

Approach to Duty to Cooperate & Strategic Issues

Progress to date



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1 Introduction

1.1 Local planning authorities are required to demonstrate cooperation with adjoining authorities and other organisations on strategic planning matters - a process known as the Duty to Cooperate (DtC).

Purpose of the Document

1.2 This statement sets out the Council's approach to effective strategic planning across the District in order to meet the DtC through the preparation of the Mansfield District Local Plan 2011-2031. It explains the proactive approach which the Council will adopt to meet the legal and soundness tests of the Duty.

1.3 The document provides a starting point for engagement with DtC partners on the key strategic planning issues affecting the District to be addressed in the Local Plan. In addition, it forms the basis of the DtC statement that the Council will submit to the Planning Inspectorate at the examination stage. In this regard, the document is a 'live' document that will be regularly updated at key milestones in the plan preparation process as the policy outcomes of cooperation become clearer and the impact on the Plan's strategic policies are known.

1.4 The document at this stage is broken down into three main sections:

- **Section One** explains what the DtC is about, why it is important, and how the Council will aim to meet the key aspects of the duty. It draws upon the 'key learning points' from the 'Doing your duty - practice update' published by the Planning Advisory Service in June 2014, and sets out how the Council intends to apply current best practice during the preparation of its Local Plan;
- **Section Two** provides the strategic context for the District and describes the key relationships with adjoining authorities and other organisations in relation to strategic planning matters that go beyond the district level. It draws upon what we know about the District from the key evidence base studies which have been completed or commissioned by the Council;
- **Section Three** sets out the key strategic priorities for the District which raise cross boundary issues and are of strategic significance to planning for Mansfield District, and the delivery of sustainable development for local communities. A series of tables describe the strategic / cross boundary nature of each issue, the existing joint working arrangements in place, any key outcomes agreed as a result of the strategic joint working to date, and finally the details of on-going cooperation that will take place to manage each strategic issue.

Legal and National Context

1.5 The 'duty to cooperate' (the duty) was introduced by the Localism Act in November 2011. The Act inserted a new Section 33A into the Planning and Compulsory Purchase Act 2004. This placed a legal duty on all local authorities and

public bodies (as defined in regulations) to ‘engage constructively, actively and on an ongoing basis’ to maximise the effectiveness of local plan preparation relating to strategic planning.

1.6 In the Act, relevant planning issues identified for consideration under the duty relate to the development or use of land that would have a ‘Significant Impact’ on at least two planning areas or on a planning matter that falls within the remit of the County Council.

1.7 The two main separate aspects in relation to effective strategic planning are:

- the legal requirement under the Duty to Cooperate – this involves the Council providing sufficient evidence to the Planning Inspectorate at the examination stage to demonstrate that the duty to cooperate has been undertaken in accordance with planning law; and
- the soundness test – if the Planning Inspectorate consider that the legal requirement has been met but there is disagreement about the policy outcome (for example, the proposed level of housing), then this will need to be resolved through the examination process based on the evidence.

1.8 The National Planning Policy Framework (NPPF) expands on how strategic planning matters should be addressed in local plans (paragraphs 178-181). It expects local planning authorities to work ‘collaboratively with other bodies to ensure that strategic priorities across local authority boundaries are properly coordinated and clearly reflected in local plans’ (paragraph 179).

1.9 ‘Strategic priorities’ to which local planning authorities should have particular regard are set out in paragraph 156 of the NPPF. These are:

- the homes and jobs needed in the area;
- the provision of retail, leisure and other commercial development;
- the provision of infrastructure for transport, telecommunications, waste management, water supply, wastewater, flood risk and coastal change management, and the provision of minerals and energy (including heat);
- the provision of health, security, community and cultural infrastructure and other local facilities; and
- climate change mitigation and adaptation, conservation and enhancement of the natural and historic environment, including landscape.

1.10 More specific guidance on how the duty should be applied is included in the National Planning Practice Guidance (NPPG). This makes it clear that the duty requires a proactive, ongoing and focussed approach to strategic planning matters. Constructive cooperation must be an integral part of plan preparation and result in clear policy outcomes which can be demonstrated through the examination process.



Applying Best Practice

1.11 In July 2014 the Planning Advisory Service (PAS) published a Duty to Cooperate (DTC) practice update which reviewed examples of good practice based on experience of Local plans which had passed the DTC test at Examination. Based on this good practice and the NPPF and NPPG requirements the document set out a series of “key learning points” which we have used to inform our own DTC approach.

1.12 The table below sets out these key learning points and how the Council intends to apply them during the preparation of the new Local Plan:

Key Duty to Cooperate Practice Lessons (based on PAS "Doing your duty - practice update - July 2014")

Key Learning Point	Our approach
<i>The process of cooperation</i>	
1. The duty is about good strategic planning based on co-operation	The Council recognise the importance of appropriate joint working with adjoining authorities and other strategic partners and will adopt a proactive approach engaging with each key partner throughout the local plan making process and through different methods.
2. The onus is on the submitting authority to demonstrate effective cooperation	<p>In order to ensure that we demonstrate effective cooperation we will seek to engage with our strategic partners through a range of methods including:</p> <ul style="list-style-type: none"> • formal written consultation with responses and appropriate implications for local plan policy recorded • formal meetings with clearly written notes and minutes recording decisions and implications for local plan policy • Memorandums of Understanding (MoU) and Statements of Common Ground which are reflected in clear policy outcomes (as appropriate) exploring the potential for joint committees to discuss and agree at an early stage how to address issues jointly (as appropriate) <p>Statements will be translated into planning policy outcomes</p>

Key Learning Point	Our approach
	Councillors will be actively engaged in the process, to negotiate and agree strategic planning outcomes and policies.
3. Start discussions early and carry on Essential that the adjoining authorities and prescribed bodies are involved early in process and have opportunity to influence local plan strategy.	We will undertake early consultation on key strategic issues, and emerging policy options to address them. We will ensure that consultation is ongoing through the Local Plan preparation process.
4. Decisions need to reflect the evidence Decision on policy need to reflect evidence- including assessment of needs of adjoining authorities	All decisions reached through strategic consultation will need be underpinned by appropriate evidence.
5. Be rigorous, pro-active and persistent Other local planning authorities and prescribed bodies need to be contacted at an early stage and actively pursued. A non-response to requests for meetings to explore strategic issues and joint working must be followed up No response from an authority on duty to cooperate issues should not be taken as an indication that they have no comment to make or that there are no issues to be resolved.	We will pursue appropriate and meaningful responses from all strategic partners. Where these responses are not received we will ensure that strategic partner is made fully aware of our intended actions.
6. Engagement needs to be constructive It is important to demonstrate that key decisions are fully shared and supported by councils across strategic	Where appropriate we will seek the agreement of strategic partners to local plan policy issues, options and policies. Where appropriate we will seek to work cooperatively on relevant evidence studies.



Key Learning Point	Our approach
<p>planning areas. In most cases, representations at examination from nearby councils on unresolved strategic planning issues are being taken by an Inspector as a clear indication of a lack of constructive engagement.</p> <p>Although the duty is not necessarily about gaining agreement, where local planning authorities have agreed on policy issues, this helps demonstrate that cooperation has been undertaken in a positive manner</p>	<p>Where disagreements exist we will work to resolve the differences as far as possible and clearly articulate any outstanding concerns.</p>
<p>7. Ensure partnership arrangements are fit for purpose</p> <p>The need for, and the extent of, engagement with other local planning authorities is based on the existence and nature of their strategic planning issues.</p> <p>Need to ensure that proposed working arrangements adequately deal with these issues.</p> <p>Recognise there may need to be work done with new partners outside the existing strategic planning area.</p>	<p>We will ensure that appropriate strategic partners are identified and involved to address strategic planning issues, including relevant cross border issues and those which translate outside existing strategic spatial planning areas.</p>
<p>8. Work with new partnerships in strategic planning</p> <p>The importance of working with new partners should be recognised in particular Council's should recognise that the work of LEPs, particularly given the role of Strategic Economic Plans. and Infrastructure funds managed by LEPs in the delivery of local plans will need to be reflected in the preparation of their plans.</p>	<p>We will ensure that new strategic partners including the LEP, and Clinical Commissioning Group are approached and encouraged to engage relevant strategic issues.</p>

Key Learning Point	Our approach
<p>9. The plan is tested on how it was prepared – not future arrangements</p> <p>It is the strategic cooperation that has influenced the current draft plan that is tested at examination. There needs to be robust evidence of collaborative engagement. This can include joint committees, joint planning policies, and MoU and the outcomes of collaborative working embedded in policies.</p>	<p>We will justify, through this document and DTC strategy that the Local Plan has been prepared on the basis of collaborative engagement with our strategic partners.</p>
Evidence	
<p>10. Plans should reflect joint working and cooperation to address larger than local issues.</p> <p>Policies should be based on joint studies where appropriate.</p>	<p>We will ensure that Local Plan policies will reflect joint working and cooperation outcomes, unless there are clear, robust and justifiable reasons for not doing so.</p>
<p>11. Plans need to reflect Housing Market Assessments and contribute to the objectively assessed needs of the wider market area.</p> <p>Objectively assessed housing needs, particularly for wider or inter-connecting housing market areas, has been the issue which consistently underlies difficulties with duty compliance</p> <p>When initially assessing whether a plan has satisfied the legal requirements of the duty, inspectors have tended to focus on how objectively assessed housing needs across a market area has been addressed and reflected in planning policy, although it has been made</p>	<p>We will consult with and engage relevant strategic partners, and in particular adjoining authorities to establish objectively assessed housing need including affordable housing requirements.</p> <p>We will work with appropriate adjoining authorities to establish a relevant strategic housing market area and prepare a joint Strategic Housing Market Assessment.</p>



Key Learning Point	Our approach
clear that this is not the only strategic issue that they will test to demonstrate the overall soundness.	
<p>12. Have an audit trail of cooperation to demonstrate outcomes.</p> <p>Effective cooperation can be demonstrated by records of meetings showing how outcomes have been arrived at and joint statements of policy or actions, i.e. those that every party is formally signed up to.</p> <p>While discussions about joint working may be useful, if nothing results from them then engagement cannot be said to have been constructive. Actions should include:</p> <ul style="list-style-type: none"> • keeping a clear audit trail of meetings, their outcomes, and decisions made • getting decisions in writing from other authorities • clarifying, confirming, understanding, intentions in writing. 	<p>We will ensure that detailed records of all appropriate communications, and meetings, including formally agreed outcomes with implications for Local Plan policy are documented and kept up to date (see Section 7).</p>
Other Lessons	
<p>13. There is a need for corporate and councillor support and resourcing.</p>	<p>We will ensure that there is appropriate involvement of Senior Corporate Management and councillors in identifying and agreeing strategic issues of a cross boundary nature, establishing appropriate strategic partnership arrangements, and approving agreed policy outcomes.</p>
<p>14. Identify strategic priorities.</p>	<p>We will identify strategic issues for the local plan, through the preparation of this document in a collaborative process with</p>

Key Learning Point	Our approach
Paragraph 156 of the NPPF makes it clear that local planning authorities should set out their strategic priorities in the local plan and include policies to deliver these.	chief officers, members and engagement with our strategic partners (see section 4).

