supply and Wastewater
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NPPF Strategic Priority	Infrastructure for Water Supply and Wastewater
MDC Strategic Priority	Water and wastewater infrastructure
Nature of the Strategic Priority	Parts of the district are affected by limited capacity in the wastewater network and this has implications for water quality of the rivers Maun, and Meden. In addition, there is a predicted deficit in potable water in the Nottinghamshire Water Resource Zone towards the end of the plan period (i.e. 2030) as set out in the Severn Trent Water Final Resources Management Plan 2014-2040.
Local Plan Policy	M1, CC3, CC4, ID1 & ID2
Who is affected / obliged to cooperate?	MDC, NCoC, the EA, STW, along with the neighbouring authorities of ADC (upstream of Mansfield), and N&SDC (downstream of Mansfield).
What has the cooperation involved, and what is the outcome to date?	The NPPF in paragraph 162 states that local planning authorities should work with other authorities and providers to assess the quality and capacity of infrastructure forwater supplyand its ability to meet forecast demands.
	Water Supply
	MDC engaged with STW, along with the EA in the preparation of the 2009 Water Cycle Scoping Study.
	Outcome: No particular concerns regarding water resource supply were raised by STW in relation to the scale of growth in the district being put forward at the time (i.e. the Regional Spatial Strategy housing target).
	STW's 2014 Water Resource Management Plan (WRMP) indicates that without new investment, the Strategic Grid and Nottinghamshire zones face some significant water supply shortfalls in the long term (i.e. in the AMP9 period between 2030-2035).
	STW have long term plans to meet the district's water requirements based around reducing leakage and the overall demand for water, and providing more support for water supplies from within the Strategic Grid zone. As such a new major treated water link from Ogston Reservoir to Mansfield which would allow movement of water from within the Strategic Grid zone to the Nottinghamshire zone is planned for delivery within STW's AMP10 i.e. 2035-2040.
	MDC has engaged closely with STW, the EA, along with neighbouring authorities on water resource infrastructure issues through the preparation of the draft Infrastructure Study to inform the consultation draft plan.
	Outcome: Agreed with STW, and the EA not to commission the next stage of the Water Cycle Study, but to continue to engage directly with each other in relation to the water cycle issues affecting the district.
	As follow-up MDC consulted with STW, the EA, along with neighbouring authorities on the impact of the proposed scale and distribution of growth on the water supply and distribution network in the lead-up to the consultation draft plan.
	Outcome: No particular concerns regarding the impact of growth on water supply and distribution network have been received from STW, the EA, or neighbouring authorities.
	STW has indicated that some localised reinforcement work to the network may be required in order to accommodate specific development proposals, and this will be a matter to address through further work on the Infrastructure Delivery Plan.

NPPF Strategic Priority	Infrastructure for Water Supply and Wastewater
	Wastewater
	MDC has engaged with STW, along with the EA in the preparation of the 2009 Water Cycle Scoping Study.
	Outcome: The 2009 Scoping Study found that the collection and treatment of wastewater may be a major constraint to significant growth in the district.
	MDC engaged with STW, the EA, along with neighbouring authorities on sewerage infrastructure issues through the preparation of the draft Infrastructure Study. MDC has consulted STW, the EA and neighbouring authorities on the impact of the proposed scale and distribution of growth on sewerage infrastructure assets in the lead-up to the consultation draft plan.
	Outcome: No objections to the emerging consultation draft plan strategy or proposed sites, have been received from STW, the EA, or neighbouring authorities in relation to this matter.
	STW acknowledge that some additional capacity may need to be provided at the sewage treatment works serving the district. Any such investment by STW will be programmed in future AMP's to align with the trajectory for proposed development as appropriate.
	In line with the EA's recommendations, development management policies for SuDS have been included within the consultation draft plan as the preferred method of surface water disposal.
What is the impact on neighbouring authorities / prescribed bodies?	The STWA Water Resource Management Plan (WRMP) 2014 sets out that without new investment, the Strategic Grid and Nottinghamshire zones may face some significant water supply shortfalls in the long term as a result of the need to reduce abstraction from unsustainable sources and the potential impacts of climate change. However, this will not adversely affect the delivery of MDC's local plan, and will be a matter dealt with by STW through its future investment programmes.
	Whilst there is some limited capacity at the sewerage treatment works serving the district at Mansfield Bath Lane, Church Warsop, and Edwinstowe to cope with the additional volume and/or the treatment of wastewater to the required quality standards of the EA, this is a matter that will be dealt with by STW and the close alignment of its investment programmes with the trajectory of planned growth.