1.13 In October 2014 the Planning Advisory Service (PAS) published further resources in the form of a 'Duty to Cooperate Statement Template'. This template provides a guide for local authorities to use in preparing the statement of compliance in respect of the Duty to Cooperate. We have used the PAS template to shape and structure the content of the information we have complied on each of the key strategic issues in Section 3 of the document.

1.14 In addition, we have used the template to develop our own bespoke Duty to Cooperate database to record and store detailed records of our key actions, results and outcomes of the cooperation on the key strategic issues for the local plan. The information from the database will be reproduced in the Appendix 1 to this document and the key milestones and summarised in the tables in the main body of the document.

Relationship with the Council's Statement of Community Involvement

1.15 The duty to cooperate is separate from the statutory consultation requirements and other community engagement measures that are carried out by the Council in accordance with the Statement of Community Involvement (SCI). There is however strong relationship between this document and the SCI in so far as there is overlap in the prescribed bodies with whom we are required to engage with under the DTC and as set out within the SCI.

1.16 The SCI was first adopted in February 2007. It is currently under review and a revised draft version will be published for consultation in due course. All statutory consultation on the Local Plan will be carried out in accordance with the Council's revised SCI which we expect to be adopted early in 2015.

Councillors Roles and Responsibilities

1.17 Locally elected members have a key role to play in fulfilling the Duty to Cooperate. They are required to actively engage in the process to negotiate and agree strategic planning outcomes during the preparation of the Local Plan. However, the involvement of members on issues of strategic cross-boundary importance will vary depending upon a range of factors including the nature of the strategic issues requiring cooperation and the stage they have reached in the plan-making process.



1.18 It is also important that in commenting on the development of partner strategies and approaches, political engagement takes place to recognise cross boundary issues from the perspective of adjoining districts or the County Council in respect of issues such as Planning contributions or the provision of minerals or waste sites.

1.19 Table 1.1 below sets out the decision making and reporting arrangements for the main key tasks in the Local Plan preparation process.

Table 1.1 - Decision making and reporting

Task	Decision	Decision maker
Local Plan Programme	<ul style="list-style-type: none"> • Agrees to the timetable for the preparation of the Local Plan and monitors progress against key milestones. 	<p>Select Commission 2 to Portfolio Holder for Regeneration.</p> <p>Final decision on Local Plan Programme by Council.</p>
Evidence Base Studies	<ul style="list-style-type: none"> • Agrees to issue invitations to tender or accept proposals from external consultants to provide specialist studies or advice relating to strategic planning matters. • Notes the findings of evidence base studies and the implications for the development of the Council's local plan in relation to issues of a strategic cross boundary nature. 	<p>Head of Planning & Regulatory Services / Corporate Director for Regeneration & Regulation where decision is within delegated powers. Portfolio Holder for Regeneration in any other case.</p> <p>Select Commission 2 to Portfolio Holder for Regeneration.</p>
Local Plan	<ul style="list-style-type: none"> • Development of local plan policies • Agrees to consult, publish, submit and adopt local plan policies to address the strategic issues identified for the local plan. 	<p>Local Plan working party to Select Commission 2.</p> <p>Select Commission 2 to Portfolio Holder for Regeneration to refer to Council.</p> <p>Final decision on Local Plan by Council.</p>

Task	Decision	Decision maker
Other Local Authorities Development Plans	<ul style="list-style-type: none"> • Considers ongoing discussions and agreed actions/approaches with other authorities in respect of formulation of policies for both authorities. • Considers and agrees the Council's formal response to strategic planning matters addressed through the policies and proposals of other local authority development plans. 	<p>Select Commission 2 / Portfolio Holder for Regeneration for information only. Portfolio Holder for Regeneration where agreement is required.</p> <p>Select Commission 2 to Portfolio Holder for Regeneration.</p>



2 How the Duty applies to the District

2.1 The Local Plan is being prepared in line the Government's policies in the NPPF and the requirements of the DtC. In due course it will be examined against these requirements and a Planning Inspector will consider whether the Duty has been legally complied with both in terms of the procedures and processes of plan making, and if the arrangements have led to a sound plan.

2.2 The following table lists the 'strategic partners' which we will seek to engage with to ensure that the key strategic issues of cross boundary significance issues are fully addressed in the preparation of the Local Plan.

2.3 The following are those local planning authorities, county councils and prescribed bodies as set out in the (Local Planning) (England) Regulations 2012 which are relevant in the context of the Duty to Cooperate for the District:

Prescribed Bodies

Type of Organisation / Body	Name
County Councils	Nottinghamshire County Council (NCC) Derbyshire County Council (DCC)
Neighbouring Local Authorities	Ashfield District Council (ADC) Bassetlaw District Council (BLAWDC) Bolsover District Council (BOLDC) Newark & Sherwood District Council (N&SDC)
Other Prescribed Bodies	Environment Agency (EA) English Heritage (EH) Natural England (NE) Highways Agency (HA) Homes and Communities Agency (HCA) Civil Aviation Authority Office of Rail Regulation Mansfield and Ashfield Clinical Commissioning Group

Type of Organisation / Body	Name
	National Health Service Commissioning Board

2.4 In addition, the Council will engage and cooperate with the Derby and Derbyshire and Nottingham and Nottinghamshire Local Enterprise Partnership (D2N2 LEP), and the Lowland Derbyshire and Nottinghamshire Local Nature Partnership (LNP) as the Council recognises the importance of having regard to LEPs and LNPs under the Duty to Cooperate requirements.

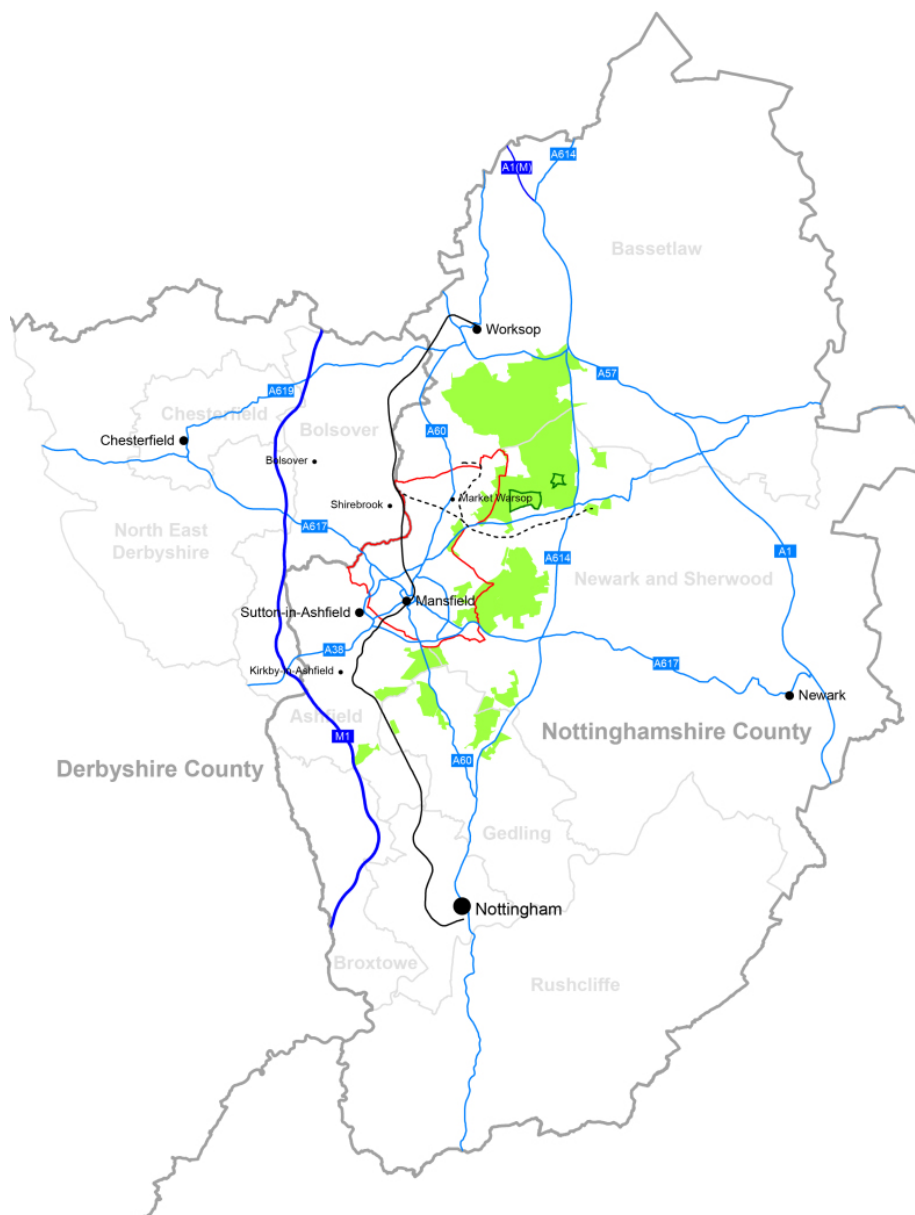
2.5 In addition, the Council will seek to engage at an early stage with a range of other bodies not prescribed by the Regulations such as utilities providers, transport operators, emergency services, and other organisations with social, economic and environmental responsibilities to provide a check on the key strategic issues affecting the District.



The Mansfield District Context

2.6 Mansfield District is strategically located at the heart of the East Midlands in the centre of the UK. The district is largely urban in nature and dominated by the Mansfield urban area in the southern half of the District.

2.7 The diagram below shows the District's geographical location in its sub-regional context, and the connectivity of Mansfield, and Market Warsop urban areas by road and rail to these nearby towns and cities.



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2.8 As the largest urban area outside of Nottingham City, Mansfield provides homes, jobs, shops and services for a wide area outside the district boundaries, and has close connections with communities in the adjoining Nottinghamshire districts

of Ashfield, and Newark & Sherwood, and Bolsover district over the County border in Derbyshire. As a centre of sub-regional significance the Mansfield urban area has excellent road and rail connections linking it with nearby main towns in these adjoining authorities, and beyond to the city of Nottingham to the south.

2.9 Market Warsop is the district's other urban area. Although much smaller than Mansfield, this secondary urban area plays an important role for the smaller communities in the northern part of the District. Whilst Market Warsop has strong functional relationships with Mansfield, its residents also look towards some of the facilities and services located at Worksop in Bassetlaw, and the town has close connections with Shirebrook which abuts the Bolsover District's border to the west.

2.10 In economic terms, the district has a particularly strong functional and physical relationship with the adjoining district of Ashfield to the west with people working in Mansfield and living in the nearby towns of Sutton-in-Ashfield, and Kirkby-in-Ashfield, and vice versa. The current picture is that the area acts as a single functional economic area which is relatively self-contained with 70% of workers commuting to and from work within the Mansfield / Ashfield area. Similarly, there are well established commonalities in the key economic challenges and opportunities that exist across the two districts arising out of the areas geographical location and its industrial past.

2.11 Together the Mansfield / Ashfield area, with a population of around 225,000 people, makes up a distinct urban conurbation that is a key driver of economic growth in the region. Not only is this recognised in the D2N2 Local Economic Partnership Strategic Economic Plan, but this is firmly embedded in the joint approach to achieving local economic growth, and retaining and attracting investment, that both District Councils share through the adoption of the Ashfield and Mansfield Joint Economic Masterplan.

2.12 Whilst much joint working is being done, the policy outcome to date has been that there has been no need for Mansfield to contribute to Ashfield's employment land requirements, or vice versa. However, further work is on-going to understand and predict future requirements for employment land across the functional economic area through a new joint Employment Land Forecasting Study.

2.13 The geographic market for housing also overlaps with administrative areas. In Mansfield's context the pattern of the local housing market extends to cover parts of Ashfield, and Newark & Sherwood. Historically, this has been recognised through the grouping of Mansfield with these neighbouring authorities as part of the Sherwood Forest Housing Market Area (or known as the Nottingham Outer HMA).



2.14 Although largely urban in nature and tightly bounded to the south west, the district has historically been able to accommodate its future housing growth needs within its own administrative boundaries. Nevertheless, with a new Strategic Housing Market Area Assessment (SHMA) now underway this approach will be examined in detail in close partnership with neighbouring and other adjoining authorities in the context of the relevant Housing Market Area.

2.15 Similarly, the town of Mansfield acts a sub-regional shopping and service destination that depends upon both people and expenditure from a wide catchment area which straddles local authority boundaries. Current shopping patterns highlight that some 65% of comparison trade is contained within the catchment area and that centres outside only attract 35% of trade away. Although the city of Nottingham exerts by the far the largest trade draw of around 10%, the latest Retail Study highlights that this represents a relatively limited aggregate trade draw, and one which suggests that centres within the catchment area are trading effectively.

2.16 A key strategic priority for the Local Plan is to strengthen Mansfield town centre's role as a sub-regional shopping, service and business destination, with high quality well designed new developments on a number of key strategic mixed use regeneration opportunity sites. In this regard the Plan's retail strategy will aim for the town centre to least maintain its market share in order to sustain it sub-regional role and position in the retail hierarchy of centres.

2.17 In terms of environmental issues, one of the most important environmental constraints affecting the sub-region is the presence of the internationally recognised Birklands and Bilhaugh SAC which falls within Newark & Sherwood, and the possible

future potential Sherwood Forest Special Protection Area which affects Mansfield District together with Ashfield. The impact of development sites on these international environmental assets is a strategic matter that is shared by adjoining authorities.

2.18 In addition, whilst most of the effects of planned growth in terms of traffic, transport, water supply, waste water treatment and water quality, flooding, education, health and other community infrastructure may be felt locally, there is potential for wider than local impacts that cut across administrative boundaries. For example, the evidence from the latest Transport Study shows that there will be increases in traffic flows along the strategic routes through Ashfield, and Bolsover towards the M1 motorway, although this is unlikely to be a major 'showstopper' to planned growth in the District.



3 The Key Strategic Issues for the Local Plan

3.1 Key strategic priorities (as per paragraph 156 of the NPPF) which require cooperation are specific to the district and have been identified through on-going joint working and discussions with neighbouring local authorities and other organisations. They are further supported by a number of evidence base studies, and previous comments made at the consultation exercises undertaken on the Issues and Options for the Local Plan.

3.2 The key strategic priorities for the district which raise cross boundary issues and which require joint working with prescribed bodies and other organisations is summarised below.

The Key Local Strategic Issues

Our Strategic Planning Priorities	Our Strategic Partners	Our Joint working evidence bases / governance arrangements / agreements
Meeting housing needs including the provision of sites for gypsies and travellers (see pages 23 - 28)	Mansfield DC and neighbouring authorities of Ashfield DC, Newark & Sherwood DC, Bassetlaw DC, and Bolsover DC along with Nottinghamshire CC as strategic planning authority, and the Homes & Communities Agency	Joint Strategic Housing Market Area Assessment (SHMA) - On-going Nottingham & Nottinghamshire Traveller Accommodation Assessment Methodology - Completed October 2013 Mansfield District Council Traveller Accommodation Assessment - On-going
Meeting employment land needs to stimulate economic growth and provide jobs (see pages 29 - 30)	Mansfield DC and neighbouring authorities of Ashfield DC, Newark & Sherwood DC, Bassetlaw DC, Bolsover DC along with Nottinghamshire CC as strategic planning authority, the D2N2 Local Enterprise Partnership	Joint Employment Land Forecasting Study for the Nottingham Core and Nottingham Outer HMAs - On-going
Meeting retail and leisure needs and maintaining	Mansfield DC and neighbouring authorities of	Mansfield Retail and Leisure Study - Completed 2011

Our Strategic Planning Priorities	Our Strategic Partners	Our Joint working evidence bases / governance arrangements / agreements
Mansfield's role as a centre of sub-regional significance (see pages 31 - 33)	Ashfield DC, Newark & Sherwood DC, Bassetlaw DC, Bolsover DC along with Nottinghamshire CC as strategic planning authority, and Nottingham CC	Mansfield Retail and Leisure Addendum 2014
Managing the impact of planned growth and development on transport infrastructure (see pages 34 - 39)	Mansfield DC and neighbouring authorities of Ashfield DC, Newark & Sherwood DC, Bassetlaw DC, Bolsover DC along with Nottinghamshire CC, and Derbyshire CC as highways authorities, the D2N2 Local Enterprise Partnership, the Highways Agency, Office of Rail Regulation and Network Rail	Mansfield Transport Study: Stage 1 & 2 - On-going
Managing the impact of planned growth and development on water supply, waste water infrastructure, and water quality (see page 40 - 43)	Mansfield DC and neighbouring authorities of Ashfield DC, Newark & Sherwood DC, Bassetlaw DC, Bolsover DC along with the Environment Agency, and Severn Trent Water	<p>Mansfield Strategic Flood Risk Assessment - Completed 2008</p> <p>Mansfield Water Cycle Scoping Study - Completed 2009</p> <p>Addendum to Mansfield Strategic Flood Risk Assessment - On-going</p>
Addressing flood risk (see pages 44 - 46)	Mansfield DC and neighbouring authorities of Ashfield DC, Newark & Sherwood DC, Bassetlaw DC, Bolsover DC along with the Environment Agency, and Severn Trent Water	<p>Mansfield Strategic Flood Risk Assessment - Completed 2008</p> <p>Mansfield Water Cycle Scoping Study - Completed 2009</p>