Addressing Flood Risk

7.9 A summary of the cooperation which has been undertaken on transport infrastructure impacts is set out in Table 7.7.

Table 7.7 - Summary of Cooperation on Flood Risk

NPPF Strategic Priority	Flood risk.
	Climate change mitigation and adaptation.
MDC Strategic Priority	Addressing flood risk.
Nature of the Strategic Priority	The relatively steep topography means that flooding from rivers and streams only impact 3 per cent of the district. However, whilst only a small proportion of the district is affected by flood risk the impact is predicted to be highest in the Mansfield central area. In addition, the key flood risk management challenges facing growth in the district relate to greater surface and sewer flooding as a result of additional development over formerly permeable ground and increased storm frequency as a result of climate change.
Local Plan Policy	CC3, CC4



NPPF Strategic Priority	Flood risk.
	Climate change mitigation and adaptation.
Who is affected / obliged to cooperate?	MDC, NCoC, DCC, STW, EA, NE, LNP, NWT, along with the neighbouring authorities of ADC, and BoIDC (upstream of Mansfield), and N&SDC, and Bassetlaw DC (downstream of Mansfield).
What has the cooperation involved, and what is the outcome to date?	The NPPF in paragraph 100 expects local plans to be supported by a Strategic Flood Risk Assessment and to develop policies to manage flood risk from all sources, taking account of advice from the Environment Agency and other relevant flood risk management bodies, such as lead local flood authorities.
	The Strategic Flood Risk Assessment (SFRA) 2008 brought together a range of information on flood risk including assessment of risk from the district's main watercourses - the River's Maun and Meden. The SFRA involved working closely with the EA, STW, along with the NWT throughout the production of the document. In order to bring the 2008 SFRA up to date in the light of further information including the NPPF the council produced an Addendum Report in consultation with the EA, and neighbouring local authorities in October 2014.
	Outcome: Agreed that flood risk has been appropriately addressed through the SFRA and the Addendum Report to inform the Sequential and Exceptions Tests, and subsequently the local plan.
	A close working relationship has been built up with the Environment Agency in the lead-up to the consultation draft plan stage to address flood risk. This has involved numerous discussions, meetings, and informal consultations to help develop the council's strategy and policies on flood risk and other water related matters including dealing with SuD's. A meeting was held on 6 September 2013 to discuss flood risk and other water environment issues in relation to the emerging local plan including the specific justification for the allocation of town centre regeneration sites which may pose high risk of flooding.
	Outcome: Agreement has been reached with the EA that development opportunities in areas which may be at risk of flooding and are in need of regeneration in the Mansfield central area can be supported in principle provided that the flood risk on and off site is reduced (or not increased) and opportunities are sought to reduce flood risk through the layout and form of the redevelopment of the opportunity sites. No objections have been received on the flood risk and water infrastructure policies.
What is the impact on neighbouring authorities / prescribed bodies?	Due to the nature of river catchments and surface run-off, there are possible cross-boundary issues which may impact on flood risk to and from the district. However, through the location of most development away from areas at risk and the implementation of policies to manage flood risk including through the use of SuD's it is not considered the local plan related development will have an impact beyond the district.