Three: The Key Strategic Issues for the Local Plan

Our Strategic Planning Priorities	Our Strategic Partners	Our Joint working evidence bases / governance arrangements / agreements
		Addendum to Mansfield Strategic Flood Risk Assessment - On-going
The provision of social infrastructure to support planned growth and development (see pages 47 - 48)	Mansfield DC, and Nottinghamshire along with the Ashfield and Mansfield Clinical Commissioning Group	Mansfield Infrastructure Study & Delivery Plan - On-going
Managing the impact of planned growth and development on European Habitat Sites (see pages 49 - 50)	Mansfield DC and neighbouring authorities of Ashfield DC, Newark & Sherwood DC, Bassetlaw DC, along with Nottinghamshire CC, along with the Environment Agency, and Natural England	<p>Sherwood Habitats Strategy Group; Greenwood Community Forest; Local Wildlife Site Group; Nottinghamshire Ecological and Geological Data Partnership; Biodiversity Action Delivery Group</p> <p>Mansfield Green Infrastructure Study - On-going</p> <p>Mansfield Sustainability Appraisal - On-going</p> <p>Mansfield Habitats Regulations Assessment - On-going</p>
Managing the impact of planned growth and development on landscape character (see pages 51 - 52)	Mansfield DC and neighbouring authorities of Ashfield DC, Newark & Sherwood DC, Bassetlaw DC, Bolsover DC, along with Nottinghamshire CC, and Natural England	Landscape Character Study - On-going
Meeting the need for outdoor sports and recreation (see pages 55-56)	Mansfield DC and neighbouring authorities of Ashfield DC, Newark & Sherwood DC, Bassetlaw	Playing Pitch Strategy - On-going

Our Strategic Planning Priorities	Our Strategic Partners	Our Joint working evidence bases / governance arrangements / agreements
	DC, along with Nottinghamshire CC, and Sport England	
Managing the impact of planned growth and development on the strategic green infrastructure network (see pages 57-58)	Mansfield DC and neighbouring authorities of Ashfield DC, Newark & Sherwood DC, Bassetlaw DC, Bolsover DC along with Nottinghamshire CC, along with the Environment Agency, and Natural England	Mansfield Green Infrastructure Study - On-going
Managing the impact of planned growth and development on waste infrastructure, and minerals (see pages 55 - 56)	Mansfield DC, and Nottinghamshire CC	Mansfield Infrastructure Study and Delivery Plan - On-going

3.3 The cooperation the Council has undertaken in addressing these strategic planning priorities is summarised in the following sections. For each strategic planning priority a summary table sets out who is affected and is obliged to co-operate, what cooperation has been undertaken to date, and finally any key outcomes of this cooperation.



Housing Need

3.4 The summary of cooperation undertaken to date in meeting housing needs is set out in the table below:

Summary of Cooperation on Establishing Housing Need

NPPF Strategic Priority	Homes and Jobs.
MDC Strategic Priority	Housing need.
What is the nature of the strategic priority?	Delivery of housing to meet objectively assessed needs in the District having regard to the spatial pattern of housing markets.
How will this priority be addressed in the local plan?	Strategic policies on the overall scale and distribution of housing.
Who is affected / obliged to cooperate?	Mansfield District Council and neighbouring authorities of Ashfield District Council, and Newark & Sherwood District Council, along with relevant adjoining authorities, the Homes & Communities Agency, and the D2N2 Local Economic Partnership.
What has the cooperation involved?	<p>In the light of the revocation of the Regional Spatial Strategy the Council together with other local authorities across Derbyshire and Nottinghamshire commissioned Edge Analytics in February 2011 to prepare a suite of population, household and labour force projections to underpin the setting of a new local housing target. Using this evidence a range of housing growth options were the subject of consultation with neighbouring authorities and other partners in 2012/13. In the light of comments received the Council agreed to adopt the 'medium growth' option which would result in the setting of a local housing target of 391 dwellings per annum for the District (for the 20 year period 2011 to 2031 i.e. 7,820 dwellings).</p> <p>In order to have a clear understanding of housing needs in the area, paragraph 159 of the National Planning Policy Framework (NPPF) states that local authorities should prepare a Strategic Housing Market Area Assessment to assess their full housing needs, including working with neighbouring authorities where housing market areas cross administrative boundaries.</p>

NPPF Strategic Priority	Homes and Jobs.
	<p>The NPPF also sets out that the SHMA should identify the scale and mix of housing and the range of tenures that the local population is likely to need over the plan period which:</p> <ul style="list-style-type: none"> • meets household and population projections, taking account of migration and demographic change: • addresses the need for all types of housing, including affordable housing and the needs of different groups in the community (such as families with children, older people, people with disabilities, service families and people wishing to build their own homes): and • caters for housing demand and the scale of housing supply necessary to meet this demand <p>The existing 'Nottingham Outer Strategic Housing Market Assessment' which relates to the administrative areas of Mansfield DC, Ashfield DC and Newark & Sherwood was undertaken in 2007. Given that this existing Assessment is based on data that pre-dates 2007/2008 and in light of the changes to the policy context set by the NPPF, and the revocation of the Regional Strategy in April 2013, it has been necessary to consider the need for an up to date Assessment in order to inform the preparation of future planning and housing policy.</p> <p>One of the first tasks for this work is that the housing market area should be defined taking account of house prices across a range of tenures and rates of change in house prices, household migration and search patterns, and contextual data such as travel to work and retail catchment areas.</p> <p>As mentioned above, Mansfield DC has historically been placed with Ashfield DC, and Newark & Sherwood DC within the Nottingham Outer Housing Market Area. Since the area was established the three authorities have worked closely together to ensure that the development needs of the area are met.</p>



NPPF Strategic Priority	Homes and Jobs.
	<p>The current Nottingham Outer Housing Market Area borders Bassetlaw, West Lindsey to the north, Bolsover to the north-west, Amber Valley and Broxtowe to the south-west, Gedling, Nottingham city, Melton and Rushcliffe to the south, and North Kesteven and South Kesteven to the east.</p> <p>However, the three local authorities of Mansfield DC, Ashfield DC and Newark and Sherwood DC have a strong history of collaborative working, including joint evidence base production. Adjoining local authorities also have well established working relationships, and joint studies have been commissioned or undertaken for Lincolnshire Authorities and the Nottingham Core.</p> <p>Mansfield DC are currently working jointly with Ashfield DC, and Newark & Sherwood DC to undertake a new Strategic Housing Market Assessment to objectively assess housing needs. The initial analysis from this work suggests that the grouping of Mansfield DC, Ashfield DC and Newark & Sherwood DC as the Nottingham Outer Housing Market Area is still the relevant strategic housing market area to be adopted for objectively assessing housing need.</p>
<p>What has been the outcome to date?</p>	<p>The Council consulted upon its housing growth options with neighbouring authorities and other partners in 2011/12. It was agreed to adopt a local housing target of 391 dwellings per annum (for the period 2011 - 2031 i.e. 7,820 dwellings).</p> <p>In the light of the NPPF, the Head of Planning & Regulatory Services made the decision to work jointly with relevant neighbouring and adjoining authorities to undertake a new Strategic Housing Market Area Assessment in November 2014.</p> <p>Initial analysis by the Council's appointed consultants working on the joint Strategic Housing Market Assessment has concluded that the</p>

NPPF Strategic Priority	Homes and Jobs.
	<p>grouping of Mansfield DC, Ashfield DC, and Newark & Sherwood DC within the 'Nottingham Outer Housing Market Area' is still the most relevant strategic housing market area upon which to objectively assess housing needs.</p> <p>The initial findings on the methodology and approach to the SHMA were the subject of discussion with neighbouring authorities at the stakeholder workshop held in December 2014.</p>
<p>What is the impact on neighbouring authorities / other prescribed bodies?</p>	<p>If a district is unable to meet its own objectively assessed housing need within its administrative area then it will be necessary to consider jointly with neighbouring authorities where any unmet housing needs should be delivered within the Strategic Housing Market Area.</p>



Provision of Sites for Gypsies and Travellers

3.5 The summary of cooperation undertaken to date on gypsies and travellers is set out in the table below:

Summary of Cooperation on Provision for Gypsies and Travellers

NPPF Strategic Priority	Homes and Jobs.
MDC Strategic Priority	Provision for Gypsies and Travellers.
What is the nature of the strategic priority?	Delivery of sites for Gypsies and Travellers to meet identified needs.
How will this priority be addressed in the local plan?	Strategic policies on the provision of sites for Gypsies and Travellers.
Who is affected / obliged to cooperate?	Mansfield DC and neighbouring authorities of Ashfield DC, Bassetlaw DC, and Newark & Sherwood DC, along with relevant adjoining authorities, and the Homes & Communities Agency.
What has the cooperation involved?	<p>The Government's planning policies for Gypsies and Travellers are set out in the Planning Policy for Traveller Sites (DCLG, 2012) which should be read alongside the general policies of the NPPF. In summary, local authorities are required to assess the accommodation needs of Gypsies and Travellers alongside the settled population, and develop a strategy that addresses any unmet need that is identified.</p> <p>Prior to the publication of the Planning Policy for Traveller Sites, the number of pitches for travelling communities that each Local Authority needed to provide was to be determined at the regional level by Regional Planning Bodies (RPBs) and through the preparation of Regional Spatial Strategies (RSSs).</p> <p>In Nottinghamshire except for Bassetlaw, this was based on the Countywide 2007 Gypsies and Travellers Accommodation Assessment (GTAA). This 2007 GTAA set out pitch requirements up to 2011/12 and is now therefore out of date. In addition, the RSS has been revoked and it is now the responsibility of Local Authorities to identify the number of travellers' pitches/plots that will be required based on local needs assessments.</p>

NPPF Strategic Priority	Homes and Jobs.
	<p>In the light of this, a 2013 GTAA methodology was developed and agreed jointly by all Local Authorities in Nottinghamshire in order to ensure a consistent approach across the county when undertaking the actual assessment of need for new traveller provision.</p> <p>Mansfield DC is currently working collaboratively with the neighbouring authorities of Ashfield DC, Bassetlaw DC and Newark & Sherwood DC to assess traveller accommodation needs using this methodology.</p>
<p>What has been the outcome to date?</p>	<p>Mansfield DC signed up together with other Nottinghamshire district councils and the County Council to the jointly prepared GTAA methodology in October 2013.</p> <p>Mansfield DC is committed to working collaboratively with Ashfield DC, Bassetlaw DC, and Newark & Sherwood DC using the 2013 methodology to assess its traveller accommodation needs.</p>
<p>What is the impact on neighbouring authorities / other prescribed bodies?</p>	<p>If a district is unable to provide for the needs of gypsies and travellers in its own area then it will be necessary to consider jointly with neighbouring authorities where such unmet needs will be delivered within the Strategic Housing Market Area.</p>



Employment Land Needs and Jobs Delivery

3.6 The summary of cooperation undertaken to date on meeting employment land needs and delivering jobs is set out in the table below

Summary of Cooperation on Meeting Employment Land Needs and Delivering Jobs

NPPF Strategic Priority	Homes and Jobs.
MDC Strategic Priority	Employment land and jobs delivery.
What is the nature of the strategic priority?	Delivery of employment land to stimulate economic growth and provide new jobs.
How will this priority be addressed in the local plan?	Strategic policies on overall scale and distribution of employment land provision.
Who is affected / obliged to cooperate?	Mansfield DC and neighbouring authorities of Ashfield DC, and Newark & Sherwood DC, along with relevant adjoining authorities, and the D2N2 Local Enterprise Partnership.
What has the cooperation involved?	<p>In order to have a clear understanding of business needs in their area, paragraph 160 of the National Planning Policy Framework states that local planning authorities should work together with county and neighbouring authorities, and with Local Enterprise Partnerships to prepare and maintain a robust evidence base to understand both existing business needs and likely changes in the market.</p> <p>The NPPF Planning Practice Guidance goes on to advise that local planning authorities:</p> <ul style="list-style-type: none"> • should assess the quantity of employment land and floorspace need by economic sector using labour demand, labour supply or projections based on past levels of employment land/floorspace take up; • understand qualitative needs of business by sector, employment type; • produce evidence which is proportionate; • consider only realistic scenarios in terms of future needs; • base assessments on the relevant function area i.e. HMAs and/or functional economic areas;

NPPF Strategic Priority	Homes and Jobs.
	<ul style="list-style-type: none"> • consult with LEPs, businesses, developers on future employment requirements and their specific priorities; and • consider the needs of existing and emerging economic strategies. <p>Mansfield DC has worked closely with neighbouring authorities to consider future employment land requirements through the 2008 Northern Sub-Region Employment Land Review and the 2009 Mansfield / Ashfield Joint Property Strategy. Given that these existing studies were undertaken at the time of the recession and are based on data that is now some years old, it has been necessary to consider the need for a up to date Employment Land Forecasting Study in order to inform the preparation of future planning policies for economic development.</p> <p>Mansfield DC are currently working jointly with Ashfield DC and Newark & Sherwood DC on a new Employment Land Forecasting Study to assess future economic development needs.</p>
<p>What has been the outcome to date?</p>	<p>The Head of Planning & Regulatory Services made the decision to work jointly with relevant neighbouring and adjoining authorities to commission a new Employment Land Forecasting Study in November 2014.</p> <p>The Study commenced with an inception meeting held on 3rd December 2014 which was attended by the local authorities falling within the Nottingham Core and Nottingham Outer Housing Market Areas.</p>
<p>What is the impact on neighbouring authorities / other prescribed bodies?</p>	<p>In assessing future needs for economic development across Functional Economic Market Area's it will be necessary to consider jointly whether some or all of an authorities particular employment land requirement should be met by the other.</p>



Retail and Leisure Provision and Sub-Regional Hierarchy of Centres

3.7 The summary of cooperation undertaken to date on meeting retail and leisure needs is set out in the table below.

Summary of Cooperation on Meeting Retail and Leisure Needs

NPPF Strategic Priority	Retail, leisure and other commercial development.
MDC Strategic Priority	Retail and leisure provision and the hierarchy of centres.
What is the nature of the strategic priority?	Meeting the district's retail and leisure needs, and maintaining and sustaining Mansfield's role as centre of sub-regional significance.
How will this be addressed in the local plan?	Strategic policies on retail and leisure provision. Strategic area-based, and development site policies.
Who is affected / obliged to cooperate?	Mansfield DC with the local authorities of Ashfield DC, Newark & Sherwood DC, Bassetlaw DC, Gedling BC and Bolsover DC together with other relevant authorities outside the Mansfield Study Area (the area used as the basis for assessing retail needs).
What has the cooperation involved?	<p>In relation to retail matters the NPPF in paragraph 161 states that the evidence base for the local plan should assess:</p> <ul style="list-style-type: none"> the needs for land or floorspace for economic development, including both the quantitative and qualitative need for all foreseeable types of economic activity over the plan period, including for retail and leisure development; the role and function of town centres and the relationship between them, including trends in the performance of centres; and the capacity of centres to accommodate new town centre development. <p>In 2011 the Council commissioned consultants to undertake a Retail and Leisure Study to assess the need for retail and leisure floorspace over the local plan period. In 2014 the Study was re-freshed through an Addendum Report to provide up to date retail</p>

NPPF Strategic Priority	Retail, leisure and other commercial development.
	<p>capacity forecasts based upon changes to data inputs including expenditure growth rates, and 'claim' on expenditure from 'Special Forms of Trading' such as on-line shopping.</p> <p>Based upon analysis of the shopping and leisure patterns of residents it is clear from this work that the Mansfield town centre draws trade from a wide catchment area (Mansfield Study Area – or MSA) which extends beyond the district boundary to include parts of Ashfield DC, Newark & Sherwood DC, Bolsover DC and Bassetlaw DC.</p> <p>Current shopping patterns highlight that the majority of comparison trade (65%) is contained within the MSA, with 29% of trade drawn to Mansfield Town Centre, and 9% to the Mansfield's retail parks. Centres outside of the MSA draw 35% of trade away. Of this, just under one third of expenditure flows to Nottingham to the south of the District.</p> <p>Although the further growth and regeneration of Mansfield town centre as a shopping and leisure destination has the potential to raise strategic issues of cross boundary significance this would only be the case if it is planned to radically change its role and position as a sub-regional centre in the hierarchy of centres.</p> <p>The Study recommends floorspace figures which would keep the District's market share of available non-food expenditure at 46%, and another set of figures that would increase it to 49%. It considers that to increase the trade draw of Mansfield as suggested would provide positive benefits for Mansfield town centre and reduce the number of residents travelling further afield for their comparison goods shopping. In addition, it found that improving the market share to 49% would to some extent be slightly tempered by planned improvements to the retail offer in Nottingham City.</p>
What has been the outcome to date?	Members were made aware of implications of the Retail and Leisure Study - 2014 Addendum at the Select 2 meeting in January 2015, and that the



NPPF Strategic Priority	Retail, leisure and other commercial development.
	findings will be shared and discussed with relevant strategic partners as part of the on-going work on the local plan.
What is the likely impact on neighbouring authorities / other prescribed bodies?	The Mansfield sub-regional centre draws comparison trade from a wide catchment area extending beyond the district boundary. It therefore has relationships with other local authorities including the Nottingham City to the south regarding comparison retail. However, it is not the intention for the Local Plan to make Mansfield net self-sufficient in terms of retail and leisure provision and in this regard materially change the balance in the hierarchy between Mansfield sub-regional centre, the Nottingham City centre, and any of other relevant centres within and outside the MSA.

Impact of Planned Growth and Development on Transport Infrastructure

3.8 The summary of cooperation undertaken to date on the impact of growth on transport network is set out in the table below:

Summary of Cooperation on Managing the Impact of Planned Growth and Development on the Transport Network

NPPF Strategic Priority	Infrastructure for transport.
MDC Strategic Priority	<p>Transport infrastructure - highways / public transport networks</p> <p>Managing the impacts of development on highways</p>
What is the nature of the strategic priority?	<p>Whilst there will be impacts on the transport network from planned development within the District, there may be impacts on the strategic road network such as the A611/A608, the A38 and the A617 towards the M1 motorway junctions 27, 28 & 29 to the west.</p> <p>Nottinghamshire County Council is currently safeguarding a route for the A617 Pleasley by-pass extension to link with proposals for a Glapwell by-pass to provide a new route to the M1 Junction 29 through Bolsover District.</p> <p>Nottinghamshire County Council is also promoting the proposal to bring the Dukeries Line and signals up to passenger carrying standards, and re-open the stations at Market Warsop, Edwinstowe and Ollerton.</p>
How will this be addressed in the Plan?	<p>Strategic policies on transport infrastructure.</p> <p>Policies to safeguard transport routes / corridors.</p> <p>Site development policies.</p>
Who is affected / obliged to cooperate?	<p>Mansfield DC and neighbouring authorities of Ashfield District Council, Newark & Sherwood District Council, Bassetlaw District Council, and Bolsover District Council along with Nottinghamshire County Council and Derbyshire County Council as relevant local highway authorities, and the Highways Agency, Office of Rail Regulation, Network Rail.</p>



NPPF Strategic Priority	Infrastructure for transport.
<p>What has the cooperation involved to date?</p>	<p>The NPPF in paragraph 162 states that local planning authorities should work with other authorities and providers to:</p> <ul style="list-style-type: none"> • assess the quality and capacity of infrastructure for transport...., and its ability to meet forecast demands; and • take account of the need for strategic infrastructure. <p><u>2012 Transport Model Update</u></p> <p>Mansfield benefits from a SATURN model of its highway network which has been developed over a number of years by Nottinghamshire County Council. As part of the Mansfield Transport Study the SATURN traffic model has been updated against 2012 traffic data and in the context of a review of development completions and highway network changes to ensure that it represents trip volumes and patterns in Mansfield.</p> <p>Mansfield DC through its appointed transport consultants has worked closely with Nottinghamshire County Council as the highway authority on the re-calibration of the model. In addition, as part of its Spatial Planning Arrangement for the East Midlands with the Highways Agency, AECOM were asked to comment, on behalf of the Highways Agency, on the Mansfield Transport Study, Base Year Highway Model development. The comments provided in the Technical Note 1 dated 22nd October 2012 requested further information to inform a final view on the model's performance.</p> <p>The Mansfield District Transport Study, Stage 1: Baseline and Reference Case Report, March 2013 was then submitted to the Highways Agency for comment in April 2013. Appendix B of this Report, entitled 'Technical Note: Model Calibration', provided the information to address the comments raised in AECOM's Technical Note 1 of 22nd October 2012.</p>