Provision of Social Infrastructure to Support Growth

7.10 A summary of the cooperation which has been undertaken in delivering social infrastructure is set out in Table 7.8.

NPPF Strategic Priority	Health, security, community and cultural infrastructure and other local facilities.
MDC Strategic Priority	Social infrastructure.
Nature of the Strategic Priority	New development as proposed by the local plan will have implications for a range of social and cultural infrastructure providers. The main focus has been around the provision of education and health facilities as they to a large degree are provided spatially based on fixed facilities.
Local Plan Policy	ID1, ID2

Table 7.8 - Summary of Cooperation on Social Infrastructure

NPPF Strategic Priority	Health, security, community and cultural infrastructure and other local facilities.
Who is affected / obliged to cooperate?	Mansfield District Council, Nottinghamshire County Council (Education and Public Health), Mansfield and Ashfield Clinical Commissioning Group, Nottinghamshire Healthcare NHS Trust
What has the cooperation involved, and what is the outcome to date?	The NPPF in paragraph 162 states that local planning authorities should work with other authorities and providers to assess the quality and capacity of infrastructure forhealtheducationand its ability to meet forecast demands.
	Education - Discussions via planning and the Nott's policy officer group in relation to S106 requirements and justification of their S106 guidance on Education issues. Direct meetings with NCC education around school capacity in order to develop capacity map of school places within the study.
	Health - Comments during Reg 18 consultation have lead to further discussions, a Planning and public Health event and policy development especially around Hot food takeaways. Joint work has also started with public health on a health assessment approach to the local plan.
What is the impact on neighbouring authorities / prescribed bodies?	Generally no impact on neighbouring authorities, as the bodies already work across these boundaries and already have the wider picture of adjoining requirements (N.B New Clipstone Healthcare facility now within Mansfield).
	School provision shared either side of District boundaries.
	Clarity is growing in terms of healthcare provision with links with public health and the CCG's improving,

Managing the Impact of Development on Heritage Assets

7.11 A summary of the cooperation which has been undertaken on heritage assets is set out in Table 7.9.

NPPF Strategic Priority	Conservation and enhancement of the historic environment
MDC Strategic Priority	Managing impacts in relation to heritage assets
Nature of the Strategic Priority	The district has a rich diversity of heritage assets including listed buildings, scheduled ancient monuments, conservation areas and a historic park and garden. These assets are nationally important and therefore of strategic significance for this area. At a more local level, the district contains non designated heritage assets include numerous buildings of local interest, sites of archaeological interest, historic landscapes and places and unregistered parks and gardens. Some of these heritage assets lie close to the district's boundary and there may be cross-boundary issues in relation to the protection and enhancement of such assets.
Local Plan Policy	BE1, BE2, BE3, BE4, BE5, BE6
Who is affected / obliged to cooperate?	MDC plus neighbouring authorities of ADC, BDC, N&SDC, BolDC, and HE
What has the cooperation involved, and what is the outcome to date?	The NPPF in paragraph 126 expects local planning authorities to set out in local plans a positive strategy for the conservation and enjoyment of the historic environment, including heritage assets most at risk through neglect, decay or other threats. In doing so it should be recognised that heritage assets are an irreplaceable resource to be conserved in a manner appropriate to their significance.
	plan-making process. HE have been engaged in relation to the emerging local plan and has commented on various iterations of the draft policies dealing with the historic environment.



NPPF Strategic Priority	Conservation and enhancement of the historic environment
	Outcome 1: the local plan policies have taken into account the importance of heritage assets.
What is the impact on neighbouring authorities / prescribed bodies?	The district has extensive designated and non-designated heritage assets and the impact of development on the edge of one area may impact upon another.

Managing the Impact of Development on European Habitat Sites

7.12 A summary of the cooperation which has been undertaken on managing the impacts on European habitat sites is set out in Table 7.10.