NPPF Strategic Priority	Infrastructure for transport.
	<p>AECOM on behalf of the Highways Agency provided further response on the 2012 Model Calibration in the Technical Note 2 of 3rd May 2013. In summary, the Technical Note 2 confirmed that the questions raised in the Technical Note 1 regarding the 2012 base model had been satisfactorily answered in the Technical Note in Appendix B of the Mansfield Transport Study Stage 1 Report, or the lack of answer was not considered to have a material impact on traffic flows for routes approaching the Strategic Road Network.</p> <p><u>2031 Reference Case Scenario</u></p> <p>A 2031 Reference Case demand model was built including all committed developments, land use assumptions and committed transport infrastructure projects to show how the transport network could be expected to operate in 2031 without any further development plan-related proposals. The Study undertook an assessment of the Reference Case (2031) forecast traffic to and from the M1 which is linked to the study area by the A38 (M1 J28), A617 (M1 J29) and A611 (M1 J27) routes. The forecast change in traffic flows on these routes in the reference case scenario compared with the baseline ranged between -1.2% and 11.9%.</p> <p>In addition, a qualitative assessment of other junctions outside the district within the A38 and A617 corridors was undertaken as part of the 2031 Reference Case scenario namely the A617 MARR / Prologis Park development junction; the A617 MARR / Hamilton Road; the A38 / Kings Mill Road East / Mansfield Road; the A38 Kings Mill Road East / B6022 Station Road; and the A38 Kings Mill Road East / B6018 Sutton Road / Kirkby Road. Whilst the Study found that these junctions may experience capacity issues in the 2031 Reference Case scenario it concluded that the potential need for improvement is marginal.</p> <p><u>Pleasley By-pass Extension</u></p> <p>The 1998 Adopted Local Plan includes proposals for the A617 Pleasley By-pass Extension. This would provide a new route to the north of Pleasley linking</p>



NPPF Strategic Priority	Infrastructure for transport.
	<p>the Mansfield Ashfield Regeneration Route to the Pleasley roundabout. In addition, it would link with the proposals for a Glapwell by-pass which would provide a new route to the M1 Junction 29. As such both schemes are complimentary and Officers are of the view that one without the other may not be appropriate.</p> <p>It is understood that the current position with regard to the Glapwell By-pass is that the route has several engineering and environmental challenges, potential costs are high and not matched by potential benefits. Accordingly, the scheme is not currently identified as a priority by the D2N2 Local Enterprise Partnership - Local Transport Board, and there is the prospect that the scheme may be rescinded by Derbyshire County Council.</p> <p><u>Dukeries Railway Line</u></p> <p>Nottinghamshire County is promoting the proposal to re-open the Dukeries Line and associated stations at Market Warsop, Edwinstowe and Ollerton to passenger rail. Although not a priority scheme for implementation in the short term the project was identified as one of the schemes for further consideration in the longer term by the D2N2 Local Transport Board in July 2013.</p>
<p>What have been the key outcomes to date?</p>	<p><u>2012 Mansfield Area Transport Model Update</u></p> <p>Mansfield DC with its transport consultants has worked closely with Nottinghamshire County Council on the 2012 Model Calibration.</p> <p>Nottinghamshire County Council as the highway authority were supportive of the model update, and AECOM on behalf of the Highways Agency, agreed the model as a suitable base from which to develop forecast year models.</p> <p><u>2031 Reference Case Scenario</u></p>

NPPF Strategic Priority	Infrastructure for transport.
	<p data-bbox="683 416 1431 566">Mansfield DC with its transport consultants has worked closely with Nottinghamshire County Council on the preparation of the 2031 Reference Case forecast.</p> <p data-bbox="683 674 1431 824">Nottinghamshire County Council as the highway authority raised no objections to the results, and AECOM on behalf of the Highways Agency, raised no issues for action.</p> <p data-bbox="683 931 1431 1003"><u>Pleasley By-pass Extension & Dukeries Railway Line</u></p> <p data-bbox="683 1039 1431 1263">Early engagement on the emerging transport policies of the Local Plan has been held between Mansfield DC and Nottinghamshire County Council including the strategic transport proposals for the Pleasley By-pass Extension, and the improvement to the Dukeries Railway Line.</p> <p data-bbox="683 1370 1431 1827">Nottinghamshire County Council are currently requesting that Mansfield DC safeguard the route for the Pleasley By-pass Extension. However, in Derbyshire there are recommendations from Officers that the scheme for the Glapwell By-pass be rescinded by Derbyshire County Council. Nottinghamshire County Council are also promoting proposals to re-open the Dukeries Line and associated stations to passenger traffic. At present neither of the above schemes are identified as priorities for implementation in the short term by the D2N2 Local Transport Board.</p>
<p data-bbox="277 1888 660 2038">What is the likely impact on neighbouring authorities / other prescribed bodies?</p>	<p data-bbox="683 1888 1431 2112">Whilst the majority impacts on the transport network from committed development will be within the District, there may be some limited impacts on the strategic road network through neighbouring area such as the A611/A608, the A38 and the A617 towards the M1 motorway junctions 27, 28 & 29 to the west.</p>



NPPF Strategic Priority	Infrastructure for transport.
	The proposals for the Pleasley By-pass Extension and the Glapwell By-pass to the M1 J29 are linked, and the delivery of one of these schemes without the other may not be appropriate.

Impact of Planned Growth and Development on Water Supply, Waste Water Infrastructure and Water Quality Issues

3.9 The summary of cooperation undertaken to date on the infrastructure for water and wastewater is set out in the table below:

Summary of Cooperation on Water Supply and Wastewater

NPPF Strategic Priority	Infrastructure for water supply and wastewater.
MDC Strategic Priority	Water and wastewater infrastructure.
What is the nature of the strategic priority?	Parts of the district are affected by limited capacity in the waste water network and this has implications for water quality of the rivers Maun, and Meden. In addition, there is a predicted deficit in potable water in the Nottinghamshire Water Resource Management Zone towards the end of the plan period (i.e. 2030) as set out in the Severn Trent Water Final Resources Management Plan 2014-2040.
How will this be addressed in the local plan?	Strategic policies on water related issues. Strategic policies on overall scale and distribution of development. Site development policies.
Who is affected / obliged to cooperate?	Mansfield DC, Nottinghamshire County Council, the Environment Agency, Severn Trent Water, along with the neighbouring authorities of Ashfield DC (upstream of Mansfield), and Newark & Sherwood DC (downstream of Mansfield).
What has the cooperation involved to date?	<p>The NPPF in paragraph 162 states that local planning authorities should work with other authorities and providers to:</p> <ul style="list-style-type: none"> • assess the quality and capacity of infrastructure for..., water supply... and its ability to meet forecast demands; and • take account of the need for strategic infrastructure. <p><u>Water Supply</u></p>



NPPF Strategic Priority	Infrastructure for water supply and wastewater.
	<p>Mansfield DC through its appointed consultants engaged with Severn Trent Water in the preparation of the 2009 Water Cycle Scoping Study. At this time, Severn Trent Water had no immediate concerns regarding water resource supply in relation to predicted growth levels (i.e. the Regional Spatial Strategy housing target) as they had measures in place to ensure that there was sufficient headroom in the system.</p> <p>Mansfield DC consulted with Severn Trent Water in 2011/12 through the preparation of the Draft Infrastructure Study and Delivery Plan. Severn Trent Water were made aware of changes through a new locally agreed housing figure and their response again was that there is sufficient resource available to accommodate this overall level of growth in the District.</p> <p>The recently published 2014 Final Water Resources Management Plan prepared by Severn Trent Water indicates supply / demand balance in the short to medium term i.e. over the local plan period up to 2031. But highlights that without new investment, the Strategic Grid and Nottinghamshire Water Resource Management Zones (WRMZ) face some significant supply shortfalls in the long term (i.e. in the AMP 9 period between 2030-35) as a result of the need to reduce abstraction from unsustainable sources and the potential impact of climate change.</p> <p>Severn Trent Water indicate that they have long term plans in place to meet demand for water over the next 25 years including new supply and distributions systems including a main new supply scheme for the Nottinghamshire zone. This new strategic infrastructure will provide a major treated water link from Ogston Reservoir to Mansfield connecting with the Strategic Grid zone to allow for a more flexible supply system that is better able to cope with drought conditions. This scheme is programmed for delivery within STWs Asset Management Plan 10 beyond the local plan period (i.e. 2035 -2040).</p> <p><u>Wastewater</u></p>

NPPF Strategic Priority	Infrastructure for water supply and wastewater.
	<p>The 2009 Water Cycle Scoping Study found that the collection and treatment of waste water may be a major constraint to growth in the District.</p> <p>Mansfield DC followed this up with Severn Trent Water in 2011/12 through the preparation of the Draft Infrastructure Study and Delivery Plan. Severn Trent Water's response was that whilst there is capacity to deal with increased volumes of waste water from the Mansfield urban area at Bath Lane, and Rainworth Sewage Treatment Works, there is limited available capacity within the on-site processes to treat this sewage to the standards required by the Environment Agency. It should be noted that this issue is further compounded by the fact that the River Maun catchment experiences low flow conditions, and in such circumstances a high percentage of the water present in these rivers is derived from effluent discharges.</p> <p>In the north of the District, Severn Trent Water indicate that there is limited hydraulic headroom available at the Church Warsop Sewage Treatment Works such that investment is likely to be required to accommodate significant new growth in this area.</p> <p>Since the previous engagement with STW the planning position has shifted again and Mansfield DC is now working collaboratively on new joint evidence base studies to objectively assess housing and employment needs to underpin the Plan's overall development strategy. In this regard, further cooperation will be required between Mansfield DC, Severn Trent Water, and the Environment Agency to review and re-assess the above outcomes in the context of these studies.</p>
<p>What are the key outcomes to date?</p>	<p><u>Water Supply</u></p> <p>Mansfield DC has cooperated with Severn Trent Water to assess previous growth scenarios on water resources in the context of the preparation of the Water Cycle Scoping Study, and the Draft Infrastructure Study and Delivery Plan.</p>