Table 7.10	- Summary of	Cooperation on	European Habitat Sites
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NPPF Strategic Priority	Conservation and enhancement of the natural environment
MDC Strategic Priority	Managing impacts in relation to European habitat sites
Nature of the Strategic Priority	Although there are no European or Ramsar sites located within the district, the Birklands and Bilhaugh Special Areas of Conservation (SAC) lies within a reasonable distance of the district boundary. In addition, a part of the Sherwood Forest area which cuts across the local authority boundaries of MDC, ADC, BDC, N&SDC and GBC is currently being considered as a possible potential Special Protection Area (pSPA) due to the presence of birds of European importance (Nightjar and Woodlark) that this area supports. The cumulative impact of development could have adverse impacts on these sites.
Local Plan Policy	NE8
Who is affected / obliged to cooperate?	MDC, along with other local authorities of ADC, BDC, N&SDC, GBC, and NE
What has the cooperation involved, and what is the outcome to date?	The NPPF in paragraph 117 sets out that in order to minimise impacts on biodiversity and geodiversity planning policies should plan for biodiversity at a landscape-scale across local authority boundaries.
	MDC has engaged with NE in the lead-in to the consultation draft plan stage on the Habitats Regulations Assessments (HRA's) screening process, and other related matters associated with the possible pSPA including cumulative assessment of impacts. In October 2014 a meeting was held with NE to provide update on the plan strategy and to advise that the SA and HRA work would be undertaken by external consultants. NE's preference was for an urban concentration approach, but if not possible, the advice of NE was to 'go west' therefore minimising any potential impacts on the SAC and ppSPA. NE also advised that cumulative impacts within regards to the ppSPA are best addressed on a site-by-site basis with emphasis on a 400 metre buffer. It was noted that this is not an exclusion zone but one in which development should be screened at a high level. NE also stressed that previous HRA screening approaches to recreational impacts (e.g. 5 km impact buffer and suitable alternative natural green space) were no longer considered effective screening tools. On this basis the methodology used in the 'Assessment of Locations for Additional Housing Land in Mansfield District' has taken account of the potential impact on the SAC and possible pSPA. The need for local planning authorities in the Sherwood Forest Area to work together to consider the combined effect of their plans and projects on European designated sites was re-iterated by NE in its response to the consultation on strategic issues in January 2015.
What is the impact on neighbouring authorities / prescribed bodies?	The possible pSPA extends across a wide area into neighbouring local authorities areas and the impact of development on the edge of one area may impact upon another.

Managing the Impact of Development on Landscape Character

7.13 A summary of the cooperation which has been undertaken in managing the impacts on landscape character is set out in Table 7.11.

NPPF Strategic Priority	Conservation and enhancement of the natural environment
MDC Strategic Priority	Managing the impact of development on the local landscape
Nature of the Strategic Priority	New development, cumulatively across the sub-region and in Mansfield DC, could have impacts in relation to the character of the landscape. Nottinghamshire County Council is leading a proposal to promote a Sherwood Forest Regional Park which raises cross-boundary issues in terms of joint promotion of the area as a tourist and visitor destination whilst at the same time conserving and enhancing the local distinctiveness of the Sherwood Forest Landscape.
Local Plan Policy	NE1
Who is affected / obliged to cooperate?	MDC, plus neighbouring authorities of ADC, BDC, N&SDC, BolDC, along with NCoC, and NE
What has the cooperation involved, and what is the outcome to date?	The NPPF in paragraph 109 sets out that the planning system should contribute to and enhance the natural and local environment by protecting and enhancing valued landscapes.
	MDC has worked closely with NCoC to refresh the Mansfield Landscape Character Assessment 2010 (LCA) during 2014/15 aligned to NCoC's LCA methodology. This led to amended landscape policy zones (LPZ) which were then used to inform the site selection process and emerging plan policies on landscape character. In relation to changes to LCA policy zones which cut across local authority boundaries the NCoC landscape team has sought to co-ordinate discussions with relevant local authorities to address any cross-boundary issues
	Outcome: Working with NCoC along with other neighbouring authorities to agree and prepare the 2015 Addendum to the 2010 LCA to protect the landscape from adverse impacts. The emerging draft plan policies have taken into account the district's distinct landscape character zones as identified in the LCA.
What is the impact on neighbouring authorities / prescribed bodies?	The local landscape character policy areas extend beyond the district boundary into neighbouring local authorities areas and therefore the approach to development in one area has the potential to impact upon the other.