NPPF Strategic Priority	Infrastructure for water supply and wastewater.
	<p>No major concerns have previously been raised by Severn Trent Water. In addition, Severn Trent Water's 2014 Water Resources Management Plan sets out the plans to address the long term deficits in water supply across the Strategic Grid and Nottinghamshire Water Resource Zones to satisfactorily serve Mansfield DC.</p> <p><u>Wastewater</u></p> <p>Mansfield DC has cooperated with Severn Trent Water to assess previous growth scenarios on waste water collection and treatment infrastructure through the Water Cycle Scoping Study, and the Draft Infrastructure Study and Delivery Plan.</p> <p>In the light of the issues raised previously in terms of wastewater capacity it will be necessary to cooperate with Severn Trent Water, and the Environment Agency to discuss the implications of any likely changes to the development strategy arising from the new Strategic Housing Market Area Assessment, and Employment Land Forecasting Study.</p>
<p>What is the impact on neighbouring authorities / other prescribed bodies?</p>	<p>The Final 2014 Water Resources Management Plan has not identified a deficit in water supply over the period 2014-2035.</p> <p>With regard to wastewater collection and treatment there is limited available capacity at the Bath Lane, Rainworth and Church Warsop Sewerage Treatment Works which serve the district and beyond.</p>

Flood Risk

3.10 The summary of cooperation undertaken to date on addressing flood risk issues is set out in the table below:

Summary of Cooperation on Flood Risk

NPPF Strategic Priority	Flood risk. Climate change mitigation and adaptation.
MDC Strategic Priority	Addressing flood risk.
What is the nature of the strategic priority?	The relatively steep topography means that flooding from rivers and streams only impacts 3% of the district. However, whilst only a small proportion of the district is affected by flood risk the impact is predicted to be highest in the Mansfield central area. In addition, the key flood risk management challenges facing growth in the district relate to greater surface and sewer flooding as a result of additional development over formerly permeable ground and increased storm frequency as a result of climate change.
How will this be addressed in the local plan?	Strategic policies on climate change mitigation and adaptation, green infrastructure, flood risk & sustainable urban drainage systems. Site development policies
Who is affected / obliged to cooperate?	Mansfield DC, Nottinghamshire County Council, Derbyshire County Council, Severn Trent Water, the Environment Agency, Natural England, the Lowland Derbyshire and Nottinghamshire Local Nature Partnership along with the neighbouring authorities of Ashfield DC, and Bolsover DC (upstream of Mansfield), and Newark & Sherwood DC, and Bassetlaw DC (downstream of Mansfield).
What has the cooperation involved to date?	A Strategic Flood Risk Assessment (SFRA) 2008 brought together a range of information on flood risk including assessment of risk from the district's main watercourses - the River's Maun and Meden. The SFRA involved working closely with the Environment Agency, Severn Trent Water and the Nottinghamshire Wildlife Trust throughout the production of the document.



NPPF Strategic Priority	Flood risk. Climate change mitigation and adaptation.
	<p>A close working relationship has been built up with the Environment Agency through the preparation of this evidence base. Subsequently, this involved a number of meetings with the Environment Agency to help shape emerging policies on flood risk. In particular, the meeting held in September 2013 discussed with the Environment Agency the specific justification in terms the wider sustainability benefits of developing the three regeneration opportunity sites at the former Mansfield Brewery, and the Riverside and the White Hart Street area which may be at risk of flooding.</p> <p>In the light of up-dated flood zones for the River Meden, and updated surface water flood risks maps published by the Environment Agency since the 2008 SFRA an Addendum to the SFRA was issued for targeted consultation in October 2014. No additional flood risk has been identified for the District and the Environment Agency are satisfied that flood risk to the district has been appropriately assessed in the 2014 Addendum Report.</p>
What are the key outcomes to date	<p>A close working relationship has been built up with the Environment Agency and others including neighbouring authorities in the preparation of the 2008 SFRA and the 2014 Addendum Report.</p> <p>Agreed flood risk information with the Environment Agency which will inform the Sequential and Exception Tests Assessment of the proposed development sites, and the relevant policies dealing with flood risk in the local plan.</p> <p>Agreed the approach with the Environment Agency to develop the regeneration sites at the former Mansfield Brewery, and the Riverside, and the White Hart Street Area subject to the principle that flood risk on and off site is reduced (or not increased),</p>

NPPF Strategic Priority	Flood risk. Climate change mitigation and adaptation.
	and that opportunities are sought to reduce flood risk through the layout and form of the redevelopment of the opportunity sites using a sequential approach.
What is the impact on neighbouring authorities / other prescribed bodies?	Due to the nature of river catchments and surface run-off, there are possible cross-boundary issues which will impact on flood risk to and from the District. In general terms, areas upstream of Mansfield or which form part of the Maun and Meden river catchments (namely Ashfield and Bolsover) may impact on the flood risk to Mansfield District. Similarly, development practice within Mansfield District may impact on areas downstream (namely Newark & Sherwood and Bassetlaw).



Provision of Social Infrastructure to Support Planned Growth and Development

3.11 The summary of the cooperation to date to provide social infrastructure such as education and healthcare is set out in the table below:

Summary of Cooperation on delivering social infrastructure

NPPF Strategic Priority	Health, security, community and cultural infrastructure and other local facilities.
MDC Strategic Priority	Social infrastructure.
What is the nature of the strategic priority?	New development as proposed by the Local Plan will have implications for a range of social and cultural infrastructure providers.
How will this be addressed in the local plan?	Policies on infrastructure delivery & planning obligations Supplementary Planning Document on planning obligations
Who is affected / obliged to cooperate?	Mansfield District Council, Nottinghamshire County Council, and the Mansfield and Ashfield Clinical Commissioning Group, and National Health Service Commissioning Board.
What has the cooperation involved to date?	A draft Mansfield Infrastructure Study & Delivery Plan is currently in preparation to set out the infrastructure requirements to support the planned growth across the district. This has involved working with the National Health Service to identify capacity issues at GP's and healthcare centres, and with Nottinghamshire County Council regarding the future provision of education.
What are the key outcomes to date?	<p>Agreed with NHS, and Nottinghamshire County Council that there are likely to be capacity issues at GP's and health centres, and primary and secondary schools across the district which may be impacted upon by additional planned growth over the plan period.</p> <p>Agreed that further collaboration is required to ensure that the Mansfield and Ashfield Clinical Commissioning Group, and the Nottinghamshire County Council have a full understanding of the Council's preferred growth strategy so that future</p>

NPPF Strategic Priority	Health, security, community and cultural infrastructure and other local facilities.
	healthcare, and education needs can be met and factored into the Infrastructure Delivery Plan which will support the local plan's growth proposals.
What is the impact on neighbouring authorities / other prescribed bodies?	The Local Plan will need to ensure that adequate social infrastructure is provided through development so that there will be no additional reliance on infrastructure in neighbouring authorities.



Managing the Impact of Development on European Habitat Sites

3.12 The summary of cooperation undertaken to date on managing impacts on European habitat sites is set out in the table below:

Summary of Cooperation on European Habitat Sites

NPPF Strategic Priority	Conservation and enhancement of the natural environment.
MDC Strategic Priority	Managing impacts in relation to European habitat sites.
What is the nature of the strategic priority?	<p>Although there are no European or Ramsar sites located within the district, the Birklands and Bilhaugh Special Areas of Conservation lies within a reasonable distance of the district boundary.</p> <p>In addition, a part of the Sherwood Forest area which cuts across the local authority boundaries of Mansfield DC, Ashfield DC, Bassetlaw DC, Newark & Sherwood DC and Gedling BC is currently being considered as a possible potential Special Protection Area due to the presence of birds of European importance (Nightjar and Woodlark) that this area supports.</p> <p>The cumulative impact of development could have adverse impacts on these sites.</p>
How will this be addressed in the local plan?	<p>Strategic policies on biodiversity.</p> <p>Site development policies.</p>
Who is affected / obliged to cooperate?	Mansfield DC, plus the neighbouring authorities of Ashfield DC, Bassetlaw DC, Newark & Sherwood DC, along with Natural England, and the Lowland Derbyshire and Nottinghamshire Local Nature Partnership.
What has the cooperation involved to date?	The Council is currently in the process of screening its local plan to identify the likely impacts of the emerging policies and proposals, either alone or in combination, upon Natura2000 sites, and to consider whether these impacts are likely to be significant. If significant impacts are identified in this Screening stage of the process, then it will be necessary to carry out more detailed work under the Habitats Regulation Assessment.

NPPF Strategic Priority	Conservation and enhancement of the natural environment.
	A close working relationship has been built up with Natural England which is helping to inform the screening stage of the Habitats Regulations Assessment process.
What are the key outcomes to date?	Mutual understanding between Mansfield DC and Natural England that the local plan's policies and proposals take full account of the international importance of nature conservation interests in the area through the Habitats Regulations Assessment process.
What is the impact on neighbouring authorities / other prescribed bodies?	The possible potential Special Protection Area extends across a wide area into neighbouring local authorities areas and the impact of development on the edge of one area may impact upon another.



Managing the Impact of Development on Landscape Character

3.13 The summary of cooperation undertaken to date on managing impacts on the landscape is set out in the table below:

Summary of Cooperation on landscape

NPPF Strategic Priority	Conservation and enhancement of the natural environment.
MDC Strategic Priority	Managing the impact of development on the local landscape
What is the nature of the strategic priority?	<p>New development, cumulatively across the sub-region and in Mansfield DC, could have impacts in relation to the character of the landscape.</p> <p>Nottinghamshire County Council is leading a proposal to promote a Sherwood Forest Regional Park which raises cross-boundary issues in terms of joint promotion of the area as a tourist and visitor destination whilst at the same time conserving and enhancing the local distinctiveness of the Sherwood Forest Landscape.</p>
How will this be addressed in the local plan?	Strategic policies on protecting and enhancing local landscape character
Who is affected / obliged to cooperate?	Mansfield DC, plus the neighbouring authorities of Ashfield DC, Bassetlaw DC, Newark & Sherwood DC, along with Nottinghamshire County Council, and Natural England
What has the cooperation involved to date?	<p>A Landscape Character Assessment for Mansfield District was produced as part of a county wide effort to provide an up-to-date landscape character assessment for the whole of Nottinghamshire in 2010.</p> <p>A review of this Landscape Character Assessment is now underway by Nottinghamshire County Council. This review has involved working closely with Nottinghamshire County Council on the production of a revised document which will redefine the landscape policy zones identified through the previous assessment. Once completed this revised document will inform the policies dealing with landscape character in the local plan.</p>

NPPF Strategic Priority	Conservation and enhancement of the natural environment.
What are the key outcomes to date?	Agreed with Nottinghamshire County Council the approach to the review of the Landscape Character Assessment covering the district.
What is the impact on neighbouring authorities / prescribed bodies?	The local landscape character policy areas extend beyond the district boundary into neighbouring local authorities areas and therefore the approach to development in one area has the potential to impact upon the other.



Outdoor sport and recreation needs

3.14 The summary of cooperation undertaken to date on meeting outdoor sport and recreation needs is set out in the table below:

Summary of Cooperation on Meeting Outdoor Sport and Recreation Needs

NPPF Strategic Priority	Health, security, community and cultural infrastructure and other local facilities
MDC Strategic Priority	Outdoor sport and recreation provision.
What is the nature of the strategic priority?	Meeting the district's outdoor sports and recreation needs.
How will this be addressed in the local plan?	Strategic policies on outdoor sport and recreation. Strategic area-based, and development site policies.
Who is affected / obliged to cooperate?	Mansfield DC with the local authorities of Ashfield DC, Newark & Sherwood DC, Bassetlaw DC, and Bolsover DC together with Nottinghamshire CC, and Sport England alongside the National Governing Bodies for various sports.
What has the cooperation involved?	<p>In relation to sport and recreation the NPPF in paragraph 73 expects the plan to be based on robust and up-to-date assessments of the needs for open space, sports and recreation facilities and opportunities for new provision. Such an assessment will aim to identify specific needs and quantitative or qualitative deficits or surpluses of open space, sports and recreational facilities in the district. Information gained from the assessments will then be used to determine what open space, sports and recreational provision is required.</p> <p>In this regard the Council is working in close partnership with strategic partners to prepare a playing pitch strategy for the district that will assess the need for sports pitch provision over the local plan period. In line with current guidance the Council is working with Sport England to set up a steering group involving National Governing Bodies and to develop a collaborative partnership approach to the preparation of the strategy.</p>

NPPF Strategic Priority	Health, security, community and cultural infrastructure and other local facilities
<p>What has been the outcome to date?</p>	<p>Sport England are engaged in the early stages of developing a consultancy brief for the preparation of a playing pitch strategy for the district. Members were made aware of the positive corporate benefits of a playing pitch strategy at a presentation by Sport England on 9th January 2015. In due course the work in relation to the assessment of playing pitches will be shared and discussed with relevant strategic partners as part of the on-going work on the local plan.</p>
<p>What is the likely impact on neighbouring authorities / other prescribed bodies?</p>	<p>Local residents may participate in sports and recreation activities on pitches located outside of the district whilst on the other hand pitches within the district may serve the needs of other areas. Therefore, there may be existing and future sports and recreation needs of the local population which should be met beyond the district boundary and vice versa.</p>



Impact of Planned Growth and Development on Strategic Green Infrastructure Network

3.15 The summary of cooperation undertaken to date on strategic green infrastructure is set out in the table below:

Summary of Cooperation on Strategic Green Infrastructure

NPPF Strategic Priority	Conservation and enhancement of the natural environment.
	Climate change mitigation and adaptation.
MDC Strategic Priority	Managing the impact of development on strategic green infrastructure.
What is the nature of the strategic priority?	New development, cumulatively across the sub-region and in Mansfield DC, could have impacts in relation to green infrastructure assets which straddle local authority boundaries.
How will this be addressed in the local plan?	Strategic policies on green infrastructure, and climate change mitigation and adaptation.
Who is affected / obliged to cooperate?	Mansfield District Council, Nottinghamshire County Council, the Environment Agency, Natural England, the Lowland Derbyshire and Nottinghamshire Local Nature Partnership along with the neighbouring authorities of Ashfield DC, Bolsover DC, and Newark & Sherwood DC, and Bassetlaw DC.
What has the cooperation involved to date?	<p>A Green Infrastructure Study (2009) has been prepared setting out the strategic framework for informing the conservation and enhancement of the network of green infrastructure across the District. Guided by the Study further preliminary work in the form of a draft Green Infrastructure Action Plan has been undertaken to identify important areas of strategic green infrastructure and strategic linkages, some of which extend beyond the district boundary into neighbouring local authority areas.</p> <p>Once complete the draft GI Action Plan will be issued for targeted consultation with the above bodies and neighbouring local authorities to aim to ensure a</p>

NPPF Strategic Priority	<p>Conservation and enhancement of the natural environment.</p> <p>Climate change mitigation and adaptation.</p>
	<p>consistent and co-ordinated approach to identifying strategic green infrastructure assets for protection and enhancement through the local plan.</p> <p>In this regard the close working relationship with these bodies and neighbouring local authorities will continue in order to establish a co-ordinated approach to the conservation and enhancement of strategic GI assets.</p>
<p>What are the key outcomes to date?</p>	<p>A framework for identifying areas for protection, enhancement and creation of green infrastructure has been set out by Mansfield DC through the Green Infrastructure Study.</p> <p>The Study has been made available to relevant bodies and neighbouring local authorities as part of previous consultation exercises on the local plan, and no major objections were received to the approach.</p>
<p>What is the impact on neighbouring authorities / other prescribed bodies?</p>	<p>Due to the nature and location of strategic green infrastructure assets there are possible cross-boundary issues in relation to managing growth whilst at the same time conserving and enhancing the strategic green infrastructure network.</p>



Minerals and Waste

3.16 The summary of cooperation undertaken to provision for minerals and waste is set out in the table below:

Summary of Cooperation on Minerals and Waste Infrastructure

NPPF Strategic Priority	Infrastructure for waste.
	Provision for minerals.
MDC Strategic Priority	Minerals and waste.
What is the nature of the strategic priority?	<p>Minerals and waste planning policy issues affecting Mansfield District are considered by Nottinghamshire County Council who is the planning authority for these matters.</p> <p>The Household Waste Recycling Centre at Mansfield is already over capacity and additional development will place further pressure on this facility. In addition, there is already a shortage of waste handling, treatment and disposal facilities in the Mansfield / Ashfield area and the additional kerbside collection from additional growth and development will increase the need for such facilities.</p>
How will this be addressed in the local plan?	Strategic policies on waste minimisation.
Who is affected / obliged to cooperate?	Mansfield DC, and Nottinghamshire County Council.
What has the cooperation involved to date?	<p>Mansfield DC have engaged with consultation on the County Council's statutory development plans for minerals, and waste. Response was made to the Waste Core Strategy, and initial discussions have been held regarding potential waste management sites in connection with the Waste Site Specific Proposals document.</p> <p>In addition, there has been engagement with the Nottinghamshire County Council on the draft Infrastructure Study and Delivery Plan.</p>

NPPF Strategic Priority	Infrastructure for waste. Provision for minerals.
<p>What are the key outcomes to date?</p>	<p>Agreed with Nottinghamshire County Council that there are waste capacity issues which may be impacted upon by additional planned growth in the district over the plan period.</p> <p>Agreed that further collaboration is required to ensure that Nottinghamshire County Council have a full understanding of the Council's preferred growth strategy so that the Local Plan reflects the Waste Local Plan and its implications for new development.</p>
<p>What is the impact on neighbouring authorities / other prescribed bodies?</p>	<p>This issue will be considered by Nottinghamshire County Council as the minerals and waste planning authority for the district.</p>



Appendix 1 Record of Actions, Results and Outcomes of Cooperation on the Key Strategic Issues

1.1 This Appendix 1 will set out the detailed evidence of cooperation to show how the Council has worked collaboratively with all relevant partners to plan effectively for the key strategic issues identified in Section 3. On each strategic issue a series of tables set out the details of the evidence used to develop the Plan's strategic policies, the relevant authorities and bodies engaged on the issue, and the actions and outcomes taken to manage the strategic issue.

1.1 Example template

Example of template for the record of key actions, results and outcomes of cooperation

NPPF Priority	
Strategic Planning Issue	
Evidence Base	
Strategic Partners	
Actions	<p>Action:</p> <p>Partners:</p> <p>Outcome:</p> <p>Date:</p> <p>Action:</p> <p>Partners:</p> <p>Outcome:</p> <p>Date:</p>
Overall Outcomes from Cooperation and how this has influenced the Plan	
Arrangements for On-Going Cooperation	