Managing the Impact of Development on Green Infrastructure

7.14 A summary of the cooperation which has been undertaken on strategic green infrastructure is set out in Table 7.12.

NPPF Strategic Priority	Conservation and enhancement of the natural environment Climate change mitigation and adaptation
MDC Strategic Priority	Managing the impact of development on strategic green infrastructure
Nature of the Strategic Priority	New development, cumulatively across the sub-region and the district could have impacts in relation to green infrastructure assets which straddle local authority boundaries.
Local Plan Policy	NE2

Table 7.12 - Summary of Cooperation on Strategic Green Infrastructure



NPPF Strategic Priority	Conservation and enhancement of the natural environment
	Climate change mitigation and adaptation
Who is affected / obliged to cooperate?	MDC, NCoC, the EA, NE, the LNP, along with the neighbouring authorities of ADC, BoIDC, N&SDC, and BDC
What has the cooperation involved, and what is the outcome to date?	The NPPF in paragraph 114 expects local planning authorities to set out a strategic approach in local plans to plan positively for the creation, protection, enhanacement of networks of biodiversity and green infrastructure.
	A close working relationship has been built up with NCoC - landscape & archeaology teams, along with neighbouring authorities of ADC, N&SDC and BoIDC on green infrastructure issues through the preparation of a Green Infrastructure Study (2015). This has involved numerous meetings to discuss the GI policy direction and identification of strategic GI. In addition, MDC has worked closely with the Nottinghamshire Biodiversity Action Group on mapping habitat/ecological networks as part of the identification of strategic GI for the local plan. As part of this work a habitat opportunity mapping workshop was held in February 2013 to help identify areas for habitat and enhancement in the wider Sherwood area including MDC and beyond into neighbouring local planning authority areas. Engagement has also taken place with the LNP regarding the plan's policies on the natural environment.
	Outcome 1: the local plan policies have taken into account the importance of strategic green infrastructure including the linkages with strategic green corridors, ecological corridors and other areas of importance which cut across neighbouring local planning areas. This has informed the mapping of strategic GI on the local plan policies map and recommended actions in the Technical Background Paper on Strategic Green Infrastructure. Outcome 2: On-going engagement will continue with neighbouring planning authorities, along with other relevant organisations such as the LNP, NE and the EA to develop more detailed guidance on the protection and enhancement of GI in the form of a Green Infrastructure and Biodiversity Supplementary Planning Document.
What is the impact on neighbouring authorities / prescribed bodies?	Due to the nature and location of strategic green infrastructure assets there are possible cross-boundary issues in relation to managing growth whilst at the same time conserving and enhancing the strategic green infrastructure network.

Outdoor Sport and Recreation Needs

7.15 A summary of the cooperation which has been undertaken on strategic green infrastructure is set out in Table 7.13.

NPPF Strategic Priority	Outdoor sport and recreation provision.
MDC Strategic Priority	Health, security, community and cultural infrastructure and other local facilities
Nature of the Strategic Priority	Outdoor sport and recreation provision.
Local Plan Policy	Policies on sport and recreation
	Strategic area-based policies, and development site specific policies
Who is affected / obliged to cooperate?	MDC, along with local authorities of ADC, N&SDC, BDC, and BolDC together with NCoC, and SE alongside the National Governing Bodies for various sports.
What has the cooperation involved, and what is the outcome to date?	In relation to sport and recreation the NPFF in paragraph 73 expects the plan to be based on robust and up-to-date assessments of the needs for open space, sports and recreation facilities and opportunities for new provision. Such an assessment will aim to identify specific needs and

Table 7.13 - Summary of Cooperation on Outdoor Sport and Recreation Needs

NPPF Strategic Priority	Outdoor sport and recreation provision.
	quantitative or qualitative deficits or surpluses of open space, sports and recreational facilities in the district. Information gained from the assessments will then be used to determine what open space, sports and recreational provision is required.
	The Council is working in close partnership with strategic partners to prepare a playing pitch strategy for the district that will assess the need for sports pitch provision over the local plan period. In line with current guidance the Council has worked with Sport England to set up a steering group involving National Governing Bodies, and to develop a collaborative partnership approach to the preparation of the strategy. A stakeholder presentation with officers and members along with SE was held on 9 January 2015 to outline the importance of the playing pitch strategy for the local plan and wider corporate strategies. A steering group meeting was held on 8 September 2015 and the work to prepare the PPS is on-going.
	Outcome 1: MDC agreed to establish a steering group with SE, and the National Governing Bodies for various sports to oversee the preparation of the playing pitch strategy (PPS). Outcome 2: Agreed initial approach to the PPS at steering group meeting on 8 September 2015.
What is the impact on neighbouring authorities / prescribed bodies?	Local residents may participate in sports and recreation activities on pitches located outside of the district whilst on the other hand pitches within the district may serve the needs of other areas. Therefore, there may be existing and future sports and recreation needs of the local population which should be met beyond the district boundary and vice versa.

Managing the Impact of Development on Minerals and Waste

7.16 The summary of cooperation undertaken to provision for minerals and waste is set out in the Table 7.12 below:

NPPF Strategic Priority	Infrastructure for waste
	Provision for minerals
MDC Strategic Priority	Minerals and waste
Nature of the Strategic Priority	Minerals and waste planning policy issues affecting the district are considered by Nottinghamshire County Council as the local planning authority in relation to these matters.
	The household recycling centre at Mansfield is operating over capacity, and additional development will place further pressure on this facility. In addition, there is a shortage of waste handling, treatment and disposal facilities in the Mansfield / Ashfield area, and the additional kerbside collection from additional growth and development will increase the need for such facilities.
Local Plan Policy	CC1
Who is affected / obliged to cooperate?	MDC, and NCoC
What has the cooperation involved, and what is the outcome to date?	MDC have engaged with consultation on the County Council's Minerals Local Plan and the Waste Local Plan. In addition, there has been engagement with NCoC on the draft Infrastructure Study to inform the consultation draft plan.
	Outcome: MDC has recognised the issue of sustainable waste management through the inclusion of a policy criterion dealing with the provision of refuse, recycling and composting bin storage in the draft plan policy on mitigating and adapting to climate change.



NPPF Strategic Priority	Infrastructure for waste Provision for minerals
What is the impact on neighbouring authorities / prescribed bodies?	Apart from the above, the issues relating to minerals and waste will be considered by NCoC as the minerals and waste planning authority.

8 Next Steps

8.1 The council will continue to engage with neighbouring local authorities and other organisations on the strategy and proposals of the plan in particular on the strategic planning matters i.e. Those issues that involve managing development and infrastructure impacts which are likely to be felt across a wider area than Mansfield District. As such this on-going process of cooperation will continue as the council works towards the preparation of the local plan for the publication and submission draft stages and, ultimately, through the examination stage and onto adoption by the council.

8.2 We will continue to work with a range of organisations to establish the necessary evidence to demonstrate that the process of cooperation has resulted in specific policy outcomes e.g. or in particular through the preparation of the Infrastructure Delivery Plan. This could include, for example, formal agreements or memorandums of understanding. It is recognised that such outcomes could take different forms depending upon the specific body or matters involved, and the level of agreement reached at the time the plan is examined.

8.3 The next version of this paper, to be issued alongside the publication draft local plan, will therefore provide the up to date position in relation to the strategic planning issues under consideration through the local plan. In this regard, it will set out more detailed information as is relevant to the strategic planning issues identified including any information relating to agreements reached with neighbouring local authorities and other organisations where relevant.